ENGROSSED SECOND SUBSTITUTE HOUSE BILL 2467

State of Washington 66th Legislature 2020 Regular Session

By House Appropriations (originally sponsored by Representatives Hansen, Irwin, Griffey, Barkis, and Wylie)

READ FIRST TIME 02/11/20.

AN ACT Relating to establishing a centralized single point of contact background check system for firearms transfers; amending RCW 9.41.114, 43.43.823, 36.28A.405, and 36.28A.420; adding new sections to chapter 43.43 RCW; adding a new section to chapter 9.41 RCW; repealing RCW 36.28A.400; and providing a contingent effective date.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 <u>NEW SECTION.</u> Sec. 1. A new section is added to chapter 43.43 8 RCW to read as follows:

9 (1) The Washington state patrol shall establish a firearms 10 background check unit to serve as a centralized single point of 11 contact for dealers to conduct background checks for firearms sales 12 or transfers required under chapter 9.41 RCW and the federal Brady 13 handgun violence prevention act (18 U.S.C. Sec. 921 et seq.). The Washington state patrol shall establish an automated firearms 14 15 background check system to conduct background checks on applicants 16 for the purchase or transfer of a firearm. The system must include 17 the following characteristics:

(a) Allow a dealer to contact the Washington state patrol through
a web portal or other electronic means and by telephone to request a
background check of an applicant for the purchase or transfer of a
firearm;

(b) Provide a dealer with a notification that a firearm purchase
 or transfer application has been received;

(c) Assign a unique identifier to the background check inquiry;

4 (d) Provide an automated response to the dealer indicating
5 whether the transfer may proceed or is denied, or that the check is
6 indeterminate and will require further investigation;

7 (e) Include measures to ensure data integrity and the 8 confidentiality and security of all records and data transmitted and 9 received by the system; and

10 (f) Include a performance metrics tracking system to evaluate the 11 performance of the background check system.

12 (2) Upon receipt of a request from a dealer for a background 13 check in connection with the sale or transfer of a firearm, the 14 Washington state patrol shall:

(a) Provide the dealer with a notification that a firearmtransfer application has been received;

(b) Conduct a check of the national instant criminal background 17 18 check system and the following additional records systems to determine whether the transferee is prohibited from possessing a 19 firearm under state or federal law: (i) The Washington crime 20 21 information center and Washington state identification system; (ii) 22 the health care authority electronic database; (iii) the federal bureau of investigation national data exchange database and any 23 24 available repository of statewide local law enforcement record management systems information; (iv) the administrative office of the 25 26 courts case management system; and (v) other databases or resources 27 as appropriate;

(c) Perform an equivalency analysis on criminal charges in foreign jurisdictions to determine if the applicant has been convicted as defined in RCW 9.41.040(3) and if the offense is equivalent to a Washington felony as defined in RCW 9.41.010(8);

32 (d) Notify the dealer without delay that the records indicate the 33 individual is prohibited from possessing a firearm and the transfer 34 is denied or that the individual is approved to complete the 35 transfer. If the results of the background check are indeterminate, 36 the Washington state patrol shall notify the dealer of the delay and 37 conduct necessary research and investigation to resolve the inquiry; 38 and

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(e) Provide the dealer with a unique identifier for the inquiry.

1 (3) The Washington state patrol may hold the delivery of a 2 firearm to an applicant under the circumstances provided in RCW 3 9.41.090 (4) and (5).

(4) (a) The Washington state patrol shall require a dealer to 4 charge each firearm purchaser or transferee a fee for performing 5 6 background checks in connection with firearms transfers. The fee must 7 be set at an amount necessary to cover the annual costs of operating and maintaining the firearm background check system but shall not 8 exceed eighteen dollars. The Washington state patrol shall transmit 9 the fees collected to the state treasurer for deposit in the state 10 11 firearms background check system account created in section 3 of this 12 act. It is the intent of the legislature that once the state firearm background check system is established, the fee established in this 13 section will replace the fee required in RCW 9.41.090(7). 14

(b) The background check fee required under this subsection does not apply to any background check conducted in connection with a pawnbroker's receipt of a pawned firearm or the redemption of a pawned firearm.

(5) The Washington state patrol shall establish a procedure for a person who has been denied a firearms transfer as the result of a background check to appeal the denial to the Washington state patrol and to obtain information on the basis for the denial and procedures to review and correct any erroneous records that led to the denial.

(6) The Washington state patrol shall work with the administrative office of the courts to build a link between the firearm background check system and the administrative office of the courts case management system for the purpose of accessing court records to determine a person's eligibility to possess a firearm.

(7) Upon establishment of the firearm background check system under this section, the Washington state patrol shall notify each dealer in the state of the existence of the system, and the dealer must use the system to conduct background checks for firearm sales or transfers beginning on the date that is thirty days after issuance of the notification.

35 (8) The Washington state patrol shall consult with the Washington 36 background check advisory board created in section 2 of this act in 37 carrying out its duties under this section.

(9) All records and information prepared, obtained, used, orretained by the Washington state patrol in connection with a request

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for a firearm background check are exempt from public inspection and
 copying under chapter 42.56 RCW.

3 (10) The Washington state patrol may adopt rules necessary to 4 carry out the purposes of this section.

5 (11) For the purposes of this section, "dealer" has the same 6 meaning as given in RCW 9.41.010.

7 <u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 43.43
8 RCW to read as follows:

9 (1) There is created the Washington background check advisory 10 board. The board shall consist of the following members, appointed by 11 the governor:

12 (a) The chief of the Washington state patrol or the chief's13 designee;

14 (b) The executive director of the Washington association of 15 sheriffs and police chiefs or the executive director's designee;

16 (c) One sheriff;

17 (d) One police chief;

(e) One person engaged in the business of lawfully selling firearms at retail in this state who holds a federal firearms license under 18 U.S.C. Sec. 923(a); and

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(f) One member of the general public.

(2) The primary purpose of the board is to ensure that the Washington state patrol firearms background check unit established in section 1 of this act is administered efficiently and effectively, and in a manner that honors individual firearms rights while preventing prohibited persons from obtaining firearms.

(3) The board shall initially convene within ninety days of the effective date of this section, and shall meet not less than monthly until such time that the Washington state patrol deems the firearms background check unit is operational. After the Washington state patrol deems the firearms background check unit is operational, the board shall meet quarterly, unless the board has no business to conduct during that quarter.

34 (4) The board shall elect from among its membership a chairperson 35 and other such officers from among its membership as it deems 36 appropriate.

(5) Members of the board shall serve terms of four years each on a staggered schedule to be established by the first board. For purposes of initiating a staggered schedule of terms, some members of 1 the first board may initially serve two years and some members may 2 initially serve four years.

3 (6) The board shall:

4 (a) Provide input and feedback regarding the establishment and
5 operation of the firearms background check unit established in
6 section 1 of this act;

7 (b) Provide input on the development of the firearms background 8 check unit budget prior to its formal submission to the office of 9 financial management pursuant to RCW 43.88.030;

10 (c) Be consulted with prior to the proposal of any rule relating 11 to the firearms background check unit and prior to the adoption of 12 any rule relating to the firearms background check unit;

(d) Require reports from the chief of the Washington state patrolon matters pertaining to the firearms background check unit; and

(e) Report to the governor and appropriate committees of the legislature on or before December 31st of each year on the activities of the board and the firearms background check unit for the preceding fiscal year.

19 (7) Members of the board shall serve without compensation, but 20 shall be reimbursed for travel expenses pursuant to RCW 43.03.050 and 21 43.03.060.

(8) The Washington state patrol shall provide the staffing and budgetary resources necessary for the board to properly fulfill its duties.

(9) Members serving in their official capacity on the Washington background check advisory board, or either their employer or employers or other entity that selected the members to serve, are immune from a civil action based on an act performed in good faith.

29 <u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 43.43 30 RCW to read as follows:

31 The state firearms background check system account is created in the custody of the state treasurer. All receipts under section 1 of 32 this act must be deposited into the account. Expenditures from the 33 account may be used only for the creation, operation, and maintenance 34 35 of the automated firearms background check system under section 1 of this act. Only the chief of the Washington state patrol or the 36 chief's designee may authorize expenditures from the account. The 37 38 account is subject to allotment procedures under chapter 43.88 RCW, but an appropriation is not required for expenditures. 39

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<u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 9.41 RCW to read as follows:

(1) Beginning on the date that is thirty days after the 3 Washington state patrol issues a notification to dealers that a state 4 firearms background check system is established within the Washington 5 6 state patrol under section 1 of this act, a dealer shall use the state firearms background check system to conduct background checks 7 for all firearms transfers. A dealer may not sell or transfer a 8 firearm to an individual unless the dealer first contacts the 9 Washington state patrol for a background check to determine the 10 11 eligibility of the purchaser or transferee to possess a firearm under 12 state and federal law and the requirements and time periods established in RCW 9.41.090 and 9.41.092 have been satisfied. When an 13 applicant applies for the purchase or transfer of a pistol or 14 15 semiautomatic assault rifle, a dealer shall comply with all 16 requirements of this chapter that apply to the sale or transfer of a 17 pistol or semiautomatic rifle. The purchase or transfer of a firearm that is not a pistol or semiautomatic assault rifle must be processed 18 in the same manner and under the same requirements of this chapter 19 that apply to the sale or transfer of a pistol, except that the 20 provisions of RCW 9.41.129, and the requirement in RCW 9.41.110(9)(b) 21 22 concerning transmitting application records to the director of 23 licensing, shall not apply to these transactions.

(2) A dealer shall charge a purchaser or transferee a background check fee in an amount determined by the Washington state patrol and remit the proceeds from the fee to the Washington state patrol on a monthly basis. The background check fee does not apply to any background check conducted in connection with a pawnbroker's receipt of a pawned firearm or the redemption of a pawned firearm.

30 (3) This section does not apply to sales or transfers to licensed31 dealers or to the sale or transfer of an antique firearm.

32 Sec. 5. RCW 9.41.114 and 2017 c 261 s 1 are each amended to read 33 as follows:

34 (((1) A dealer shall report to the Washington association of 35 sheriffs and police chiefs information on each instance where the 36 dealer denies an application for the purchase or transfer of a 37 firearm, whether under RCW 9.41.090 or 9.41.113, or the requirements 38 of federal law, as the result of a background check or completed and 39 submitted firearm purchase or transfer application that indicates the

1 applicant is ineligible to possess a firearm under state or federal law. The dealer shall report the denied application information to 2 the Washington association of sheriffs and police chiefs within five 3 days of the denial in a format as prescribed by the Washington 4 association of sheriffs and police chiefs. The reported information 5 6 must include the identifying information of the applicant, the date of the application and denial of the application, and other 7 information or documents as prescribed by the Washington association 8 of sheriffs and police chiefs. In any case where the purchase or 9 10 transfer of a firearm is initially denied by the dealer as the result of a background check that indicates the applicant is ineligible to 11 possess a firearm, but the purchase or transfer is subsequently 12 approved, the dealer shall report the subsequent approval to the 13 Washington association of sheriffs and police chiefs within one day 14 15 of the approval.

16 (2)) Upon denying an application for the purchase or transfer of 17 a firearm as a result of a background check or completed and 18 submitted firearm purchase or transfer application that indicates the 19 applicant is ineligible to possess a firearm under state or federal 20 law, the dealer shall:

21 (((a))) (1) Provide the applicant with a copy of a notice form 22 generated and distributed by the Washington state patrol under RCW 23 43.43.823(((5))) (6), informing denied applicants of their right to 24 appeal the denial; and

25 (((+b))) (2) Retain the original records of the attempted purchase 26 or transfer of a firearm for a period not less than six years.

27 Sec. 6. RCW 43.43.823 and 2018 c 22 s 11 are each amended to 28 read as follows:

29 ((Upon receipt of the information from the Washington (1)30 association of sheriffs and police chiefs pursuant to RCW 36.28A.400, 31 the)) The Washington state patrol shall report each instance where an application for the purchase or transfer of a firearm is denied as 32 33 the result of a background check that indicates the applicant is ineligible to possess a firearm to the local law enforcement agency 34 in the jurisdiction where the attempted purchase or transfer took 35 place. The reported information must include the identifying 36 information of the applicant, the date of the application and denial 37 38 of the application, the basis for the denial of the application, and 39 other information deemed appropriate by the Washington state patrol.

1 <u>(2) The</u> Washington state patrol must incorporate the information 2 <u>concerning any person whose application for the purchase or transfer</u> 3 <u>of a firearm is denied as the result of a background check</u> into its 4 electronic database accessible to law enforcement agencies and 5 officers, including federally recognized Indian tribes, that have a 6 connection to the Washington state patrol electronic database.

(((2))) <u>(3)</u> Upon ((receipt of documentation that a person has 7 appealed)) appeal of a background check denial, the Washington state 8 patrol shall immediately remove the record of the person ((initially 9 10 reported pursuant to RCW 36.28A.400)) from its electronic database accessible to law enforcement agencies and officers((. The Washington 11 12 state patrol must)) and keep a separate record of the person's information ((for a period of one year or)) until such time as the 13 appeal has been resolved. ((Every twelve months, the Washington state 14 patrol shall notify the person that the person must provide 15 16 documentation that his or her appeal is still pending or the record 17 of)) If the appeal is denied, the Washington state patrol shall put the person's background check denial ((will be put)) information back 18 in its electronic database accessible to law enforcement agencies and 19 officers. ((At any time, upon receipt of documentation that a 20 21 person's appeal has been granted, the Washington state patrol shall remove any record of the person's denied firearms purchase or 22 transfer application from its electronic database accessible to law 23 24 enforcement agencies and officers.

(3)) (4) Upon receipt of satisfactory proof that a person ((who was reported to the Washington state patrol pursuant to RCW 36.28A.400)) is no longer ineligible to possess a firearm under state or federal law, the Washington state patrol must remove any record of the person's denied firearms purchase or transfer application from its electronic database accessible to law enforcement agencies and officers.

32 (((4) Upon receipt of notification from the Washington association of sheriffs and police chiefs that a person originally 33 34 denied the purchase or transfer of a firearm as the result of a background check or completed and submitted firearm purchase or 35 transfer application that indicates the applicant is ineligible to 36 37 possess a firearm under state or federal law has subsequently been approved for the purchase or transfer, the)) (5) In any case where 38 39 the purchase or transfer of a firearm is initially denied as the 40 result of a background check that indicates the applicant is ineligible to possess a firearm, but the purchase or transfer is subsequently approved, the Washington state patrol must remove any record of the person's denied firearms purchase or transfer application from its electronic database accessible to law enforcement agencies and officers within five business days and report the subsequent approval to the local law enforcement agency that received notification of the original denial.

8 (((5))) <u>(6)</u> The Washington state patrol shall generate and 9 distribute a notice form to all firearm dealers, to be provided by 10 the dealers to applicants denied the purchase or transfer of a 11 firearm as a result of a background check that indicates the 12 applicant is ineligible to possess a firearm. The notice form must 13 contain the following statements:

14State law requires that ((±)) the Washington state patrol15transmit the following information to the ((Washington16association of sheriffs and police chiefs)) local law17enforcement agency as a result of your firearm purchase or18transfer denial within five days of the denial:

19 20 (a) Identifying information of the applicant;

- (b) The date of the application and denial of the application;
- 21 22
- (c) The basis for the denial; and

23 <u>(d)</u> Other information as ((prescribed)) <u>determined</u> by the 24 Washington ((association of sheriffs and police chiefs)) <u>state</u> 25 <u>patrol</u>.

If you believe this denial is in error, and you do not exercise your right to appeal, you may be subject to criminal investigation by the Washington state patrol and/or a local law enforcement agency.

30 notice form shall also contain information directing the The 31 applicant to a web site describing the process of appealing a 32 ((national instant criminal)) background check system denial ((through the federal bureau of investigation)) and refer the 33 applicant to ((local law enforcement)) the Washington state patrol 34 35 for information on a denial based on a state background check. The notice form shall also contain a phone number for a contact at the 36 Washington state patrol to direct the person to resources regarding 37 38 an individual's right to appeal a background check denial.

1 (((6))) <u>(7) The Washington state patrol shall provide to the</u> 2 <u>Washington association of sheriffs and police chiefs any information</u> 3 <u>necessary for the administration of the grant program in RCW</u> 4 <u>36.28A.420, providing notice to a protected person pursuant to RCW</u> 5 <u>36.28A.410, or preparation of the report required under RCW</u> 6 <u>36.28A.405.</u>

7 <u>(8)</u> The Washington state patrol may adopt rules as are necessary 8 to carry out the purposes of this section.

9 Sec. 7. RCW 36.28A.405 and 2017 c 261 s 4 are each amended to 10 read as follows:

11 Subject to the availability of amounts appropriated for this specific purpose, the Washington association of sheriffs and police 12 13 chiefs shall prepare an annual report on the number of denied firearms sales or transfers reported pursuant to chapter 261, Laws of 14 15 2017 and RCW 43.43.823. The report shall indicate the number of cases 16 in which a person was denied a firearms sale or transfer, the number 17 of cases where the denied sale or transfer was investigated for potential criminal prosecution, and the number of cases where an 18 19 arrest was made, the case was referred for prosecution, and a 20 conviction was obtained. The Washington ((state patrol)) association 21 of sheriffs and police chiefs shall submit the report to the appropriate committees of the legislature on or before December 31st 22 23 of each year.

24 Sec. 8. RCW 36.28A.420 and 2017 c 261 s 6 are each amended to 25 read as follows:

(1) Subject to the availability of amounts appropriated for this specific purpose, the Washington association of sheriffs and police chiefs shall establish a grant program for local law enforcement agencies to conduct criminal investigations regarding persons who illegally attempted to purchase or transfer a firearm within their jurisdiction.

32 (2) Each grant applicant must be required to submit reports to 33 the Washington association of sheriffs and police chiefs that 34 indicate the number of cases in which a person was denied a firearms 35 sale or transfer, the number of cases where the denied sale or 36 transfer was investigated for potential criminal prosecution, and the 37 number of cases where an arrest was made, the case was referred for 38 prosecution, and a conviction was obtained.

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1 (3) Information and records prepared, owned, used, or retained by 2 the Washington association of sheriffs and police chiefs pursuant to 3 chapter 261, Laws of 2017 <u>and RCW 43.43.823</u> are exempt from public 4 inspection and copying under chapter 42.56 RCW.

5 <u>NEW SECTION.</u> Sec. 9. RCW 36.28A.400 (Denied firearm transaction 6 reporting system—Purge of denial records upon subsequent approval— 7 Public disclosure exemption—Destruction of information) and 2017 c 8 261 s 2 are each repealed.

9 NEW SECTION. Sec. 10. Sections 5 through 9 of this act take 10 effect on the date that is thirty days after the Washington state 11 patrol issues a notification to dealers that a state firearms 12 background check system is established under section 1 of this act. The Washington state patrol shall provide written notice of the 13 effective date of sections 5 through 9 of this act to the chief clerk 14 15 of the house of representatives, the secretary of the senate, the 16 office of the code reviser, and others as deemed appropriate by the 17 Washington state patrol.

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