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SUBSTITUTE SENATE BILL 6138

State of Washington 64th Legislature 2015 2nd Special Session

By Senate Ways & Means (originally sponsored by Senator Hill)

READ FIRST TIME 06/27/15.

AN ACT Relating to increasing state revenue through improved compliance methods and eliminating tax preferences for royalties and certain manufacturing equipment; amending RCW 82.04.2907, 82.04.066, 82.04.067, and 82.04.424; reenacting and amending RCW 82.08.02565, 82.12.02565, and 82.63.010; adding a new section to chapter 82.08 RCW; adding a new section to chapter 82.32 RCW; creating new sections; providing effective dates; and declaring an emergency.

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

9 Part I 10 Repealing the Preferential B&O Tax Rate for Royalty Income

- 11 **Sec. 101.** RCW 82.04.2907 and 2010 1st sp.s. c 23 s 107 are each 12 amended to read as follows:
 - (1) Upon every person engaging within this state in the business of receiving income from royalties, the amount of tax with respect to the business is equal to the gross income from royalties multiplied by the rate ((of 0.484 percent)) provided in RCW 82.04.290(2)(a).
- 17 (2) For the purposes of this section, "gross income from 18 royalties" means compensation for the use of intangible property, 19 including charges in the nature of royalties, regardless of where the 20 intangible property will be used. For purposes of this subsection,

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- 1 "intangible property" includes copyrights, patents, licenses,
- 2 franchises, trademarks, trade names, and similar items. "Gross income
- 3 from royalties" does not include compensation for any natural
- 4 resource, the licensing of prewritten computer software to the end
- 5 user, or the licensing of digital goods, digital codes, or digital
- 6 automated services to the end user as defined in RCW 82.04.190(11).

7 Part II

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Economic Nexus for Out-of-State Wholesalers

- 9 <u>NEW SECTION.</u> **Sec. 201.** (1) The commerce clause of the United 10 States Constitution as currently interpreted by the United States 11 supreme court prohibits states from imposing sales or use tax 12 collection obligations on out-of-state businesses unless the business 13 has a substantial nexus with the taxing state.
 - (2) The legislature recognizes that under the United States supreme court's decision in *Quill Corp. v. North Dakota*, 504 U.S. 298 (1992), a substantial nexus for sales and use tax collection purposes requires that the taxpayer have a physical presence in the taxing state.
 - (3) The legislature further recognizes that the requisite physical presence can be established directly through a taxpayer's own activities in the taxing state, or indirectly, through independent contractors, agents, or other representatives who act on behalf of the taxpayer in the taxing state.
 - (4) However, the legislature finds that because the United States supreme court has not clearly defined the circumstances under which a physical presence is sufficient to establish a substantial nexus for tax purposes, frequent conflicts have arisen throughout the country among state taxing authorities, taxpayers, tax practitioners, and courts.
- 30 (5) Therefore, the legislature intends to provide more clarity 31 for out-of-state sellers that compensate Washington residents for 32 referring customers to the out-of-state seller by providing clear 33 statutory guidelines for determining when these out-of-state sellers 34 are required to collect Washington's retail sales tax.
- NEW SECTION. Sec. 202. A new section is added to chapter 82.08 RCW to be codified between RCW 82.08.050 and 82.08.054 to read as follows:

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- (1) For purposes of this chapter, a remote seller is presumed to 1 have a substantial nexus with this state and is obligated to collect 2 retail sales tax if the remote seller enters into an agreement with a 3 resident of this state under which the resident, for a commission or 4 other consideration, directly or indirectly refers potential 5 б customers, whether by a link on an internet web site or otherwise, to 7 the remote seller, if the cumulative gross receipts from sales by the remote seller to customers in this state who are referred to the 8 remote seller by all residents with this type of an agreement with 9 the remote seller exceed ten thousand dollars during the preceding 10 11 calendar year. This presumption may be rebutted by proof that the 12 resident with whom the remote seller has an agreement did not engage in any solicitation in this state on behalf of the remote seller that 13 14 would satisfy the nexus requirement of the United States Constitution during the calendar year in question. Proof may be shown by (a) 15 16 establishing, in a manner acceptable to the department, that (i) each 17 in-state person with whom the remote seller has an agreement is prohibited from engaging in any solicitation activities in this state 18 that refer potential customers to the remote seller, and (ii) such 19 in-state person or persons have complied with that prohibition; or 20 (b) any other means as may be approved by the department. 21
- (2) "Remote seller" means a seller that makes retail sales in this state through one or more agreements described in subsection (1) of this section, and the seller's other physical presence in this state, if any, is not sufficient to establish a retail sales or use tax collection obligation under the commerce clause of the United States Constitution.
- 28 (3) Nothing in this section may be construed to affect in any way 29 RCW 82.04.424, 82.08.050(11), or 82.12.040(5).
 - (4) This section is subject to section 205 of this act.

31 **Sec. 203.** RCW 82.04.066 and 2010 1st sp.s. c 23 s 103 are each 32 amended to read as follows:

"Engaging within this state" and "engaging within the state,"
when used in connection with any apportionable activity as defined in
RCW 82.04.460 or wholesale sales taxable under RCW 82.04.257(1) or
82.04.270, means that a person generates gross income of the business
from sources within this state, such as customers or intangible
property located in this state, regardless of whether the person is
physically present in this state.

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Sec. 204. RCW 82.04.067 and 2010 1st sp.s. c 23 s 104 are each 2 amended to read as follows:

- (1) A person engaging in business is deemed to have substantial nexus with this state if the person is:
 - (a) An individual and is a resident or domiciliary of this state;
- (b) A business entity and is organized or commercially domiciled in this state; or
 - (c) A nonresident individual or a business entity that is organized or commercially domiciled outside this state, and in $((\frac{any}{}))$ the immediately preceding tax year the person $((\frac{has}{}))$ had:
 - (i) More than fifty thousand dollars of property in this state;
 - (ii) More than fifty thousand dollars of payroll in this state;
- 13 (iii) More than two hundred fifty thousand dollars of receipts 14 from this state; or
- 15 (iv) At least twenty-five percent of the person's total property, 16 total payroll, or total receipts in this state.
 - (2)(a) Property counting toward the thresholds in subsection (1)(c)(i) and (iv) of this section is the average value of the taxpayer's property, including intangible property, owned or rented and used in this state during the <u>immediately preceding</u> tax year.
 - (b)(i) Property owned by the taxpayer, other than loans and credit card receivables owned by the taxpayer, is valued at its original cost basis. Loans and credit card receivables owned by the taxpayer are valued at their outstanding principal balance, without regard to any reserve for bad debts. However, if a loan or credit card receivable is charged off in whole or in part for federal income tax purposes, the portion of the loan or credit card receivable charged off is deducted from the outstanding principal balance.
 - (ii) Property rented by the taxpayer is valued at eight times the net annual rental rate. For purposes of this subsection, "net annual rental rate" means the annual rental rate paid by the taxpayer less any annual rental rate received by the taxpayer from subrentals.
 - (c) The average value of property must be determined by averaging the values at the beginning and ending of the tax year; but the department may require the averaging of monthly values during the tax year if reasonably required to properly reflect the average value of the taxpayer's property.
- 38 (d)(i) For purposes of this subsection (2), loans and credit card 39 receivables are deemed owned and used in this state as follows:

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(A) Loans secured by real property, personal property, or both real and personal property((τ)) are deemed owned and used in the state if the real property or personal property securing the loan is located within this state. If the property securing the loan is located both within this state and one or more other states, the loan is deemed owned and used in this state if more than fifty percent of the fair market value of the real or personal property is located within this state. If more than fifty percent of the fair market value of the real or personal property is not located within any one state, then the loan is deemed owned and used in this state if the borrower is located in this state. The determination of whether the real or personal property securing a loan is located within this state must be made, as of the time the original agreement was made, and any and all subsequent substitutions of collateral must be disregarded.

- 16 (B) Loans not secured by real or personal property are deemed 17 owned and used in this state if the borrower is located in this 18 state.
 - (C) Credit card receivables are deemed owned and used in this state if the billing address of the cardholder is in this state.
 - (ii)(A) Except as otherwise provided in (d)(ii)(B) of this subsection (2), the definitions in the multistate tax commission's recommended formula for the apportionment and allocation of net income of financial institutions as existing on June 1, 2010, or such subsequent date as may be provided by the department by rule, consistent with the purposes of this section, apply to this section.
 - (B) "Credit card" means a card or device existing for the purpose of obtaining money, property, labor, or services on credit.
 - (e) Notwithstanding anything else to the contrary in this subsection, property counting toward the thresholds in subsection (1)(c)(i) and (iv) of this section does not include a person's ownership of, or rights in, computer software as defined in RCW 82.04.215, including computer software used in providing a digital automated service; master copies of software; and digital goods and digital codes residing on servers located in this state.
 - (3)(a) Payroll counting toward the thresholds in subsection (1)(c)(ii) and (iv) of this section is the total amount paid by the taxpayer for compensation in this state during the <u>immediately preceding</u> tax year plus nonemployee compensation paid to representative third parties in this state. Nonemployee compensation

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paid to representative third parties includes the gross amount paid to nonemployees who represent the taxpayer in interactions with the taxpayer's clients and includes sales commissions.

- (b) Employee compensation is paid in this state if the compensation is properly reportable to this state for unemployment compensation tax purposes, regardless of whether the compensation was actually reported to this state.
- (c) Nonemployee compensation is paid in this state if the service performed by the representative third party occurs entirely or primarily within this state.
- 11 (d) For purposes of this subsection, "compensation" means wages, 12 salaries, commissions, and any other form of remuneration paid to 13 employees or nonemployees and defined as gross income under 26 U.S.C. 14 Sec. 61 of the federal internal revenue code of 1986, as existing on 15 June 1, 2010.
- 16 (4) Receipts counting toward the thresholds in subsection 17 (1)(c)(iii) and (iv) of this section are:
 - (a) Those amounts included in the numerator of the receipts factor under RCW $82.04.462((-and_{\tau}))$;
 - (b) For financial institutions, those amounts included in the numerator of the receipts factor under the rule adopted by the department as authorized in RCW 82.04.460(2); and
 - (c) For persons taxable under RCW 82.04.257(1) or 82.04.270 with respect to wholesale sales, the gross proceeds of sales taxable under those statutory provisions and sourced to this state in accordance with RCW 82.32.730.
 - (5)(a) Each December, the department must review the cumulative percentage change in the consumer price index. The department must adjust the thresholds in subsection (1)(c)(i) through (iii) of this section if the consumer price index has changed by five percent or more since the later of June 1, 2010, or the date that the thresholds were last adjusted under this subsection. For purposes of determining the cumulative percentage change in the consumer price index, the department must compare the consumer price index available as of December 1st of the current year with the consumer price index as of the later of June 1, 2010, or the date that the thresholds were last adjusted under this subsection. The thresholds must be adjusted to reflect that cumulative percentage change in the consumer price index. The adjusted thresholds must be rounded to the nearest one

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thousand dollars. Any adjustment will apply to tax periods that begin after the adjustment is made.

- (b) As used in this subsection, "consumer price index" means the consumer price index for all urban consumers (CPI-U) available from the bureau of labor statistics of the United States department of labor.
- (6)(a) Subsections (1) through (5) of this section only apply with respect to the taxes ((imposed under this chapter)) on persons engaged in apportionable activities as defined in RCW 82.04.460 or making wholesale sales taxable under RCW 82.04.257(1) or 82.04.270. For purposes of the taxes imposed under this chapter on any activity not included in the definition of apportionable activities in RCW 82.04.460, other than the business of making wholesale sales taxed under RCW 82.04.257(1) or 82.04.270, a person is deemed to have a substantial nexus with this state if the person has a physical presence in this state during the tax year, which need only be demonstrably more than a slightest presence.
- 18 <u>(b)</u> For purposes of this subsection, a person is physically 19 present in this state if the person has property or employees in this 20 state.
 - (c)(i) A person is also physically present in this state for the purposes of this subsection if the person, either directly or through an agent or other representative, engages in activities in this state that are significantly associated with the person's ability to establish or maintain a market for its products in this state.
 - (ii) A remote seller as defined in section 202 of this act is presumed to be engaged in activities in this state that are significantly associated with the remote seller's ability to establish or maintain a market for its products in this state if the remote seller is presumed to have a substantial nexus with this state under section 202 of this act. The presumption in this subsection (6)(c)(ii) may be rebutted as provided in section 202 of this act. To the extent that the presumption in section 202 of this act is no longer operative pursuant to section 205 of this act, the presumption in this subsection (6)(c)(ii) is no longer operative. Nothing in this section may be construed to affect in any way RCW 82.04.424, 82.08.050(11), or 82.12.040(5) or to narrow the scope of the terms "agent" or "other representative" in this subsection (6)(c).

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NEW SECTION. Sec. 205. A new section is added to chapter 82.32
RCW to read as follows:

- (1) If the department determines that a change, taking effect after the effective date of this section, in the streamlined sales and use tax agreement or federal law creates a conflict with any provision of section 202 of this act, such conflicting provision or provisions of section 202 of this act, including any related provisions that would not function as originally intended, have no further force and effect as of the date the change in the streamlined sales and use tax agreement or federal law becomes effective.
 - (2) For purposes of this section:

- (a) A change in federal law conflicts with section 202 of this act if the change clearly allows states to impose greater sales and use tax collection obligations on remote sellers than provided for, or clearly prevents states from imposing sales and use tax collection obligations on remote sellers to the extent provided for, under section 202 of this act.
- (b) A change in the streamlined sales and use tax agreement conflicts with section 202 of this act if one or more provisions of section 202 of this act causes this state to be found out of compliance with the streamlined sales and use tax agreement by its governing board.
- (3) If the department makes a determination under this section that a change in federal law or the streamlined sales and use tax agreement conflicts with one or more provisions of section 202 of this act, the department:
- (a) May adopt rules in accordance with chapter 34.05 RCW that are consistent with the streamlined sales and use tax agreement and that impose sales and use tax collection obligations on remote sellers to the fullest extent allowed under state and federal law; and
- (b) Must include information on its web site informing taxpayers and the public (i) of the provision or provisions of section 202 of this act that will have no further force and effect, (ii) when such change will become effective, and (iii) about how to participate in any rule making conducted by the department in accordance with (a) of this subsection (3).
- 37 (4) For purposes of this section, "remote seller" has the same 38 meaning as in section 202 of this act.

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- 1 **Sec. 206.** RCW 82.04.424 and 2003 c 76 s 2 are each amended to 2 read as follows:
- 3 (1) This chapter does not apply to a person making <u>retail</u> sales 4 in Washington if:
- 5 (a) The person's activities in this state, whether conducted 6 directly or through another person, are limited to:
 - (i) The storage, dissemination, or display of advertising;
- 8 (ii) The taking of orders; or

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- 9 (iii) The processing of payments; and
- (b) The activities are conducted electronically via a web site on 10 11 a server or other computer equipment located in Washington that is 12 not owned or operated by the person making sales into this state nor owned or operated by an affiliated person. For purposes of this 13 14 section, persons are "affiliated persons" with respect to each other where one of the persons has an ownership interest of more than five 15 16 percent, whether direct or indirect, in the other, or where an 17 ownership interest of more than five percent, whether direct or indirect, is held in each of the persons by another person or by a 18 group of other persons which are affiliated with respect to each 19 20 other.
 - (2)(a) This section expires when: $((\frac{1}{2}))$ (i) The United States congress grants individual states the authority to impose sales and use tax collection duties on remote sellers; or $((\frac{1}{2}))$ (ii) it is determined by a court of competent jurisdiction, in a judgment not subject to review, that a state can impose sales and use tax collection duties on remote sellers.
 - (b) The department of revenue must provide notice of the expiration date of this section to affected parties, the chief clerk of the house of representatives, the secretary of the senate, the office of the code reviser, and others as deemed appropriate by the department.

32 Part III

Manufacturing Machinery and Equipment Exemption for Software Manufacturers

- 35 **Sec. 301.** RCW 82.08.02565 and 2014 c 216 s 401 and 2014 c 140 s 36 13 are each reenacted and amended to read as follows:
- 37 (1)(a) The tax levied by RCW 82.08.020 does not apply to sales to 38 a manufacturer or processor for hire of machinery and equipment used

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directly in a manufacturing operation or research and development operation, to sales to a person engaged in testing for a manufacturer or processor for hire of machinery and equipment used directly in a testing operation, or to sales of or charges made for labor and services rendered in respect to installing, repairing, cleaning, altering, or improving the machinery and equipment.

- (b) Except as provided in (c) of this subsection, sellers making tax-exempt sales under this section must obtain from the purchaser an exemption certificate in a form and manner prescribed by the department by rule. The seller must retain a copy of the certificate for the seller's files.
- (c)(i) The exemption under this section is in the form of a remittance for a gas distribution business, as defined in RCW 82.16.010, claiming the exemption for machinery and equipment used for the production of compressed natural gas or liquefied natural gas for use as a transportation fuel.
- (ii) A gas distribution business claiming an exemption from state and local tax in the form of a remittance under this section must pay the tax under RCW 82.08.020 and all applicable local sales taxes. Beginning July 1, 2017, the gas distribution business may then apply to the department for remittance of state and local sales and use taxes. A gas distribution business may not apply for a remittance more frequently than once a quarter. The gas distribution business must specify the amount of exempted tax claimed and the qualifying purchases for which the exemption is claimed. The gas distribution business must retain, in adequate detail, records to enable the department to determine whether the business is entitled to an exemption under this section, including: Invoices; proof of tax paid; and documents describing the machinery and equipment.
- (iii) The department must determine eligibility under this section based on the information provided by the gas distribution business, which is subject to audit verification by the department. The department must on a quarterly basis remit exempted amounts to qualifying businesses who submitted applications during the previous quarter.
- (iv) Beginning July 1, 2028, a gas distribution business may not apply for a refund under this section or RCW 82.12.02565.
 - (2) For purposes of this section and RCW 82.12.02565:
- 39 (a) "Machinery and equipment" means industrial fixtures, devices, 40 and support facilities, and tangible personal property that becomes

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- 1 an ingredient or component thereof, including repair parts and replacement parts. "Machinery and equipment" includes pollution 2 control equipment installed and used in a manufacturing operation, 3 testing operation, or research and development operation to prevent 4 air pollution, water pollution, or contamination that might otherwise 5 6 result from the manufacturing operation, testing operation, or 7 research and development operation. "Machinery and equipment" also includes digital goods. 8
 - (b) "Machinery and equipment" does not include:
- 10 (i) Hand-powered tools;

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- (ii) Property with a useful life of less than one year;
- 12 (iii) Buildings, other than machinery and equipment that is 13 permanently affixed to or becomes a physical part of a building; and
 - (iv) Building fixtures that are not integral to the manufacturing operation, testing operation, or research and development operation that are permanently affixed to and become a physical part of a building, such as utility systems for heating, ventilation, air conditioning, communications, plumbing, or electrical.
- 19 (c) Machinery and equipment is "used directly" in a manufacturing 20 operation, testing operation, or research and development operation 21 if the machinery and equipment:
- 22 (i) Acts upon or interacts with an item of tangible personal 23 property;
- (ii) Conveys, transports, handles, or temporarily stores an item of tangible personal property at the manufacturing site or testing site;
- 27 (iii) Controls, guides, measures, verifies, aligns, regulates, or 28 tests tangible personal property at the site or away from the site;
- 29 (iv) Provides physical support for or access to tangible personal 30 property;
 - (v) Produces power for, or lubricates machinery and equipment;
- (vi) Produces another item of tangible personal property for use in the manufacturing operation, testing operation, or research and development operation;
- (vii) Places tangible personal property in the container, package, or wrapping in which the tangible personal property is normally sold or transported; or
- (viii) Is integral to research and development as defined in RCW 82.63.010.

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- 1 (d) "Manufacturer" means a person that qualifies as a 2 manufacturer under RCW 82.04.110. "Manufacturer" also includes a 3 person that:
 - (i) Prints newspapers or other materials; or

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- (ii) Is engaged in the development of prewritten computer software that is not transferred to purchasers by means of tangible storage media.
- (e) "Manufacturing" means only those activities that come within the definition of "to manufacture" in RCW 82.04.120 and are taxed as manufacturing or processing for hire under chapter 82.04 RCW, or would be taxed as such if such activity were conducted in this state or if not for an exemption or deduction. "Manufacturing" also includes printing newspapers or other materials. An activity is not taxed as manufacturing or processing for hire under chapter 82.04 RCW if the activity is within the purview of chapter 82.16 RCW.
- (f) "Manufacturing operation" means the manufacturing articles, substances, or commodities for sale as tangible personal property. A manufacturing operation begins at the point where the raw materials enter the manufacturing site and ends at the point where the processed material leaves the manufacturing site. With respect to the production of class A or exceptional quality biosolids by a wastewater treatment facility, the manufacturing operation begins at the point where class B biosolids undergo additional processing to achieve class A or exceptional quality standards. Notwithstanding anything to the contrary in this section, the term also includes that portion of a cogeneration project that is used to generate power for consumption within the manufacturing site of which the cogeneration project is an integral part. The term does not include the preparation of food products on the premises of a person selling food products at retail.
- 31 (g) "Cogeneration" means the simultaneous generation of 32 electrical energy and low-grade heat from the same fuel.
 - (h) "Research and development operation" means engaging in research and development as defined in RCW 82.63.010 by a manufacturer or processor for hire.
- 36 (i) "Testing" means activities performed to establish or 37 determine the properties, qualities, and limitations of tangible 38 personal property.
- 39 (j) "Testing operation" means the testing of tangible personal 40 property for a manufacturer or processor for hire. A testing

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1 operation begins at the point where the tangible personal property enters the testing site and ends at the point where the tangible 2 personal property leaves the testing site. The term also includes the 3 testing of tangible personal property for use in that portion of a 4 cogeneration project that is used to generate power for consumption 5 6 within the manufacturing site of which the cogeneration project is an 7 integral part. The term does not include the testing of tangible personal property for use in the production of electricity by a light 8 and power business as defined in RCW 82.16.010 or the preparation of 9 10 food products on the premises of a person selling food products at 11 retail.

- (3) This section does not apply (a) to sales of machinery and equipment used directly in the manufacturing, research and development, or testing of marijuana, useable marijuana, or marijuana-infused products, or (b) to sales of or charges made for labor and services rendered in respect to installing, repairing, cleaning, altering, or improving such machinery and equipment.
- 18 <u>(4) The exemptions in this section do not apply to an ineligible</u>
 19 person. For purposes of this subsection, the following definitions
 20 apply:
- 21 <u>(a) "Affiliated group" means a group of two or more entities that</u>
 22 <u>are either:</u>
 - (i) Affiliated as defined in RCW 82.32.655; or

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- 24 <u>(ii) Permitted to file a consolidated return for federal income</u> 25 <u>tax purposes.</u>
- 26 <u>(b) "Ineligible person" means all members of an affiliated group</u>
 27 <u>if all of the following apply:</u>
- 28 <u>(i) At least one member of the affiliated group was registered</u>
 29 <u>with the department to do business in Washington state on or before</u>
 30 <u>July 1, 1981;</u>
- (ii) As of the effective date of this section, the combined employment in this state of the affiliated group exceeds forty thousand full-time and part-time employees, based on data reported to the employment security department by the affiliated group; and
- (iii) The business activities of the affiliated group primarily include development, sales, and licensing of computer software and services.
- 38 **Sec. 302.** RCW 82.12.02565 and 2014 c 216 s 402 and 2014 c 140 s 39 14 are each reenacted and amended to read as follows:

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(1) The provisions of this chapter do not apply in respect to the use by a manufacturer or processor for hire of machinery and equipment used directly in a manufacturing operation or research and development operation, to the use by a person engaged in testing for a manufacturer or processor for hire of machinery and equipment used directly in a testing operation, or to the use of labor and services rendered in respect to installing, repairing, cleaning, altering, or improving the machinery and equipment.

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- 9 (2) The definitions, conditions, and requirements in RCW 10 82.08.02565 apply to this section.
- 11 (3) This section does not apply to the use of (a) machinery and 12 equipment used directly in the manufacturing, research and 13 development, or testing of marijuana, useable marijuana, or 14 marijuana-infused products, or (b) labor and services rendered in 15 respect to installing, repairing, cleaning, altering, or improving 16 such machinery and equipment.
- 17 (4) The exemptions in this section do not apply to an ineligible 18 person as defined in RCW 82.08.02565.
- 19 Sec. 303. RCW 82.63.010 and 2009 c 268 s 2 are each reenacted 20 and amended to read as follows:
- ((Unless the context clearly requires otherwise,)) The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
 - (1) "Advanced computing" means technologies used in the designing and developing of computing hardware and software, including innovations in designing the full spectrum of hardware from hand-held calculators to super computers, and peripheral equipment.
 - (2) "Advanced materials" means materials with engineered properties created through the development of specialized processing and synthesis technology, including ceramics, high value-added metals, electronic materials, composites, polymers, and biomaterials.
- 32 (3) "Applicant" means a person applying for a tax deferral under 33 this chapter.
 - (4) "Biotechnology" means the application of technologies, such as recombinant DNA techniques, biochemistry, molecular and cellular biology, genetics and genetic engineering, cell fusion techniques, and new bioprocesses, using living organisms, or parts of organisms, to produce or modify products, to improve plants or animals, to develop microorganisms for specific uses, to identify targets for

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- small molecule pharmaceutical development, or to transform biological systems into useful processes and products or to develop microorganisms for specific uses.
 - (5) "Department" means the department of revenue.

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- 5 (6) "Electronic device technology" means technologies involving 6 microelectronics; semiconductors; electronic equipment and 7 instrumentation; radio frequency, microwave, and millimeter 8 electronics; optical and optic-electrical devices; and data and 9 digital communications and imaging devices.
 - (7) "Eligible investment project" means an investment project which either initiates a new operation, or expands or diversifies a current operation by expanding, renovating, or equipping an existing facility. The lessor or owner of the qualified building is not eligible for a deferral unless:
- 15 (a) The underlying ownership of the buildings, machinery, and 16 equipment vests exclusively in the same person; or
- 17 (b)(i) The lessor by written contract agrees to pass the economic 18 benefit of the deferral to the lessee;
 - (ii) The lessee that receives the economic benefit of the deferral agrees in writing with the department to complete the annual survey required under RCW 82.63.020(2); and
 - (iii) The economic benefit of the deferral passed to the lessee is no less than the amount of tax deferred by the lessor and is evidenced by written documentation of any type of payment, credit, or other financial arrangement between the lessor or owner of the qualified building and the lessee.
 - (8) "Environmental technology" means assessment and prevention of threats or damage to human health or the environment, environmental cleanup, and the development of alternative energy sources.
- 30 (9)(a) "Initiation of construction" means the date that a 31 building permit is issued under the building code adopted under RCW 32 19.27.031 for:
- (i) Construction of the qualified building, if the underlying ownership of the building vests exclusively with the person receiving the economic benefit of the deferral;
- (ii) Construction of the qualified building, if the economic benefits of the deferral are passed to a lessee as provided in subsection (7) of this section; or

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1 (iii) Tenant improvements for a qualified building, if the 2 economic benefits of the deferral are passed to a lessee as provided 3 in subsection (7) of this section.

- (b) "Initiation of construction" does not include soil testing, site clearing and grading, site preparation, or any other related activities that are initiated before the issuance of a building permit for the construction of the foundation of the building.
- 8 (c) If the investment project is a phased project, "initiation of construction" shall apply separately to each phase.
 - (10) "Investment project" means an investment in qualified buildings or qualified machinery and equipment, including labor and services rendered in the planning, installation, and construction or improvement of the project.
 - (11) "Multiple qualified buildings" means qualified buildings leased to the same person when such structures: (a) Are located within a five-mile radius; and (b) the initiation of construction of each building begins within a sixty-month period.
 - (12) "Person" has the meaning given in RCW 82.04.030 and includes state universities as defined in RCW 28B.10.016.
 - (13) "Pilot scale manufacturing" means design, construction, and testing of preproduction prototypes and models in the fields of biotechnology, advanced computing, electronic device technology, advanced materials, and environmental technology other than for commercial sale. As used in this subsection, "commercial sale" excludes sales of prototypes or sales for market testing if the total gross receipts from such sales of the product, service, or process do not exceed one million dollars.
 - (14) "Qualified buildings" means construction of new structures, and expansion or renovation of existing structures for the purpose of increasing floor space or production capacity used for pilot scale manufacturing or qualified research and development, including plant offices and other facilities that are an essential or an integral part of a structure used for pilot scale manufacturing or qualified research and development. If a building or buildings are used partly for pilot scale manufacturing or qualified research and development, and partly for other purposes, the applicable tax deferral shall be determined by apportionment of the costs of construction under rules adopted by the department. Such rules may include provisions for determining the amount of the deferral based on apportionment of costs of construction of an investment project consisting of a

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building or multiple buildings, where qualified research and development or pilot scale manufacturing activities are shifted within a building or from one building to another building.

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- 4 (15)(a) "Qualified machinery and equipment" means fixtures, equipment, and support facilities that are an integral and necessary 5 6 part of a pilot scale manufacturing or qualified research and 7 development operation. "Qualified machinery and equipment" includes: Computers; software; data processing equipment; laboratory equipment, 8 instrumentation, and other devices used 9 in а process experimentation to develop a new or improved pilot model, plant 10 11 process, product, formula, invention, or similar 12 manufacturing components such as belts, pulleys, shafts, and moving parts; molds, tools, and dies; vats, tanks, and fermenters; operating 13 14 structures; and all other equipment used to control, monitor, or operate the machinery. For purposes of this chapter, qualified 15 16 machinery and equipment must be either new to the taxing jurisdiction 17 of the state or new to the certificate holder, except that used machinery and equipment may be treated as qualified machinery and 18 19 equipment if the certificate holder either brings the machinery and equipment into Washington or makes a retail purchase of the machinery 20 21 and equipment in Washington or elsewhere.
 - (b) "Qualified machinery and equipment" does not include any fixtures, equipment, or support facilities, if the sale to or use by the recipient is not eligible for an exemption under RCW 82.08.02565 or 82.12.02565 solely because the recipient is an ineligible person as defined in RCW 82.08.02565.
 - (16) "Qualified research and development" means research and development performed within this state in the fields of advanced computing, advanced materials, biotechnology, electronic device technology, and environmental technology.
- 31 (17) "Recipient" means a person receiving a tax deferral under 32 this chapter.
- 33 (18) "Research and development" means activities performed to discover technological information, and technical and nonroutine 34 activities concerned with translating technological information into 35 36 improved products, processes, techniques, inventions, or software. The term includes exploration of a new use 37 for an existing drug, device, or biological product if the new use 38 39 separate licensing by the federal food and administration under chapter 21, C.F.R., as amended. The term does 40

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- 1 not include adaptation or duplication of existing products where the
- 2 products are not substantially improved by application of the
- 3 technology, nor does the term include surveys and studies, social
- 4 science and humanities research, market research or testing, quality
- 5 control, sale promotion and service, computer software developed for
- 6 internal use, and research in areas such as improved style, taste,
- 7 and seasonal design.
- 8 NEW SECTION. Sec. 304. Section 303 of this act does not apply
- 9 with respect to deferral certificates issued under chapter 82.63 RCW
- 10 before January 1, 2015.
- 11 <u>NEW SECTION.</u> **Sec. 305.** If RCW 82.08.02565, 82.12.02565, or
- 12 82.63.010 are amended by any other act enacted during the regular or
- 13 any special session of the 2015 legislature, each amendment without
- 14 reference to the other amendment or amendments of the same statute,
- 15 the legislature intends for the amendments in this act to be deemed
- 16 to not conflict in purpose with the amendments in any other such act
- 17 for the purposes of RCW 1.12.025 and that the amendments in this act
- 18 be given effect.
- 19 NEW SECTION. Sec. 306. Sections 301 and 302 of this act do not
- 20 apply with respect to machinery and equipment, as defined in RCW
- 21 82.08.02565, first used by the taxpayer in this state before the
- 22 effective date of sections 301 and 302 of this act.
- 23 Part IV
- 24 Miscellaneous Provisions
- NEW SECTION. Sec. 401. (1) Except as provided otherwise in this
- 26 section, this act is necessary for the immediate preservation of the
- 27 public peace, health, or safety, or support of the state government
- 28 and its existing public institutions, and takes effect August 1,
- 29 2015.
- 30 (2) Part II of this act is necessary for the immediate
- 31 preservation of the public peace, health, or safety, or support of
- 32 the state government and its existing public institutions, and takes
- 33 effect September 1, 2015.

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