## SENATE BILL 5087

State of Washington 64th Legislature 2015 Regular Session

By Senators Rolfes, Ranker, McCoy, Billig, Cleveland, Jayapal, Darneille, Conway, Chase, Hasegawa, Liias, Hargrove, Pedersen, Keiser, Fraser, Kohl-Welles, Habib, Nelson, Frockt, and McAuliffe; by request of Governor Inslee

Read first time 01/14/15. Referred to Committee on Energy, Environment & Telecommunications.

- ACT Relating to oil transportation safety; amending RCW 1 2 88.46.180, 90.56.005, 90.56.010, 90.56.200, 90.56.210, 90.56.500, 3 90.56.510, 88.40.011, 88.40.025, 88.40.030, 88.40.040, 88.16.170, 88.16.190, 82.23B.010, 82.23B.020, 82.23B.030, 82.23B.040, 81.24.010, 4 5 81.53.010, and 81.53.240; reenacting and amending RCW 88.46.010, 88.40.020, and 38.52.040; adding new sections to chapter 90.56 RCW; 6 7 adding a new section to chapter 81.44 RCW; adding a new section to 8 chapter 81.53 RCW; and providing an effective date.
- 9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 10 **Sec. 1.** RCW 88.46.010 and 2011 c 122 s 1 are each reenacted and 11 amended to read as follows:
- 12 The definitions in this section apply throughout this chapter 13 unless the context clearly requires otherwise.
- 14 (1) "Best achievable protection" means the highest level of protection that can be achieved through the use of 15 the best 16 achievable technology and those staffing levels, training procedures, 17 methods that provide the operational greatest degree protection achievable. The director's 18 determination of achievable protection shall be guided by the critical need to protect 19 20 the state's natural resources and waters, while considering:
- 21 (a) The additional protection provided by the measures;

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- 1 (b) The technological achievability of the measures; and
  - (c) The cost of the measures.

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- 3 (2)(a) "Best achievable technology" means the technology that 4 provides the greatest degree of protection taking into consideration:
  - (i) Processes that are being developed, or could feasibly be developed, given overall reasonable expenditures on research and development; and
- 8 (ii) Processes that are currently in use.
- 9 (b) In determining what is best achievable technology, the 10 director shall consider the effectiveness, engineering feasibility, 11 and commercial availability of the technology.
- 12 (3) "Bulk" means material that is stored or transported in a 13 loose, unpackaged liquid, powder, or granular form capable of being 14 conveyed by a pipe, bucket, chute, or belt system.
- 15 (4) "Cargo vessel" means a self-propelled ship in commerce, other 16 than a tank vessel or a passenger vessel, of three hundred or more 17 gross tons, including but not limited to, commercial fish processing 18 vessels and freighters.
- 19 (5) "Covered vessel" means a tank vessel, cargo vessel, or 20 passenger vessel.
  - (6) "Department" means the department of ecology.
  - (7) "Director" means the director of the department of ecology.
- 23 (8) "Discharge" means any spilling, leaking, pumping, pouring, 24 emitting, emptying, or dumping.
  - (9)(a) "Facility" means any structure, group of structures, equipment, pipeline, or device, other than a vessel, located on or near the navigable waters of the state that transfers oil in bulk to or from a tank vessel or pipeline, that is used for producing, storing, handling, transferring, processing, or transporting oil in bulk.
- 31 (b) For the purposes of oil spill contingency planning in RCW
  32 90.56.210, advanced notice of oil transfers in section 9 of this act,
  33 and financial responsibility in RCW 88.40.025, facility also means a
  34 railroad that transports oil as bulk cargo.
- 35 <u>(c)</u> A facility does not include any: (i) ((Railroad car,)) Motor vehicle((, or other rolling stock)) while transporting oil over the highways ((or rail lines)) of this state; (ii) retail motor vehicle motor fuel outlet; (iii) facility that is operated as part of an exempt agricultural activity as provided in RCW 82.04.330; (iv) underground storage tank regulated by the department or a local

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government under chapter 90.76 RCW; or (v) marine fuel outlet that does not dispense more than three thousand gallons of fuel to a ship that is not a covered vessel, in a single transaction.

- (10) "Marine facility" means any facility used for tank vessel wharfage or anchorage, including any equipment used for the purpose of handling or transferring oil in bulk to or from a tank vessel.
- (11) "Navigable waters of the state" means those waters of the state, and their adjoining shorelines, that are subject to the ebb and flow of the tide and/or are presently used, have been used in the past, or may be susceptible for use to transport intrastate, interstate, or foreign commerce.
- (12) "Offshore facility" means any facility located in, on, or under any of the navigable waters of the state, but does not include a facility any part of which is located in, on, or under any land of the state, other than submerged land. "Offshore facility" does not include a marine facility.
- (13) "Oil" or "oils" means oil of any kind that is liquid at ((atmospheric temperature)) twenty-five degrees Celsius and one atmosphere of pressure and any fractionation thereof, including, but not limited to, crude oil, bitumen, synthetic crude oil, natural gas well condensate, petroleum, gasoline, fuel oil, diesel oil, biological oils and blends, oil sludge, oil refuse, and oil mixed with wastes other than dredged spoil. Oil does not include any substance listed in Table 302.4 of 40 C.F.R. Part 302 adopted August 14, 1989, under section ((101(14))) 102(a) of the federal comprehensive environmental response, compensation, and liability act of 1980, as amended by P.L. 99-499.
- (14) "Onshore facility" means any facility any part of which is located in, on, or under any land of the state, other than submerged land, that because of its location, could reasonably be expected to cause substantial harm to the environment by discharging oil into or on the navigable waters of the state or the adjoining shorelines.
- (15)(a) "Owner or operator" means (i) in the case of a vessel, any person owning, operating, or chartering by demise, the vessel; (ii) in the case of an onshore or offshore facility, any person owning or operating the facility; and (iii) in the case of an abandoned vessel or onshore or offshore facility, the person who owned or operated the vessel or facility immediately before its abandonment.

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1 (b) "Operator" does not include any person who owns the land 2 underlying a facility if the person is not involved in the operations 3 of the facility.

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- (16) "Passenger vessel" means a ship of three hundred or more gross tons with a fuel capacity of at least six thousand gallons carrying passengers for compensation.
- (17) "Person" means any political subdivision, government agency, municipality, industry, public or private corporation, copartnership, association, firm, individual, or any other entity whatsoever.
- 10 (18) "Race Rocks light" means the nautical landmark located 11 southwest of the city of Victoria, British Columbia.
  - (19) "Regional vessels of opportunity response group" means a group of nondedicated vessels participating in a vessels of opportunity response system to respond when needed and available to spills in a defined geographic area.
- 16 (20) "Severe weather conditions" means observed nautical 17 conditions with sustained winds measured at forty knots and wave 18 heights measured between twelve and eighteen feet.
- 19 (21) "Ship" means any boat, ship, vessel, barge, or other 20 floating craft of any kind.
- 21 (22) "Spill" means an unauthorized discharge of oil into the 22 waters of the state.
- (23) "Strait of Juan de Fuca" means waters off the northern coast of the Olympic Peninsula seaward of a line drawn from New Dungeness light in Clallam county to Discovery Island light on Vancouver Island, British Columbia, Canada.
- 27 (24) "Tank vessel" means a ship that is constructed or adapted to 28 carry, or that carries, oil in bulk as cargo or cargo residue, and 29 that:
  - (a) Operates on the waters of the state; or
- 31 (b) Transfers oil in a port or place subject to the jurisdiction 32 of this state.
- 33 (25) "Umbrella plan holder" means a nonprofit corporation 34 established consistent with this chapter for the purposes of 35 providing oil spill response and contingency plan coverage.
- (26) "Vessel emergency" means a substantial threat of pollution originating from a covered vessel, including loss or serious degradation of propulsion, steering, means of navigation, primary electrical generating capability, and seakeeping capability.

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(27) "Vessels of opportunity response system" means nondedicated boats and operators, including fishing and other vessels, that are under contract with and equipped by contingency plan holders to assist with oil spill response activities, including on-water oil recovery in the near shore environment and the placement of oil spill containment booms to protect sensitive habitats.

- (28) "Volunteer coordination system" means an oil spill response system that, before a spill occurs, prepares for the coordination of volunteers to assist with appropriate oil spill response activities, which may include shoreline protection and cleanup, wildlife recovery, field observation, light construction, facility maintenance, donations management, clerical support, and other aspects of a spill response.
- (29) "Waters of the state" includes lakes, rivers, ponds, streams, inland waters, underground water, salt waters, estuaries, tidal flats, beaches and lands adjoining the seacoast of the state, sewers, and all other surface waters and watercourses within the jurisdiction of the state of Washington.
- 19 (30) "Worst case spill" means: (a) In the case of a vessel, a 20 spill of the entire cargo and fuel of the vessel complicated by 21 adverse weather conditions; and (b) in the case of an onshore or 22 offshore facility, the largest foreseeable spill in adverse weather 23 conditions.
  - Sec. 2. RCW 88.46.180 and 2011 c 122 s 2 are each amended to read as follows:
    - (1) The department shall evaluate and update planning standards for oil spill response equipment required under contingency plans required by this chapter, including aerial surveillance, in order to ensure access in the state to equipment that represents the best achievable protection to respond to a worst case spill and provide for continuous operation of oil spill response activities to the maximum extent practicable and without jeopardizing crew safety, as determined by the incident commander or the unified command.
    - (2) The department shall by rule update the planning standards at five-year intervals to ensure the maintenance of best available protection over time. Rule updates to covered nontank vessels shall minimize potential impacts to discretionary cargo moved through the state.

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1 (((3) The department shall evaluate and update planning standards for tank vessels by December 31, 2012.)) 2

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- RCW 90.56.005 and 2010 1st sp.s. c 7 s 72 are each amended to read as follows:
- (1) The legislature declares that waterborne transportation as a source of supply for oil and hazardous substances poses special concern for the state of Washington. Each year billions of gallons of crude oil and refined petroleum products are transported as cargo and fuel by vessels on the navigable waters of the state. The state is experiencing rapid changes in how crude oil moves through rail corridors and over Washington waters, creating new safety and environmental risks. The changing sources and transport of crude oil 12 bring new risks to our communities along rail lines and to the 13 Columbia river, Grays Harbor, and Puget Sound waters. Since 2008, 14 rail traffic hauling crude oil has increased more than forty-fold nationwide and major accidents have occurred over the past year in both the United States and Canada. These shipments are expected to 17 increase in the coming years. Vessels and facilities transporting oil 18 into Washington travel on some of the most unique and special marine 19 20 environments in the United States. These marine environments are a 21 source of natural beauty, recreation, and economic livelihood for many residents of this state. As a result, the state has an 22 obligation to ensure the citizens of the state that the waters of the 23 24 state will be protected from oil spills.
  - (2) The legislature finds that prevention is the best method to protect the unique and special marine environments in this state. The technology for containing and cleaning up a spill of oil or hazardous substances is at best only partially effective. Preventing spills is more protective of the environment and more cost-effective when all the response and damage costs associated with responding to a spill are considered. Therefore, the legislature finds that the primary objective of the state is to achieve a zero spills strategy to prevent any oil or hazardous substances from entering waters of the state.
    - (3) The legislature also finds that:
- (a) Recent accidents in Washington, Alaska, southern California, 36 Texas, Pennsylvania, and other parts of the nation have shown that 37 38 the transportation, transfer, and storage of oil have caused significant damage to the marine environment; 39

p. 6 SB 5087 1 (b) Even with the best efforts, it is nearly impossible to remove 2 all oil that is spilled into the water, and average removal rates are 3 only fourteen percent;

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- (c) Washington's navigable waters are treasured environmental and economic resources that the state cannot afford to place at undue risk from an oil spill;
- (d) The state has a fundamental responsibility, as the trustee of the state's natural resources and the protector of public health and the environment to prevent the spill of oil; and
- (e) In section 5002 of the federal oil pollution act of 1990, the congress found that many people believed that United States complacency on the part of industry and government was one of the contributing factors to the Exxon Valdez spill and, further, that one method to combat this complacency is to involve local citizens in the monitoring and oversight of oil spill plans. Congress also found that a mechanism should be established that fosters the partnership of industry, government, and local communities overseeing compliance with environmental concerns in the operation of crude oil terminals. Moreover, congress concluded that, in addition to Alaska, a program of citizen monitoring and oversight should be established in other major crude oil terminals in the United States because recent oil spills indicate that the safe transportation of oil is a national problem.
- (4) In order to establish a comprehensive prevention and response program to protect Washington's waters and natural resources from spills of oil, it is the purpose of this chapter:
  - (a) To establish state agency expertise in marine safety and to centralize state activities in spill prevention and response activities;
- 30 (b) To prevent spills of oil and to promote programs that reduce 31 the risk of both catastrophic and small chronic spills;
- 32 (c) To ensure that responsible parties are liable, and have the 33 resources and ability, to respond to spills and provide compensation 34 for all costs and damages;
- 35 (d) To provide for state spill response and wildlife rescue 36 planning and implementation;
- 37 (e) To support and complement the federal oil pollution act of 38 1990 and other federal law, especially those provisions relating to 39 the national contingency plan for cleanup of oil spills and 40 discharges, including provisions relating to the responsibilities of

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state agencies designated as natural resource trustees. The legislature intends this chapter to be interpreted and implemented in a manner consistent with federal law;

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- (f) To provide broad powers of regulation to the department of ecology relating to spill prevention and response;
- 6 (g) To provide for independent review on an ongoing basis the 7 adequacy of oil spill prevention, preparedness, and response 8 activities in this state; ((and))
- 9 (h) To provide an adequate funding source for state response and 10 prevention programs; and
- (i) To maintain the best achievable protection that can be obtained through the use of the best achievable technology and those staffing levels, training procedures, and operational methods that provide the greatest degree of protection achievable.
- 15 **Sec. 4.** RCW 90.56.010 and 2007 c 347 s 6 are each amended to 16 read as follows:
  - The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
  - (1) "Best achievable protection" means the highest level of protection that can be achieved through the use of the best achievable technology and those staffing levels, training procedures, and operational methods that provide the greatest degree of protection achievable. The director's determination of best achievable protection shall be guided by the critical need to protect the state's natural resources and waters, while considering (a) the additional protection provided by the measures; (b) the technological achievability of the measures; and (c) the cost of the measures.
  - (2) "Best achievable technology" means the technology that provides the greatest degree of protection taking into consideration (a) processes that are being developed, or could feasibly be developed, given overall reasonable expenditures on research and development, and (b) processes that are currently in use. In determining what is best achievable technology, the director shall consider the effectiveness, engineering feasibility, and commercial availability of the technology.
    - (3) "Board" means the pollution control hearings board.
- 37 (4) "Cargo vessel" means a self-propelled ship in commerce, other 38 than a tank vessel or a passenger vessel, three hundred or more gross

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- tons, including but not limited to, commercial fish processing
  vessels and freighters.
- 3 (5) "Bulk" means material that is stored or transported in a 4 loose, unpackaged liquid, powder, or granular form capable of being 5 conveyed by a pipe, bucket, chute, or belt system.
- 6 (6) "Committee" means the preassessment screening committee 7 established under RCW 90.48.368.
- 8 (7) "Covered vessel" means a tank vessel, cargo vessel, or 9 passenger vessel.
  - (8) "Department" means the department of ecology.

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- (9) "Director" means the director of the department of ecology.
- 12 (10) "Discharge" means any spilling, leaking, pumping, pouring, 13 emitting, emptying, or dumping.
  - (11)(a) "Facility" means any structure, group of structures, equipment, pipeline, or device, other than a vessel, located on or near the navigable waters of the state that transfers oil in bulk to or from a tank vessel or pipeline, that is used for producing, storing, handling, transferring, processing, or transporting oil in bulk.
- 20 (b) For the purposes of oil spill contingency planning in RCW
  21 90.56.210, advanced notice of oil transfers in section 9 of this act,
  22 and financial responsibility in RCW 88.40.025, facility also means a
  23 railroad that transports oil as bulk cargo.
  - (c) A facility does not include any: (i) ((Railroad car,)) Motor vehicle((, or other rolling stock)) while transporting oil over the highways ((or rail lines)) of this state; (ii) underground storage tank regulated by the department or a local government under chapter 90.76 RCW; (iii) motor vehicle motor fuel outlet; (iv) facility that is operated as part of an exempt agricultural activity as provided in RCW 82.04.330; or (v) marine fuel outlet that does not dispense more than three thousand gallons of fuel to a ship that is not a covered vessel, in a single transaction.
- 33 (12) "Fund" means the state coastal protection fund as provided 34 in RCW 90.48.390 and 90.48.400.
- 35 (13) "Having control over oil" shall include but not be limited 36 to any person using, storing, or transporting oil immediately prior 37 to entry of such oil into the waters of the state, and shall 38 specifically include carriers and bailees of such oil.

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(14) "Marine facility" means any facility used for tank vessel wharfage or anchorage, including any equipment used for the purpose of handling or transferring oil in bulk to or from a tank vessel.

- (15) "Navigable waters of the state" means those waters of the state, and their adjoining shorelines, that are subject to the ebb and flow of the tide and/or are presently used, have been used in the past, or may be susceptible for use to transport intrastate, interstate, or foreign commerce.
- (16) "Necessary expenses" means the expenses incurred by the department and assisting state agencies for (a) investigating the source of the discharge; (b) investigating the extent of the environmental damage caused by the discharge; (c) conducting actions necessary to clean up the discharge; (d) conducting predamage and damage assessment studies; and (e) enforcing the provisions of this chapter and collecting for damages caused by a discharge.
- (17) "Oil" or "oils" means oil of any kind that is liquid at ((atmospheric temperature)) twenty-five degrees Celsius and one atmosphere of pressure and any fractionation thereof, including, but not limited to, crude oil, bitumen, synthetic crude oil, natural gas well condensate, petroleum, gasoline, fuel oil, diesel oil, biological oils and blends, oil sludge, oil refuse, and oil mixed with wastes other than dredged spoil. Oil does not include any substance listed in Table 302.4 of 40 C.F.R. Part 302 adopted August 14, 1989, under section ((101(14))) 102(a) of the federal comprehensive environmental response, compensation, and liability act of 1980, as amended by P.L. 99-499.
- (18) "Offshore facility" means any facility located in, on, or under any of the navigable waters of the state, but does not include a facility any part of which is located in, on, or under any land of the state, other than submerged land.
- (19) "Onshore facility" means any facility any part of which is located in, on, or under any land of the state, other than submerged land, that because of its location, could reasonably be expected to cause substantial harm to the environment by discharging oil into or on the navigable waters of the state or the adjoining shorelines.
- (20)(a) "Owner or operator" means (i) in the case of a vessel, any person owning, operating, or chartering by demise, the vessel; (ii) in the case of an onshore or offshore facility, any person owning or operating the facility; and (iii) in the case of an abandoned vessel or onshore or offshore facility, the person who

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- owned or operated the vessel or facility immediately before its abandonment.
- 3 (b) "Operator" does not include any person who owns the land 4 underlying a facility if the person is not involved in the operations 5 of the facility.
  - (21) "Passenger vessel" means a ship of three hundred or more gross tons with a fuel capacity of at least six thousand gallons carrying passengers for compensation.
- 9 (22) "Person" means any political subdivision, government agency, 10 municipality, industry, public or private corporation, copartnership, 11 association, firm, individual, or any other entity whatsoever.
- 12 (23) "Ship" means any boat, ship, vessel, barge, or other 13 floating craft of any kind.
- 14 (24) "Spill" means an unauthorized discharge of oil or hazardous 15 substances into the waters of the state.
- 16 (25) "Tank vessel" means a ship that is constructed or adapted to 17 carry, or that carries, oil in bulk as cargo or cargo residue, and 18 that:
  - (a) Operates on the waters of the state; or

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- 20 (b) Transfers oil in a port or place subject to the jurisdiction 21 of this state.
  - (26) "Waters of the state" includes lakes, rivers, ponds, streams, inland waters, underground water, salt waters, estuaries, tidal flats, beaches and lands adjoining the seacoast of the state, sewers, and all other surface waters and watercourses within the jurisdiction of the state of Washington.
- 27 (27) "Worst case spill" means: (a) In the case of a vessel, a 28 spill of the entire cargo and fuel of the vessel complicated by 29 adverse weather conditions; and (b) in the case of an onshore or 30 offshore facility, the largest foreseeable spill in adverse weather 31 conditions.
- 32 **Sec. 5.** RCW 90.56.200 and 2000 c 69 s 19 are each amended to 33 read as follows:
  - (1) The owner or operator for each onshore and offshore facility, except as determined in subsection (3) of this section, shall prepare and submit to the department an oil spill prevention plan in conformance with the requirements of this chapter. The plans shall be submitted to the department in the time and manner directed by the department. The spill prevention plan may be consolidated with a

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- spill contingency plan submitted pursuant to RCW 90.56.210. The department may accept plans prepared to comply with other state or federal law as spill prevention plans to the extent those plans comply with the requirements of this chapter. The department, by rule, shall establish standards for spill prevention plans.
- 6 (2) The spill prevention plan for an onshore or offshore facility 7 shall:
- 8 (a) Establish compliance with the federal oil pollution act of 9 1990, if applicable, and financial responsibility requirements under 10 federal and state law;
- 11 (b) Certify that supervisory and other key personnel in charge of 12 transfer, storage, and handling of oil have received certification 13 pursuant to RCW 90.56.220;
- 14 (c) Certify that the facility has an operations manual required 15 by RCW 90.56.230;
- 16 (d) Certify the implementation of alcohol and drug use awareness 17 programs;

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- (e) Describe the facility's maintenance and inspection program and contain a current maintenance and inspection record of the storage and transfer facilities and related equipment;
  - (f) Describe the facility's alcohol and drug treatment programs;
- (g) Describe spill prevention technology that has been installed, including overflow alarms, automatic overflow cut-off switches, secondary containment facilities, and storm water retention, treatment, and discharge systems;
  - (h) Describe any discharges of oil to the land or the water of more than twenty-five barrels in the prior five years and the measures taken to prevent a reoccurrence;
  - (i) Describe the procedures followed by the facility to contain and recover any oil that spills during the transfer of oil to or from the facility;
- (j) Provide for the incorporation into the facility during the period covered by the plan of those measures that will provide the best achievable protection for the public health and the environment; and
- 36 (k) Include any other information reasonably necessary to carry 37 out the purposes of this chapter required by rules adopted by the 38 department.

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1 (3) Plan requirements in subsection (2) of this section are not applicable to railroad cars while transporting oil over rail lines of this state. 3

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- (4) The department shall only approve a prevention plan if it provides the best achievable protection from damages caused by the discharge of oil into the waters of the state and if it determines that the plan meets the requirements of this section and rules adopted by the department.
- (((4))) (5) Upon approval of a prevention plan, the department shall provide to the person submitting the plan a statement indicating that the plan has been approved, the facilities covered by the plan, and other information the department determines should be included.
- (((5))) (6) The approval of a prevention plan shall be valid for five years. An owner or operator of a facility shall notify the department in writing immediately of any significant change of which it is aware affecting its prevention plan, including changes in any factor set forth in this section or in rules adopted by the department. The department may require the owner or operator to update a prevention plan as a result of these changes.
- 21 ((6))) (7) The department by rule shall require prevention plans to be reviewed, updated, if necessary, and resubmitted to the 22 department at least once every five years. 23
- 24 (((+7))) (8) Approval of a prevention plan by the department does 25 not constitute an express assurance regarding the adequacy of the 26 plan nor constitute a defense to liability imposed under this chapter or other state law. 27
- 28  $((\frac{8}{8}))$  This section does not authorize the department to 29 modify the terms of a collective bargaining agreement.
- 30 **Sec. 6.** RCW 90.56.210 and 2005 c 78 s 1 are each amended to read as follows: 31
- (1) Each onshore and offshore facility shall have a contingency 32 plan for the containment and cleanup of oil spills from the facility 33 into the waters of the state and for the protection of fisheries and 34 35 wildlife, shellfish beds, natural resources, and public and private property from such spills. The department shall by rule adopt and 36 periodically revise standards for the preparation of contingency 37 plans. The department shall require contingency plans, at a minimum, 38

to meet the following standards: 39

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1 (a) Include full details of the method of response to spills of various sizes from any facility which is covered by the plan;

- (b) Be designed to be capable in terms of personnel, materials, and equipment, of promptly and properly, to the maximum extent practicable, as defined by the department removing oil and minimizing any damage to the environment resulting from a worst case spill;
- (c) Provide a clear, precise, and detailed description of how the plan relates to and is integrated into relevant contingency plans which have been prepared by cooperatives, ports, regional entities, the state, and the federal government;
- (d) Provide procedures for early detection of oil spills and timely notification of such spills to appropriate federal, state, and local authorities under applicable state and federal law;
- (e) State the number, training preparedness, and fitness of all dedicated, prepositioned personnel assigned to direct and implement the plan;
- (f) Incorporate periodic training and drill programs to evaluate whether personnel and equipment provided under the plan are in a state of operational readiness at all times;
- (g) Describe important features of the surrounding environment, including fish and wildlife habitat, shellfish beds, environmentally and archaeologically sensitive areas, and public facilities. The departments of ecology, fish and wildlife, and natural resources, and the ((office)) department of archaeology and historic preservation, upon request, shall provide information that they have available to assist in preparing this description. The description of archaeologically sensitive areas shall not be required to be included in a contingency plan until it is reviewed and updated pursuant to subsection (9) of this section;
- (h) State the means of protecting and mitigating effects on the environment, including fish, shellfish, marine mammals, and other wildlife, and ensure that implementation of the plan does not pose unacceptable risks to the public or the environment;
- (i) Provide arrangements for the prepositioning of oil spill containment and cleanup equipment and trained personnel at strategic locations from which they can be deployed to the spill site to promptly and properly remove the spilled oil;
- 38 (j) Provide arrangements for enlisting the use of qualified and 39 trained cleanup personnel to implement the plan;

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- 1 (k) Provide for disposal of recovered spilled oil in accordance 2 with local, state, and federal laws;
  - (1) Until a spill prevention plan has been submitted pursuant to RCW 90.56.200, state the measures that have been taken to reduce the likelihood that a spill will occur, including but not limited to, design and operation of a facility, training of personnel, number of personnel, and backup systems designed to prevent a spill;
- (m) State the amount and type of equipment available to respond 8 to a spill, where the equipment is located, and the extent to which other contingency plans rely on the same equipment; and 10
- (n) If the department has adopted rules permitting the use of 11 dispersants, the circumstances, if any, and the manner for the 12 application of the dispersants in conformance with the department's 13 14 rules.
- The following shall submit contingency plans to the 15 (2)(a) 16 department within six months after the department adopts rules 17 establishing standards for contingency plans under subsection (1) of 18 this section:
- 19 (i) Onshore facilities capable of storing one million gallons or more of oil; and 20
- 21 (ii) Offshore facilities.

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- (b) Contingency plans for all other onshore and offshore facilities shall be submitted to the department within eighteen months after the department has adopted rules under subsection (1) of this section. The department may adopt a schedule for submission of plans within the eighteen-month period.
- (3) The department by rule shall determine the contingency plan requirements for railroads transporting oil in bulk. Federal oil spill response plans created pursuant to 33 U.S.C. Sec. 1321 may be submitted in lieu of contingency plans until state rules are adopted.
- 31 (4)(a) The owner or operator of a facility shall submit the 32 contingency plan for the facility.
  - (b) A person who has contracted with a facility to provide containment and cleanup services and who meets the standards established pursuant to RCW 90.56.240, may submit the plan for any facility for which the person is contractually obligated to provide services. Subject to conditions imposed by the department, the person may submit a single plan for more than one facility.
- 39 ((4))) (5) A contingency plan prepared for an agency of the 40 federal government or another state that satisfies the requirements

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- of this section and rules adopted by the department may be accepted by the department as a contingency plan under this section. The department shall ensure that to the greatest extent possible, requirements for contingency plans under this section are consistent with the requirements for contingency plans under federal law.
- (((5))) (6) In reviewing the contingency plans required by this section, the department shall consider at least the following factors:

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- (a) The adequacy of containment and cleanup equipment, personnel, communications equipment, notification procedures and call down lists, response time, and logistical arrangements for coordination and implementation of response efforts to remove oil spills promptly and properly and to protect the environment;
- 14 (b) The nature and amount of vessel traffic within the area 15 covered by the plan;
- 16 (c) The volume and type of oil being transported within the area covered by the plan;
- 18 (d) The existence of navigational hazards within the area covered 19 by the plan;
  - (e) The history and circumstances surrounding prior spills of oil within the area covered by the plan;
  - (f) The sensitivity of fisheries, shellfish beds, and wildlife and other natural resources within the area covered by the plan;
- 24 (g) Relevant information on previous spills contained in on-scene 25 coordinator reports prepared by the department; and
  - (h) The extent to which reasonable, cost-effective measures to prevent a likelihood that a spill will occur have been incorporated into the plan.
  - $((\frac{(6)}{(6)}))$  The department shall approve a contingency plan only if it determines that the plan meets the requirements of this section and that, if implemented, the plan is capable, in terms of personnel, materials, and equipment, of removing oil promptly and properly and minimizing any damage to the environment.
- ((<del>(7)</del>)) (8) The approval of the contingency plan shall be valid for five years. Upon approval of a contingency plan, the department shall provide to the person submitting the plan a statement indicating that the plan has been approved, the facilities or vessels covered by the plan, and other information the department determines should be included.

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(((8))) (9) An owner or operator of a facility shall notify the department in writing immediately of any significant change of which it is aware affecting its contingency plan, including changes in any factor set forth in this section or in rules adopted by the department. The department may require the owner or operator to update a contingency plan as a result of these changes.

- ((+9))) (10) The department by rule shall require contingency plans to be reviewed, updated, if necessary, and resubmitted to the department at least once every five years.
- $((\frac{10}{10}))$  (11) Approval of a contingency plan by the department does not constitute an express assurance regarding the adequacy of the plan nor constitute a defense to liability imposed under this chapter or other state law.
- **Sec. 7.** RCW 90.56.500 and 2009 c 11 s 9 are each amended to read 15 as follows:
  - (1) The state oil spill response account is created in the state treasury. All receipts from RCW 82.23B.020(1) shall be deposited in the account. All costs reimbursed to the state by a responsible party or any other person for responding to a spill of oil shall also be deposited in the account. Moneys in the account shall be spent only after appropriation. The account is subject to allotment procedures under chapter 43.88 RCW.
    - (2) The account shall be used exclusively to pay for:
  - (a) The costs associated with the response to spills ((of crude oil or petroleum products into the navigable)) or threats of spills of oil or hazardous substances to the waters of the state; and
  - (b) The costs associated with the department's use of ((the)) an emergency response towing vessel ((as described in RCW 88.46.135)).
  - (3) Payment of response costs under subsection (2)(a) of this section shall be limited to spills which the director has determined are likely to exceed ((fifty)) one thousand dollars.
  - (4) Before expending moneys from the account, the director shall make reasonable efforts to obtain funding for response costs under subsection (2) of this section from the person responsible for the spill and from other sources, including the federal government.
  - (5) Reimbursement for response costs <u>from this account</u> shall be allowed only for costs which are not covered by funds appropriated to the agencies responsible for response activities. Costs associated

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with the response to spills ((of crude oil or petroleum products))
shall include:

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- (a) Natural resource damage assessment and related activities;
- (b) Spill related response, containment, wildlife rescue, cleanup, disposal, and associated costs;
- 6 (c) Interagency coordination and public information related to a response; and
- 8 (d) Appropriate travel, goods and services, contracts, and 9 equipment.
- 10 **Sec. 8.** RCW 90.56.510 and 2000 c 69 s 22 are each amended to 11 read as follows:
  - (1) The oil spill prevention account is created in the state treasury. All receipts from RCW 82.23B.020(2) shall be deposited in the account. Moneys from the account may be spent only after appropriation. The account is subject to allotment procedures under chapter 43.88 RCW. If, on the first day of any calendar month, the balance of the oil spill response account is greater than nine million dollars and the balance of the oil spill prevention account exceeds the unexpended appropriation for the current biennium, then the tax under RCW 82.23B.020(2) shall be suspended on the first day of the next calendar month until the beginning of the following biennium, provided that the tax shall not be suspended during the last six months of the biennium. If the tax imposed under RCW 82.23B.020(2) is suspended during two consecutive biennia, the department shall by November 1st after the end of the second biennium, recommend to the appropriate standing committees adjustment in the tax rate. For the biennium ending June 30, 1999, and the biennium ending June 30, 2001, the state treasurer may transfer a total of up to one million dollars from the oil spill response account to the oil spill prevention account to support appropriations made from the oil spill prevention account in the omnibus appropriations act adopted not later than June 30, 1999.
  - (2) Expenditures from the oil spill prevention account shall be used exclusively for the administrative costs related to the purposes of this chapter, and chapters 90.48, 88.40, and 88.46 RCW. In addition, until June 30, 2019, expenditures from the oil spill prevention account may be used for the development and annual review of local emergency planning committee emergency response plans in RCW 38.52.040(3). Starting with the 1995-1997 biennium, the legislature

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- 1 shall give activities of state agencies related to prevention of oil
- 2 spills priority in funding from the oil spill prevention account.
- 3 Costs of prevention include the costs of:

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- 4 (a) Routine responses not covered under RCW 90.56.500;
  - (b) Management and staff development activities;
- 6 (c) Development of rules and policies and the statewide plan 7 provided for in RCW 90.56.060;
- 8 (d) Facility and vessel plan review and approval, drills, 9 inspections, investigations, enforcement, and litigation;
  - (e) Interagency coordination and public outreach and education;
- 11 (f) Collection and administration of the tax provided for in 12 chapter 82.23B RCW; and
- 13 (g) Appropriate travel, goods and services, contracts, and 14 equipment.
- 15 (3) Before expending moneys from the account, the director shall
  16 make reasonable efforts to obtain funding for response costs under
  17 this section from the person responsible for the spill and from other
  18 sources, including the federal government.
- NEW SECTION. Sec. 9. A new section is added to chapter 90.56 20 RCW to read as follows:
  - (1) In addition to the requirements found in RCW 88.46.165, and relying on the "advanced notice of transfer" system used by the department, the department must be provided prior notice before an oil transfer, that is regulated under this chapter and that may impact waters of the state, occurs between a rail facility or another facility or covered vessel. The notice must include the time, location, volume, and type of the oil transfer and the notice requirement must be immediately implemented while the department adopts rules. The department shall adopt rules under this section.
- 30 (2) Twice per year, pipelines must report to the department the 31 type and volume of oil transported through the state. Reporting must 32 occur each year by July 31st for the period January 1st through June 33 30th and by January 31st for the period July 1st through December 34 31st.
- 35 (3) The department shall publish data collected under subsections 36 (1) and (2) of this section on a quarterly basis on the department 37 web site. Data reported with respect to oil transportation must be 38 aggregated by county and include county of transfer, volume 39 transferred, type of oil transferred, place of origin, mode of

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- 1 transportation, route taken to the point of transfer, number of rail
- 2 cars transferring oil, and volume and number of oil spills en route
- 3 to or during transfer that are reported to the department.
- 4 <u>NEW SECTION.</u> **Sec. 10.** A new section is added to chapter 90.56 5 RCW to read as follows:
- The department shall evaluate and update planning standards for oil spill response equipment required under contingency plans
- 8 required by this chapter in order to ensure access in the state to
- 9 equipment that represents the best achievable protection to respond
- 10 to a worst case spill and provide for continuous operation of oil
- 11 spill response activities to the maximum extent practicable and
- 12 without jeopardizing crew safety, as determined by the incident
- 13 commander or the unified command.
- 14 **Sec. 11.** RCW 88.40.011 and 2007 c 347 s 4 are each amended to 15 read as follows:
- The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
- 18 (1) "Barge" means a vessel that is not self-propelled.
- 19 (2) "Cargo vessel" means a self-propelled ship in commerce, other 20 than a tank vessel, fishing vessel, or a passenger vessel, of three 21 hundred or more gross tons.
- 22 (3) "Bulk" means material that is stored or transported in a 23 loose, unpackaged liquid, powder, or granular form capable of being 24 conveyed by a pipe, bucket, chute, or belt system.
- 25 (4) "Covered vessel" means a tank vessel, cargo vessel, or 26 passenger vessel.
- 27 (5) "Department" means the department of ecology.
- 28 (6) "Director" means the director of the department of ecology.
- (7)(a) "Facility" means any structure, group of structures, equipment, pipeline, or device, other than a vessel, located on or near the navigable waters of the state that transfers oil in bulk to or from any vessel with an oil carrying capacity over two hundred fifty barrels or pipeline, that is used for producing, storing, handling, transferring, processing, or transporting oil in bulk.
- 35 (b) For the purposes of oil spill contingency planning in RCW
  36 90.56.210, advanced notice of oil transfers in section 9 of this act,
  37 and financial responsibility in RCW 88.40.025, facility also means a

38 railroad that transports oil as bulk cargo.

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(c) A facility does not include any: (i) ((Railroad car,)) Motor vehicle((, or other rolling stock)) while transporting oil over the highways ((or rail lines)) of this state; (ii) retail motor vehicle motor fuel outlet; (iii) facility that is operated as part of an exempt agricultural activity as provided in RCW 82.04.330; (iv) underground storage tank regulated by the department or a local government under chapter 90.76 RCW; or (v) marine fuel outlet that does not dispense more than three thousand gallons of fuel to a ship that is not a covered vessel, in a single transaction.

- (8) "Fishing vessel" means a self-propelled commercial vessel of three hundred or more gross tons that is used for catching or processing fish.
- 13 (9) "Gross tons" means tonnage as determined by the United States 14 coast guard under 33 C.F.R. section 138.30.
  - (10) "Hazardous substances" means any substance listed as of March 1, 2003, in Table 302.4 of 40 C.F.R. Part 302 adopted under section ((101(14))) 102(a) of the federal comprehensive environmental response, compensation, and liability act of 1980, as amended by P.L. 99-499. The following are not hazardous substances for purposes of this chapter:
    - (a) Wastes listed as F001 through F028 in Table 302.4; and
    - (b) Wastes listed as K001 through K136 in Table 302.4.
  - (11) "Navigable waters of the state" means those waters of the state, and their adjoining shorelines, that are subject to the ebb and flow of the tide and/or are presently used, have been used in the past, or may be susceptible for use to transport intrastate, interstate, or foreign commerce.
  - (12) "Oil" or "oils" means oil of any kind that is liquid at ((atmospheric temperature)) twenty-five degrees Celsius and one atmosphere of pressure and any fractionation thereof, including, but not limited to, crude oil, bitumen, synthetic crude oil, natural gas well condensate, petroleum, gasoline, fuel oil, diesel oil, biological oils and blends, oil sludge, oil refuse, and oil mixed with wastes other than dredged spoil. Oil does not include any substance listed as of March 1, 2003, in Table 302.4 of 40 C.F.R. Part 302 adopted under section ((101(14+))) 102(a) of the federal comprehensive environmental response, compensation, and liability act of 1980, as amended by P.L. 99-499.
- 39 (13) "Offshore facility" means any facility located in, on, or 40 under any of the navigable waters of the state, but does not include

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a facility any part of which is located in, on, or under any land of the state, other than submerged land.

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- (14) "Onshore facility" means any facility any part of which is located in, on, or under any land of the state, other than submerged land, that because of its location, could reasonably be expected to cause substantial harm to the environment by discharging oil into or on the navigable waters of the state or the adjoining shorelines.
- (15)(a) "Owner or operator" means (i) in the case of a vessel, any person owning, operating, or chartering by demise, the vessel; (ii) in the case of an onshore or offshore facility, any person owning or operating the facility; and (iii) in the case of an abandoned vessel or onshore or offshore facility, the person who owned or operated the vessel or facility immediately before its abandonment.
- 15 (b) "Operator" does not include any person who owns the land 16 underlying a facility if the person is not involved in the operations 17 of the facility.
- 18 (16) "Passenger vessel" means a ship of three hundred or more 19 gross tons with a fuel capacity of at least six thousand gallons 20 carrying passengers for compensation.
- 21 (17) "Ship" means any boat, ship, vessel, barge, or other 22 floating craft of any kind.
- 23 (18) "Spill" means an unauthorized discharge of oil into the 24 waters of the state.
- 25 (19) "Tank vessel" means a ship that is constructed or adapted to 26 carry, or that carries, oil in bulk as cargo or cargo residue, and 27 that:
  - (a) Operates on the waters of the state; or
- 29 (b) Transfers oil in a port or place subject to the jurisdiction 30 of this state.
- 31 (20) "Waters of the state" includes lakes, rivers, ponds, 32 streams, inland waters, underground water, salt waters, estuaries, 33 tidal flats, beaches and lands adjoining the seacoast of the state, 34 sewers, and all other surface waters and watercourses within the 35 jurisdiction of the state of Washington.
- 36 (21) "Certificate of financial responsibility" means an official
  37 written acknowledgment issued by the director or the director's
  38 designee that an owner or operator of a covered vessel or facility,
  39 or the owner of the oil, has demonstrated to the satisfaction of the
  40 director or the director's designee that the relevant entity has the

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- 1 <u>financial ability to pay for costs and damages caused by an oil</u>
- 2 spill.

- 3 Sec. 12. RCW 88.40.020 and 2003 c 91 s 3 and 2003 c 56 s 3 are 4 each reenacted and amended to read as follows:
  - (1) Any barge that transports hazardous substances in bulk as cargo, using any port or place in the state of Washington or the navigable waters of the state shall establish evidence of financial responsibility in the amount of the greater of five million dollars, or three hundred dollars per gross ton of such vessel.
  - (2)(a) Except as provided in (b) or (c) of this subsection, a tank vessel that carries oil as cargo in bulk shall demonstrate financial responsibility to pay at least five hundred million dollars. The amount of financial responsibility required under this subsection is one billion dollars after January 1, 2004.
  - (b) The director by rule may establish a lesser standard of financial responsibility for tank vessels of three hundred gross tons or less. The standard shall set the level of financial responsibility based on the quantity of cargo the tank vessel is capable of carrying. The director shall not set the standard for tank vessels of three hundred gross tons or less below that required under federal law.
  - (c) The owner or operator of a tank vessel who is a member of an international protection and indemnity mutual organization and is covered for oil pollution risks up to the amounts required under this section is not required to demonstrate financial responsibility under this chapter. The director may require the owner or operator of a tank vessel to prove membership in such an organization.
  - (3)(a) A cargo vessel or passenger vessel that carries oil as fuel shall demonstrate financial responsibility to pay at least three hundred million dollars. However, a passenger vessel that transports passengers and vehicles between Washington state and a foreign country shall demonstrate financial responsibility to pay the greater of at least six hundred dollars per gross ton or five hundred thousand dollars.
  - (b) The owner or operator of a cargo vessel or passenger vessel who is a member of an international protection and indemnity mutual organization and is covered for oil pollution risks up to the amounts required under this section is not required to demonstrate financial responsibility under this chapter. The director may require the owner

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or operator of a cargo vessel or passenger vessel to prove membership in such an organization.

- (4) A fishing vessel while on the navigable waters of the state must demonstrate financial responsibility in the following amounts:

  (a) For a fishing vessel carrying predominantly nonpersistent product, one hundred thirty-three dollars and forty cents per incident, for each barrel of total oil storage capacity, persistent and nonpersistent product, on the vessel or one million three hundred thirty-four thousand dollars, whichever is greater; or (b) for a fishing vessel carrying predominantly persistent product, four hundred dollars and twenty cents per incident, for each barrel of total oil storage capacity, persistent product and nonpersistent product, on the vessel or six million six hundred seventy thousand dollars, whichever is greater.
- (5) The ((documentation of financial responsibility shall demonstrate the ability of the document holder to meet state and federal financial liability requirements for the actual costs for removal of oil spills, for natural resource damages, and for necessary expenses)) certificate of financial responsibility is conclusive evidence that the person or entity holding the certificate is the party responsible for the specified vessel, facility, or oil for purposes of determining liability pursuant to this chapter.
- 23 (6) This section shall not apply to a covered vessel owned or 24 operated by the federal government or by a state or local government.
- **Sec. 13.** RCW 88.40.025 and 1991 c 200 s 704 are each amended to 26 read as follows:

An onshore or offshore facility shall demonstrate financial responsibility in an amount determined by the department as necessary to compensate the state and affected counties and cities for damages that might occur during a reasonable worst case spill of oil from that facility into the navigable waters of the state. The department shall ((consider such matters as the amount of oil that could be spilled into the navigable waters from the facility, the cost of cleaning up the spilled oil, the frequency of operations at the facility, the damages that could result from the spill and the commercial availability and affordability of financial responsibility)) adopt by rule an amount that will be calculated by multiplying the reasonable per barrel cleanup and damage cost of spilled oil, times the worst case spill volume, as measured in

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- 1 barrels, calculated in the applicant's oil spill contingency plan.
- 2 This section shall not apply to an onshore or offshore facility owned
- 3 or operated by the federal government or by the state or local
- 4 government.
- 5 **Sec. 14.** RCW 88.40.030 and 2000 c 69 s 32 are each amended to 6 read as follows:
- 7 (1) Financial responsibility required by this chapter may be established by any one of, or a combination of, the following methods 8 9 acceptable to the department of ecology:  $((\frac{1}{1}))$  (a) Evidence of 10 insurance;  $((\frac{2}{2}))$  (b) surety bonds;  $((\frac{3}{2}))$  (c) qualification as a self-insurer; ((<del>or (4)</del>)) <u>(d) guaranty; (e) letter of cre</u>dit; (f) 11 certificate of deposits; (g) protection and indemnity club 12 membership; or (h) other evidence of financial responsibility. Any 13 bond filed shall be issued by a bonding company authorized to do 14 15 business in the United States. Documentation of such financial 16 responsibility shall be kept on any covered vessel and filed with the department at least twenty-four hours before entry of the vessel into 17 18 the navigable waters of the state. A covered vessel is not required to file documentation of financial responsibility twenty-four hours 19 20 before entry of the vessel into the navigable waters of the state, if the vessel has filed documentation of financial responsibility with 21 22 the federal government, and the level of financial responsibility required by the federal government is the same as or exceeds state 23 24 requirements. The owner or operator of the vessel may file with the department a certificate evidencing compliance with the requirements 25 of another state's or federal financial responsibility requirements 26 27 if the state or federal government requires a level of financial 28 responsibility the same as or greater than that required under this 29 chapter.
- 30 (2) A certificate of financial responsibility may not have a term 31 greater than one year.
- 32 **Sec. 15.** RCW 88.40.040 and 2003 c 56 s 4 are each amended to 33 read as follows:
- (1) It is unlawful for any vessel <u>or facility</u> required to have financial responsibility under this chapter to enter or operate ((<del>on</del>)) <u>in</u> Washington ((<del>waters</del>)) without meeting the requirements of this chapter or rules adopted under this chapter, except when necessary to avoid injury to the vessel's <u>or facility's</u> crew or

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passengers. Any vessel owner or operator that does not meet the financial responsibility requirements of this chapter and any rules prescribed thereunder or the federal oil pollution act of 1990 shall be reported by the department to the United States coast guard.

- (2) ((The department shall enforce section 1016 of the federal oil pollution act of 1990 as authorized by section 1019 of the federal act.)) Upon notification of an oil spill or discharge or other action or potential liability, the director shall reevaluate the validity of the certificate of financial responsibility. If the director determines that, because of a spill outside of the state or some other action or potential liability, the holder of a certificate may not have the financial resources to pay damages for the oil spill or discharge or other action or potential liability and have resources remaining available to meet the requirements of this chapter, the director may suspend or revoke the certificate.
- 16 (3) An owner or operator of either more than one covered vessel
  17 or facility, or both is only required to obtain one certificate of
  18 financial responsibility for each vessel and facility owned or
  19 operated.
  - (4) If a person holds a certificate for more than one covered vessel or facility and a spill or spills occurs from one or more of those vessels or facilities for which the owner or operator may be liable for damages in an amount exceeding five percent of the financial resources reflected by the certificate, as determined by the director, the certificate is immediately considered inapplicable to any vessel or facility not associated with the spill. In that event, the owner or operator shall demonstrate to the satisfaction of the director the amount of financial ability required pursuant to this chapter, as well as the financial ability to pay all damages that arise or have arisen from the spill or spills that have occurred.
- **Sec. 16.** RCW 88.16.170 and 1991 c 200 s 601 are each amended to 33 read as follows:

Because of the danger of spills, the legislature finds that the transportation of crude oil and refined petroleum products by tankers, articulated tug barges, and other towed waterborne vessels or barges on the Columbia river, Grays Harbor, and on Puget Sound and adjacent waters creates a great potential hazard to important natural

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1 resources of the state and to jobs and incomes dependent on these 2 resources.

The legislature recognizes that the Columbia river has many natural obstacles to navigation and shifting navigation channels that create the risk of an oil spill. The legislature also recognizes <a href="mailto:Grays Harbor and">Grays Harbor and</a> Puget Sound and adjacent waters are ((a)) relatively confined salt water environments with irregular shorelines and therefore there is a greater than usual likelihood of long-term damage from any large oil spill.

The legislature further recognizes that certain areas of the Columbia river, Grays Harbor, and Puget Sound and adjacent waters have limited space for maneuvering a large oil tanker and that these waters contain many natural navigational obstacles as well as a high density of commercial and pleasure boat traffic.

For these reasons, it is important that large oil tankers, articulated tug barges, and other towed waterborne vessels or barges be piloted by highly skilled persons who are familiar with local waters and that such ((tankers)) vessels have sufficient capability for rapid maneuvering responses.

It is therefore the intent and purpose of RCW 88.16.180 and 88.16.190 to decrease the likelihood of oil spills on the Columbia river, Grays Harbor, and on Puget Sound and its shorelines by requiring all oil tankers above a certain size, all articulated tug barges, and other towed waterborne vessels or barges to employ licensed pilots ((and to be escorted by a)), tug ((or tugs)) escorts, and other safety measures while navigating on certain areas of Puget Sound and adjacent waters, and also in Grays Harbor and the Columbia river.

- **Sec. 17.** RCW 88.16.190 and 1994 c 52 s 1 are each amended to 30 read as follows:
- 31 (1) ((Any oil tanker, whether enrolled or registered, of greater 32 than one hundred and twenty-five thousand deadweight tons shall be 33 prohibited from proceeding beyond a point east of a line extending 34 from Discovery Island light south to New Dungeness light.
  - (2) An oil tanker, whether enrolled or registered, of forty to one hundred and twenty-five thousand deadweight tons may proceed beyond the points enumerated in subsection (1) if such tanker possesses all of the following standard safety features:

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1 (a) Shaft horsepower in the ratio of one horsepower to each two 2 and one-half deadweight tons; and

(b) Twin screws; and

- 4 (c) Double bottoms, underneath all oil and liquid cargo compartments; and
  - (d) Two radars in working order and operating, one of which must be collision avoidance radar; and
- 8 (e) Such other navigational position location systems as may be 9 prescribed from time to time by the board of pilotage commissioners:

PROVIDED, That, if such forty to one hundred and twenty-five thousand deadweight ton tanker is in ballast or is under escort of a tug or tugs with an aggregate shaft horsepower equivalent to five percent of the deadweight tons of that tanker, subsection (2) of this section shall not apply: PROVIDED FURTHER, That additional tug shaft horsepower equivalencies may be required under certain conditions as established by rule and regulation of the Washington utilities and transportation commission pursuant to chapter 34.05 RCW: PROVIDED FURTHER, That)) Except as provided in subsection (2) of this section, an oil tanker of greater than forty thousand deadweight tons may operate in the waters described in (a) of this subsection, to the extent that these waters are within the territorial boundaries of Washington, only if the oil tanker is under the escort of a tug or tugs in compliance with the requirements of subsection (4) of this section.

- (a) Those waters east of a line extending from Discovery Island light south to New Dungeness light and all points in the Puget Sound area.
- (b) The pilotage commission, in consultation with the department of ecology and relying on the results of vessel traffic risk assessments, may write rules to implement this subsection (1)(b). Rules adopted under this subsection (1)(b) must be designed to achieve best achievable protection as defined in RCW 88.46.010. These rules may include tug escort requirements and other safety measures for oil tankers of greater than forty thousand deadweight tons, all articulated tug barges, and other towed waterborne vessels or barges that may apply in the following areas consistent with subsections (2)(a) and (4) of this section:
- 38 <u>(i) Within a two-mile radius of the Grays Harbor pilotage</u> 39 district as defined in RCW 88.16.050;

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- 1 <u>(ii) Within three miles of Cape Disappointment at the mouth of</u> 2 the Columbia river;
  - (iii) Any inland portion of the Columbia river; or
- 4 (iv) All other navigable waters of the state.

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- (c) The pilotage commission, in consultation with the department 5 6 of ecology and relying on the results of vessel traffic risk assessments, shall adopt rules by June 30, 2017, to implement this 7 subsection (1)(c). Rules adopted under this subsection (1)(c) must be 8 designed to achieve best achievable protection as defined under RCW 9 88.46.010. These rules may include tug escort requirements and other 10 safety measures for oil tankers of greater than forty thousand 11 deadweight tons, all articulated tug barges, and other towed 12 waterborne vessels or barges and apply in the following areas 13 consistent with subsections (2)(a) and (4): All narrow channels of 14 the San Juan Islands archipelago, including Rosario Strait, Haro 15 16 Strait, Boundary Pass, and connected waterways.
  - (2)(a) If an oil tanker, articulated tug barge, or other towed waterborne vessel or barge is in ballast, the tug requirements of subsection (1) of this section do not apply.
  - (b) If an oil tanker is a single-hulled oil tanker of greater than five thousand gross tons, the requirements of subsection (1)(a) of this section do not apply and the oil tanker must instead comply with 33 C.F.R. Part 168, as of the effective date of this section.
  - (3) Prior to proceeding with rule making as authorized under subsection (1)(b) and (c) of this section, the commission shall consult with the United States coast guard, the Oregon board of maritime pilots, the Puget Sound, Grays Harbor, and Columbia river harbor safety committees, area tribes, public ports in Oregon and Washington, local governments, and other appropriate entities.
  - (4) Oil tankers of greater than forty thousand deadweight tons, all articulated tug barges, and other towed waterborne vessels or barges must ensure that any escort tugs they use have an aggregate shaft horsepower equivalent to at least five percent of the deadweight tons of the escorted oil tanker or articulated tug barge. The pilotage commission may adopt rules to ensure that escort tugs have sufficient capabilities to provide for safe escort. Rules adopted on this subject must be designed to achieve best achievable protection as defined under RCW 88.46.010.
- 39 <u>(5) A</u> tanker assigned a deadweight of <u>equal to or</u> less than forty 40 thousand deadweight tons at the time of construction or

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reconstruction as reported in Lloyd's Register of Ships is not subject to the provisions of RCW 88.16.170 through 88.16.190.

(6) For the purposes of this section:

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- (a) "Articulated tug barge" means a tank barge and a towing vessel joined by hinged or articulated fixed mechanical equipment affixed or connecting to the stern of the tank barge.
- (b) "Oil tanker" means a self-propelled deep draft tank vessel designed to transport oil in bulk. "Oil tanker" does not include an articulated tug barge tank vessel.
- 10 (c) "Waterborne vessel or barge" means any ship, barge, or other
  11 watercraft capable of traveling on the navigable waters of this state
  12 and capable of transporting any crude oil or petroleum product in
  13 quantities of ten thousand gallons or more for purposes other than
  14 providing fuel for its motor or engine.
- 15 **Sec. 18.** RCW 82.23B.010 and 1992 c 73 s 6 are each amended to 16 read as follows:
- 17 ((Unless the context clearly requires otherwise,)) <u>The</u>
  18 definitions in this section apply throughout this chapter <u>unless the</u>
  19 context clearly requires otherwise.
- 20 (1) "Barrel" means a unit of measurement of volume equal to 21 forty-two United States gallons of crude oil or petroleum product.
  - (2) "Crude oil" means any naturally occurring liquid hydrocarbons at atmospheric temperature and pressure coming from the earth, including condensate and natural gasoline.
    - (3) "Department" means the department of revenue.
  - (4) "Marine terminal" means a facility of any kind, other than a waterborne vessel, that is used for transferring crude oil or petroleum products to or from a waterborne vessel or barge.
  - (5) "Navigable waters" means those waters of the state and their adjoining shorelines that are subject to the ebb and flow of the tide, including the Columbia and Snake rivers.
    - (6) "Person" has the meaning provided in RCW 82.04.030.
- 33 (7) "Petroleum product" means any liquid hydrocarbons at 34 atmospheric temperature and pressure that are the product of the 35 fractionation, distillation, or other refining or processing of crude 36 oil, and that are used as, useable as, or may be refined as a fuel or 37 fuel blendstock, including but not limited to, gasoline, diesel fuel, 38 aviation fuel, bunker fuel, and fuels containing a blend of alcohol 39 and petroleum.

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(8) "Taxpayer" means the person owning crude oil or petroleum products immediately after receipt of the same into the storage tanks of a marine or bulk oil terminal in this state ((from a waterborne vessel or barge)) and who is liable for the taxes imposed by this chapter.

- (9) "Waterborne vessel or barge" means any ship, barge, or other watercraft capable of ((travelling)) traveling on the navigable waters of this state and capable of transporting any crude oil or petroleum product in quantities of ten thousand gallons or more for purposes other than providing fuel for its motor or engine.
- 11 (10) "Bulk oil terminal" means a facility of any kind, other than 12 a waterborne vessel, that is used for transferring crude oil or 13 petroleum products from a tank car or pipeline.
- 14 (11) "Tank car" means a rail car, the body of which consists of a 15 tank for transporting liquids.
- **Sec. 19.** RCW 82.23B.020 and 2006 c 256 s 2 are each amended to read as follows:
  - (1) An oil spill response tax is imposed on the privilege of receiving: (a) Crude oil or petroleum products at a marine terminal within this state from a waterborne vessel or barge operating on the navigable waters of this state; (b) crude oil or petroleum products at a bulk oil terminal within this state from a tank car; or (c) crude oil or petroleum products at a bulk oil terminal within this state from a pipeline. The tax imposed in this section is levied upon the owner of the crude oil or petroleum products immediately after receipt of the same into the storage tanks of a marine or bulk oil terminal from a tank car, pipeline, or waterborne vessel or barge at the rate of one cent per barrel of crude oil or petroleum product received.
  - (2) In addition to the tax imposed in subsection (1) of this section, an oil spill administration tax is imposed on the privilege of receiving: (a) Crude oil or petroleum products at a marine terminal within this state from a waterborne vessel or barge operating on the navigable waters of this state; (b) crude oil or petroleum products at a bulk oil terminal within this state from a tank car; and (c) crude oil or petroleum products at a bulk oil terminal within this state from a pipeline. The tax imposed in this section is levied upon the owner of the crude oil or petroleum products immediately after receipt of the same into the storage tanks

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of a marine <u>or bulk oil</u> terminal from a <u>tank car, pipeline, or</u> waterborne vessel or barge at the rate of ((<del>four</del>)) <u>ten</u> cents per barrel of crude oil or petroleum product.

- (3) The taxes imposed by this chapter ((shall)) must be collected by the marine or bulk oil terminal operator from the taxpayer. If any person charged with collecting the taxes fails to bill the taxpayer for the taxes, or in the alternative has not notified the taxpayer in writing of the ((imposition of the)) taxes imposed, or having collected the taxes, fails to pay them to the department in the manner prescribed by this chapter, whether such failure is the result of the person's own acts or the result of acts or conditions beyond the person's control, he or she ((shall)), nevertheless, ((be)) is personally liable to the state for the amount of the taxes. Payment of the taxes by the owner to a marine or bulk oil terminal operator ((shall)) relieves the owner from further liability for the taxes.
  - (4) Taxes collected under this chapter ((shall)) must be held in trust until paid to the department. Any person collecting the taxes who appropriates or converts the taxes collected ((shall be)) is guilty of a gross misdemeanor if the money required to be collected is not available for payment on the date payment is due. The taxes required by this chapter to be collected ((shall)) must be stated separately from other charges made by the marine or bulk oil terminal operator in any invoice or other statement of account provided to the taxpayer.
  - (5) If a taxpayer fails to pay the taxes imposed by this chapter to the person charged with collection of the taxes and the person charged with collection fails to pay the taxes to the department, the department may, in its discretion, proceed directly against the taxpayer for collection of the taxes.
  - (6) The taxes ((shall be)) are due from the marine or bulk oil terminal operator, along with reports and returns on forms prescribed by the department, within twenty-five days after the end of the month in which the taxable activity occurs.
  - (7) The amount of taxes, until paid by the taxpayer to the marine or bulk oil terminal operator or to the department, ((shall)) constitutes a debt from the taxpayer to the marine or bulk oil terminal operator. Any person required to collect the taxes under this chapter who, with intent to violate the provisions of this chapter, fails or refuses to do so as required and any taxpayer who

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refuses to pay any taxes due under this chapter, ((shall be)) is guilty of a misdemeanor as provided in chapter 9A.20 RCW.

- (8) Upon prior approval of the department, the taxpayer may pay the taxes imposed by this chapter directly to the department. The department ((shall)) must give its approval for direct payment under this section whenever it appears, in the department's judgment, that direct payment will enhance the administration of the taxes imposed under this chapter. The department ((shall)) must provide by rule for the issuance of a direct payment certificate to any taxpayer qualifying for direct payment of the taxes. Good faith acceptance of a direct payment certificate by a terminal operator ((shall)) relieves the marine or bulk oil terminal operator from any liability for the collection or payment of the taxes imposed under this chapter.
- (9) All receipts from the tax imposed in subsection (1) of this section ((shall)) <u>must</u> be deposited into the state oil spill response account. All receipts from the tax imposed in subsection (2) of this section shall be deposited into the oil spill prevention account.
- (10) Within forty-five days after the end of each calendar quarter, the office of financial management ((shall)) must determine the balance of the oil spill response account as of the last day of that calendar quarter. Balance determinations by the office of financial management under this section are final and ((shall)) may not be used to challenge the validity of any tax imposed under this chapter. The office of financial management ((shall)) must promptly notify the departments of revenue and ecology of the account balance once a determination is made. For each subsequent calendar quarter, the tax imposed by subsection (1) of this section shall be imposed during the entire calendar quarter unless:
- (a) Tax was imposed under subsection (1) of this section during the immediately preceding calendar quarter, and the most recent quarterly balance is more than nine million dollars; or
  - (b) Tax was not imposed under subsection (1) of this section during the immediately preceding calendar quarter, and the most recent quarterly balance is more than eight million dollars.
- **Sec. 20.** RCW 82.23B.030 and 1992 c 73 s 9 are each amended to read as follows:
- The taxes imposed under this chapter ((shall)) only apply to the first receipt of crude oil or petroleum products at a marine or bulk

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- 1 <u>oil</u> terminal in this state and not to the later transporting and
- 2 subsequent receipt of the same oil or petroleum product, whether in
- 3 the form originally received at a marine or bulk oil terminal in this
- 4 state or after refining or other processing.
- 5 **Sec. 21.** RCW 82.23B.040 and 1992 c 73 s 10 are each amended to 6 read as follows:
- 7 Credit ((shall)) must be allowed against the taxes imposed under
- 8 this chapter for any crude oil or petroleum products received at a
- 9 marine or bulk oil terminal and subsequently exported from or sold
- 10 for export from the state.
- 11 **Sec. 22.** RCW 38.52.040 and 2011 1st sp.s. c 21 s 27, 2011 c 336 12 s 789, and 2011 c 79 s 9 are each reenacted and amended to read as
- 13 follows:

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- (1) There is hereby created the emergency management council (hereinafter called the council), to consist of not more than seventeen members who shall be appointed by the adjutant general. The membership of the council shall include, but not be limited to, representatives of city and county governments, sheriffs and police chiefs, the Washington state patrol, the military department, the department of ecology, state and local fire chiefs, seismic safety experts, state and local emergency management directors, search and rescue volunteers, medical professions who have expertise emergency medical care, building officials, and private industry. The representatives of private industry shall include knowledgeable in emergency and hazardous materials management. The councilmembers shall elect a chair from within the council membership. The members of the council shall serve without compensation, but may be reimbursed for their travel expenses incurred in the performance of their duties in accordance with RCW 43.03.050 and 43.03.060 as now existing or hereafter amended.
- (2) The emergency management council shall advise the governor and the director on all matters pertaining to state and local emergency management. The council may appoint such ad hoc committees, subcommittees, and working groups as are required to develop specific recommendations for the improvement of emergency management practices, standards, policies, or procedures. The council shall ensure that the governor receives an annual assessment of statewide emergency preparedness including, but not limited to, specific

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progress on hazard mitigation and reduction efforts, implementation 1 of seismic safety improvements, reduction of flood hazards, and coordination of hazardous materials planning and response activities. 3 4 ((The council or a subcommittee thereof shall periodically convene in special session and serve during those sessions as the state emergency response commission required by P.L. 99-499, the emergency planning and community right-to-know act. When sitting in session as the state emergency response commission, the council shall confine its deliberations to those items specified in federal statutes and state administrative rules governing the coordination of hazardous materials policy.)) The council shall review administrative rules local emergency management practices governing state and and recommend necessary revisions to the director.

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The council or a council subcommittee shall serve and periodically convene in special session as the state emergency response commission required by the emergency planning and community right-to-know act (42 U.S.C. Sec. 11001 et seq.). The state emergency response commission shall conduct those activities specified in federal statutes and regulations and state administrative rules governing the coordination of hazardous materials policy including, but not limited to, review of local emergency planning committee emergency response plans for compliance with the planning requirements in the emergency planning and community right-to-know act (42 U.S.C. Sec. 11001 et seq.). Committees shall annually review their plans to address changed conditions, and submit their plans to the state emergency response commission for review when updated, but not less than at least once every five years. The department may employ staff to assist local emergency planning committees in the development and annual review of these emergency response plans. By March 1, 2018, the department shall report to the governor and legislature on progress towards compliance with planning requirements. The report must also provide budget and policy recommendations for continued support of local emergency planning.

(4)(a) The intrastate mutual aid committee is created and is a subcommittee of the emergency management council. The intrastate mutual aid committee consists of not more than five members who must be appointed by the council chair from council membership. The chair of the intrastate mutual aid committee is the military department representative appointed as a member of the council. Meetings of the intrastate mutual aid committee must be held at least annually.

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(b) In support of the intrastate mutual aid system established in chapter 38.56 RCW, the intrastate mutual aid committee shall develop and update guidelines and procedures to facilitate implementation of the intrastate mutual aid system by member jurisdictions, including but not limited to the following: Projected or anticipated costs; checklists and forms for requesting and providing assistance; recordkeeping; reimbursement procedures; and other implementation issues. These guidelines and procedures are not subject to the rule-making requirements of chapter 34.05 RCW.

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- 10 **Sec. 23.** RCW 81.24.010 and 2007 c 234 s 21 are each amended to 11 read as follows:
  - (1) Every company subject to regulation by the commission, except those listed in subsection (3) of this section, shall, on or before the date specified by the commission for filing annual reports under RCW 81.04.080, file with the commission a statement on oath showing its gross operating revenue from intrastate operations for preceding calendar year, or portion thereof, and pay to commission a fee equal to one-tenth of one percent of the first fifty thousand dollars of gross operating revenue, plus two-tenths of one percent of any gross operating revenue in excess of fifty thousand dollars, except railroad companies which shall each pay to the commission a fee equal to ((one and one-half)) two-tenths of one percent of its combined intrastate gross operating revenue and the Washington state portion of its gross interstate operating revenue. The commission may, by rule, set minimum fees that do not exceed the cost of collecting the fees. The commission may by rule waive any or all of the minimum fee established pursuant to this section. Any railroad association that qualifies as a nonprofit charitable organization under the federal internal revenue code section 501(c)(3) is exempt from the fee required under this subsection.
  - (2) The percentage rates of gross operating revenue to be paid in any one year may be decreased by the commission for any class of companies subject to the payment of such fees, by general order entered before March 1st of such year, and for such purpose railroad companies are classified as class two. Every other company subject to regulation by the commission, for which regulatory fees are not otherwise fixed by law, shall pay fees as herein provided and shall constitute additional classes according to kinds of businesses engaged in.

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- 1 (3) This section does not apply to private nonprofit 2 transportation providers, auto transportation companies, charter 3 party carriers and excursion service carriers, solid waste collection 4 companies, motor freight carriers, household goods carriers, 5 commercial ferries, and low-level radioactive waste storage 6 facilities.
- NEW SECTION. Sec. 24. A new section is added to chapter 81.44 RCW to read as follows:
- 9 Commission employees certified by the federal railroad 10 administration to perform hazardous materials inspections may enter the property of any business that receives, ships, or offers for 11 shipment hazardous materials by rail. Entry shall be at a reasonable 12 13 time and in a reasonable manner. The purpose of entry is limited to performing inspections, investigations, or surveillance of equipment, 14 records, and operations relating to the packaging, loading, 15 16 unloading, or transportation of hazardous materials by rail, pursuant 17 only to the state participation program outlined in 49 C.F.R. Part 18 212. The term "business" is all inclusive and is not limited to common carriers or public service companies. 19
- 20 **Sec. 25.** RCW 81.53.010 and 2013 c 23 s 302 are each amended to 21 read as follows:
- 22 <u>The definitions in this section apply throughout this chapter</u> 23 <u>unless the context clearly requires otherwise.</u>
- 24 ((The term)) (1) "Commission((,))" ((when used in this chapter,))
  25 means the utilities and transportation commission of Washington.
- ((The term)) (2) "Highway((,))" ((when used in this chapter,))
  includes all state and county roads, streets, alleys, avenues,
  boulevards, parkways, and other public places actually open and in
  use, or to be opened and used, for travel by the public.
- ((The term)) (3) "Railroad((7))"  $((when used in this chapter_{t}))$ 30 means every railroad, including interurban and suburban electric 31 railroads, by whatsoever power operated, for the public use in the 32 conveyance of persons or property for hire, with all bridges, 33 34 ferries, tunnels, equipment, switches, spurs, sidings, tracks, stations, and terminal facilities of every kind, used, operated, 35 controlled, managed, or owned by or in connection therewith. The 36 ((said)) term ((shall)) also includes every logging and other 37 industrial railway owned or operated primarily for the purpose of 38

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- carrying the property of its owners or operators or of a limited class of persons, with all tracks, spurs, and sidings used in connection therewith. The ((said)) term ((shall)) does not include street railways operating within the limits of any incorporated city or town.
- ((The term)) (4) "Railroad company((¬))" ((when used in this
  this
  chapter¬)) includes every corporation, company, association, joint
  stock association, partnership, or person, its, their, or his or her
  lessees, trustees, or receivers appointed by any court whatsoever,
  owning, operating, controlling, or managing any railroad((¬, as that
  term is defined in this section)).
- ((The term)) (5) "Over-crossing((7))" ((when used in this chapter,)) means any point or place where a highway crosses a railroad by passing above the same. "Over-crossing" also means any point or place where one railroad crosses another railroad not at grade.
- ((The term)) (6) "Under-crossing((7))" ((when used in this chapter,)) means any point or place where a highway crosses a railroad by passing under the same. "Under-crossing" also means any point or place where one railroad crosses another railroad not at grade.
- ((The term "over-crossing" or "under-crossing," shall also mean any point or place where one railroad crosses another railroad not at grade.
- The term)) (7) "Grade crossing(( $_{7}$ ))" ((when used in this chapter,)) means any point or place where a railroad crosses a highway or a highway crosses a railroad or one railroad crosses another, at a common grade.
- 29 (8) "Private crossing" means any point or place where a railroad 30 crosses a private road at grade or a private road crosses a railroad 31 at grade, where the private road is not a highway.
- 32 **Sec. 26.** RCW 81.53.240 and 1984 c 7 s 375 are each amended to 33 read as follows:
- (1) Except to the extent necessary to permit participation by first-class cities in the grade crossing protective fund, when an election to participate is made as provided in RCW 81.53.261 through 81.53.291, or to the extent a first-class city requests to participate in the commission's crossing safety inspection program within the city, this chapter ((81.53 RCW)) is not operative within

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the limits of first-class cities, and does not apply to street 1 railway lines operating on or across any street, alley, or other 2 public place within the limits of any city, except that a streetcar 3 line outside of cities of the first class shall not cross a railroad 4 at grade without express authority from the commission. 5 6 commission may not change the location of a state highway without the 7 approval of the secretary of transportation, or the location of any adopted or approved by the department 8 crossing thereon transportation, or grant a railroad authority to cross a state 9 highway at grade without the consent of the secretary 10 11 transportation.

(2) Within thirty days of the effective date of this section, first-class cities must provide to the commission a list of all existing public crossings within the limits of a first-class city, including over and under-crossings, including the United States department of transportation number for the crossing. Within thirty days of modifying, closing, or opening a grade crossing within the limits of a first-class city, the city must notify the commission in writing of the action taken, identifying the crossing by United States department of transportation number.

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NEW SECTION. Sec. 27. A new section is added to chapter 81.53 22 RCW to read as follows:

- (1) To address the potential public safety hazards presented by private crossings in the state and by the transportation of hazardous materials in the state, including crude oil, the commission is authorized to adopt rules governing safety standards for private crossings along the railroad tracks over which crude oil is transported in the state. The commission is also authorized to conduct inspections of the private crossings subject to this section, to order the railroads to make improvements at the private crossings, and enforce the orders.
- 32 (2) The commission must adopt rules governing private crossings 33 along railroad tracks over which crude oil is transported in the 34 state, establishing:
- 35 (a) Minimum safety standards for the private crossings subject to 36 this section, including, but not limited to, requirements for 37 signage;
- 38 (b) Criteria for prioritizing the inspection and improvements of 39 the private crossings subject to this section; and

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- 1 (c) Requirements governing the improvements to private crossings 2 the railroad company must pay for and complete.
- 3 (3) Nothing in this section modifies existing agreements between 4 the railroad company and the landowner governing liability for 5 injuries or damages occurring at the private crossing.
- 6 <u>NEW SECTION.</u> **Sec. 28.** Sections 18 through 21 of this act take 7 effect January 1, 2016.
- 8 <u>NEW SECTION.</u> **Sec. 29.** If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.

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