SECOND SUBSTITUTE HOUSE BILL 1546

State of Washington 64th Legislature 2015 Regular Session

By House Appropriations (originally sponsored by Representatives Reykdal, Pollet, Springer, Bergquist, S. Hunt, Lytton, Tarleton, Wylie, and McBride; by request of Office of Financial Management)

READ FIRST TIME 02/27/15.

1 AN ACT Relating to dual credit opportunities provided by 2 Washington state's public institutions of higher education; amending 3 RCW 28A.600.290, 28A.600.310, 28A.600.320, and 28A.300.118; and 4 reenacting and amending RCW 28B.95.020 and 28B.95.030.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 NEW SECTION. Sec. 1. The legislature intends to provide 7 students with more dual credit opportunities and financial aid to low-income students to increase their participation in dual credit 8 9 opportunities. It further intends to provide seniors with а meaningful senior year, to provide incentives to participate in the 10 11 smarter balanced practice and training assessments, and to clarify 12 both running start and college in the high school.

13 Sec. 2. RCW 28A.600.290 and 2012 c 229 s 801 are each amended to 14 read as follows:

15 (1) The superintendent of public instruction, the state board for 16 community and technical colleges, <u>the student achievement council</u>, 17 and the public baccalaureate institutions shall jointly develop and 18 each adopt rules governing the college in the high school program. 19 The association of Washington school principals shall be consulted 20 during the rules development. ((The rules shall be written to

encourage the maximum use of the program and may not narrow or limit the enrollment options.)) Rules for the program shall be updated by December 1, 2015. The update shall address course requirements so that courses offered through the college in the high school program meet the standards for transferable college credit for the purposes of meeting general education requirements or degree requirements at institutions of higher education.

8 (2) College in the high school programs shall each be governed by 9 a local contract between the district and the institution of higher 10 education, in compliance with the ((guidelines)) <u>rules</u> adopted ((by 11 the superintendent of public instruction, the state board for 12 community and technical colleges, and the public baccalaureate 13 institutions)) <u>under subsection (1) of this section</u>.

14 (3) The college in the high school program must include the 15 provisions in this subsection.

16 (a) The high school and institution of higher education together 17 shall define the criteria for student eligibility. The institution of 18 higher education may charge tuition fees ((to participating)) per 19 enrolled student((s)) on a per credit basis as provided in subsection (5) of this section. If specific funding is provided in the omnibus 20 21 appropriations act for per credit subsidies under subsection (5)(b) of this section, the maximum per credit fee charged to any enrolled 22 student may not exceed the amount of the per credit subsidy. 23

(b) School districts shall report no student for more than one full-time equivalent including college in the high school courses.

(c) The funds received by the institution of higher education may not be deemed tuition or operating fees and may be retained by the institution of higher education.

(d) Enrollment information on persons registered under this section must be maintained by the institution of higher education separately from other enrollment information and may not be included in official enrollment reports, nor may such persons be considered in any enrollment statistics that would affect higher education budgetary determinations.

(e) A school district must grant high school credit to a student enrolled in a program course if the student successfully completes the course. ((If no comparable course is offered by the school district, the school district superintendent shall determine how many credits to award for the course.)) The determination of the number of high school credits shall be made in writing before the student

enrolls in the course. The credits shall be applied toward graduation requirements and subject area requirements. Evidence of successful completion of each program course shall be included in the student's secondary school records and transcript.

(f) ((An)) The participating institution of higher education must 5 6 grant college credit to a student enrolled in a program course if the 7 student successfully completes the course. The college credit shall be applied toward general education requirements or ((major)) degree 8 requirements. ((If no comparable course is offered by the college, 9 10 the institution of higher education at which the teacher of the 11 program course is employed shall determine how many credits to award 12 for the course and whether the course fulfills general education or major requirements.)) Evidence of successful completion of each 13 program course must be included in the student's college transcript. 14

15 (g) <u>Tenth, e</u>leventh, and twelfth grade students or students who 16 have not yet received a high school diploma or its equivalent and are 17 eligible to be in the <u>tenth</u>, eleventh, or twelfth grades may 18 participate in the college in the high school program.

(h) Participating school districts must provide general information about the college in the high school program to all students in grades ((ten, eleven, and)) eight through twelve and to the parents and guardians of those students.

(i) Full-time and part-time faculty at institutions of higher
 education, including adjunct faculty, are eligible to teach program
 courses.

26 (4) The definitions in this subsection apply throughout this 27 section.

(a) "Institution of higher education" has the meaning in RCW
28B.10.016 and also includes a public tribal college located in
Washington and accredited by the Northwest commission on colleges and
universities or another accrediting association recognized by the
United States department of education.

(b) "Program course" means a college course offered in a high school under the college in the high school program <u>by an institution</u> of higher education. To be considered a "program course" a comparable course must be offered for college credit to matriculated students at the institution and the course must satisfy a general education requirement or degree requirement.

39 (c) "Eligible students," for purposes of a per credit subsidy,
 40 are those students who are enrolled by the first day of the program

1 course and who have been deemed eligible for free or reduced-price
2 lunch at least once in the last five years.

3 (5)(a) A district or a student may pay the tuition fees charged
4 under subsection (3) of this section.

5 (b)(i) Subject to appropriation, a per credit subsidy shall be 6 provided for eligible students in participating districts. The per 7 credit subsidy must be a minimum of sixty-five dollars per quarter 8 credit in the 2015-16 school year, after which the per credit subsidy 9 must be adjusted annually for inflation. The maximum annual number of 10 subsidized credits shall be specified in the omnibus appropriations 11 act, which must not exceed ten credits.

12 <u>(ii) Districts wishing to participate in the subsidy program must</u> 13 <u>annually apply to the office of the superintendent of public</u> 14 <u>instruction by July 1st of each year and report the preliminary</u> 15 <u>estimate of eligible students to receive the subsidy and the total</u> 16 <u>number of projected credit hours.</u>

17 (iii) The office of the superintendent of public instruction shall notify districts by September 1st of each school year if the 18 19 district's students will receive the subsidy. If more districts apply than funding is available, the office of the superintendent of public 20 instruction shall prioritize the district applications. The 21 22 superintendent shall develop factors to determine priority including, but not limited to, the number dual credit opportunities available 23 24 for low-income students in the districts.

25 (iv) Districts shall remit any subsidies on behalf of the 26 students to the participating institution of higher education and 27 those students shall not be required to pay for the subsidized 28 credits.

29 (c) Districts are encouraged to pay the costs for students not 30 eligible for the per credit subsidy.

31 (d) Students may pay college in the high school fees with 32 advanced college tuition payment program tuition units at a rate set 33 by the advanced college tuition payment program governing body under 34 chapter 28B.95 RCW.

35 **Sec. 3.** RCW 28A.600.310 and 2012 c 229 s 702 are each amended to 36 read as follows:

37 (1)(a) Eleventh and twelfth grade students or students who have 38 not yet received the credits required for the award of a high school 39 diploma and are eligible to be in the eleventh or twelfth grades may

1 apply to a participating institution of higher education to enroll in courses or programs offered by the institution of higher education. A 2 student receiving home-based instruction enrolling in a public high 3 school for the sole purpose of participating in courses or programs 4 offered by institutions of higher education shall not be counted by 5 6 the school district in any required state or federal accountability 7 reporting if the student's parents or quardians filed a declaration of intent to provide home-based instruction and the student received 8 home-based instruction during the school year before the school year 9 in which the student intends to participate in courses or programs 10 11 offered by the institution of higher education. Students receiving 12 home-based instruction under chapter 28A.200 RCW and students attending private schools approved under chapter 28A.195 RCW shall 13 not be required to meet the student learning goals, obtain a 14 certificate of academic achievement or a certificate of individual 15 achievement to graduate from high school, or to master the essential 16 17 academic learning requirements. However, students are eligible to 18 enroll in courses or programs in participating universities only if the board of directors of the student's school district has decided 19 to participate in the program. Participating institutions of higher 20 21 education, in consultation with school districts, may establish admission standards for these students. If the institution of higher 22 education accepts a secondary school pupil for enrollment under this 23 section, the institution of higher education shall send written 24 25 notice to the pupil and the pupil's school district within ten days 26 of acceptance. The notice shall indicate the course and hours of enrollment for that pupil. 27

28 (b) Beginning September 1, 2015, all course sections and programs 29 offered through running start must be open for registration to 30 matriculated students at the participating institution of higher 31 education and may not be offered at high schools consisting solely of 32 high school students.

33 (2)(a) In lieu of tuition and fees, as defined in RCW 28B.15.020 34 and 28B.15.041:

35 (i) Running start students shall pay to the community or 36 technical college all other mandatory fees as established by each 37 community or technical college and, in addition, the state board for 38 community and technical colleges may authorize a fee of up to ten 39 percent of tuition and fees as defined in RCW 28B.15.020 and 40 28B.15.041; and 1 (ii) All other institutions of higher education operating a 2 running start program may charge running start students a fee of up 3 to ten percent of tuition and fees as defined in RCW 28B.15.020 and 4 28B.15.041 in addition to technology fees.

5 (b) The fees charged under this subsection (2) shall be prorated 6 based on credit load.

7 (c) Students may pay fees under this subsection with advanced 8 college tuition payment program tuition units at a rate set by the 9 advanced college tuition payment program governing body under chapter 10 <u>28B.95 RCW.</u>

(3)(a) The institutions of higher education must make available 11 12 fee waivers for low-income running start students. Each institution must establish a written policy for the determination of low-income 13 students before offering the fee waiver. A student shall be 14 considered low income and eligible for a fee waiver upon proof that 15 16 the student is currently qualified to receive free or reduced-price 17 lunch. Acceptable documentation of low-income status ((may also)) includes, but is not limited to, documentation that a student has 18 19 been deemed eligible for free or reduced-price lunches at least once in the last five years, or other criteria established in the 20 21 institution's policy.

Institutions of higher education, in collaboration with 22 (b) relevant student associations, shall aim to have students who can 23 waivers take advantage of these benefit from fee 24 waivers. 25 Institutions shall make every effort to communicate to students and 26 their families the benefits of the waivers and provide assistance to students and their families on how to apply. Information about 27 28 waivers shall, to the greatest extent possible, be incorporated into financial aid counseling, admission information, and individual 29 billing statements. Institutions also shall, to the greatest extent 30 31 possible, use all means of communication, including but not limited 32 to web sites, online catalogues, admission and registration forms, mass email messaging, social media, and outside marketing to ensure 33 that information about waivers is visible, compelling, and reaches 34 the maximum number of students and families that can benefit. 35

36 (4) The pupil's school district shall transmit to the institution 37 of higher education an amount per each full-time equivalent college 38 student at statewide uniform rates for vocational and nonvocational 39 students. The superintendent of public instruction shall separately 40 calculate and allocate moneys appropriated for basic education under

1 RCW 28A.150.260 to school districts for purposes of making such payments and for granting school districts seven percent thereof to 2 offset program related costs. The calculations and allocations shall 3 be based upon the estimated statewide annual average per full-time 4 equivalent high school student allocations under RCW 28A.150.260, 5 б excluding small high school enhancements, and applicable rules adopted under chapter 34.05 RCW. The superintendent of public 7 instruction, participating institutions of higher education, and the 8 state board for community and technical colleges shall consult on the 9 calculation and distribution of the funds. The funds received by the 10 institution of higher education from the school district shall not be 11 12 deemed tuition or operating fees and may be retained by the institution of higher education. A student enrolled under this 13 subsection shall be counted for the purpose of meeting enrollment 14 targets in accordance with terms and conditions specified in the 15 16 omnibus appropriations act.

17 (((5) The state board for community and technical colleges, in collaboration with the other institutions of higher education that 18 19 participate in the running start program and the office of the superintendent of public instruction, shall identify, assess, and 20 21 report on alternatives for providing ongoing and adequate financial support for the program. Such alternatives shall include but are not 22 23 limited to student tuition, increased support from local school districts, and reallocation of existing state financial support among 24 25 the community and technical college system to account for 26 differential running start enrollment levels and impacts. The state board for community and technical colleges shall report the 27 28 assessment of alternatives to the governor and to the appropriate fiscal and policy committees of the legislature by September 1, 29 30 $\frac{2010}{10}$

31 Sec. 4. RCW 28B.95.020 and 2012 c 229 s 606 are each reenacted 32 and amended to read as follows:

33 The definitions in this section apply throughout this chapter, 34 unless the context clearly requires otherwise.

(1) "Academic year" means the regular nine-month, three-quarter,
 or two-semester period annually occurring between August 1st and July
 31st.

38 (2) "Account" means the Washington advanced college tuition39 payment program account established for the deposit of all money

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1 received by the office from eligible purchasers and interest earnings 2 on investments of funds in the account, as well as for all 3 expenditures on behalf of eligible beneficiaries for the redemption 4 of tuition units and for the development of any authorized college 5 savings program pursuant to RCW 28B.95.150.

6 (3) "Committee on advanced tuition payment" or "committee" means 7 a committee of the following members: The state treasurer, the 8 director of the office of financial management, the director of the 9 office, or their designees, and two members to be appointed by the 10 governor, one representing program participants and one private 11 business representative with marketing, public relations, or 12 financial expertise.

(4) "Contractual obligation" means a legally binding contract of the state with the purchaser and the beneficiary establishing that purchases of tuition units will be worth the same number of tuition units at the time of redemption as they were worth at the time of the purchase.

18 (5) <u>"Dual credit fees" means any fees charged to a student for</u> 19 participation in college in the high school under RCW 28A.600.290, or 20 running start under RCW 28A.600.310.

(6) "Eligible beneficiary" means the person for whom the tuition 21 unit will be redeemed for attendance at an institution of higher 22 education, participation in college in the high school under RCW 23 28A.600.290, or participation in running start, under RCW 24 25 28A.600.310. The beneficiary is that person named by the purchaser at 26 the time that a tuition unit contract is accepted by the governing body. Qualified organizations, as allowed under section 529 of the 27 federal internal revenue code, purchasing tuition unit contracts as 28 29 future scholarships need not designate a beneficiary at the time of 30 purchase.

31 ((-(6))) (7) "Eliqible purchaser" means an individual or organization that has entered into a tuition unit contract with the 32 governing body for the purchase of tuition units for an eligible 33 beneficiary. The state of Washington may be an eligible purchaser for 34 purposes of purchasing tuition units to be held for granting 35 36 Washington college bound scholarships.

37 (((7))) (8) "Full-time tuition charges" means resident tuition
 38 charges at a state institution of higher education for enrollments
 39 between ten credits and eighteen credit hours per academic term.

(((8))) (9) "Governing body" means the committee empowered by the
 legislature to administer the Washington advanced college tuition
 payment program.

4 (((9))) <u>(10)</u> "Institution of higher education" means an 5 institution that offers education beyond the secondary level and is 6 recognized by the internal revenue service under chapter 529 of the 7 internal revenue code.

8 (((10))) <u>(11)</u> "Investment board" means the state investment board 9 as defined in chapter 43.33A RCW.

10 (((11))) (12) "Office" means the office of student financial 11 assistance as defined in chapter 28B.76 RCW.

12 (((12))) (13) "State institution of higher education" means 13 institutions of higher education as defined in RCW 28B.10.016.

14 (((13))) (14) "Tuition and fees" means undergraduate tuition and 15 services and activities fees as defined in RCW 28B.15.020 and 16 28B.15.041 rounded to the nearest whole dollar. For purposes of this 17 chapter, services and activities fees do not include fees charged for 18 the payment of bonds heretofore or hereafter issued for, or other 19 indebtedness incurred to pay, all or part of the cost of acquiring, 20 constructing, or installing any lands, buildings, or facilities.

(((14))) (15) "Tuition unit contract" means a contract between an eligible purchaser and the governing body, or a successor agency appointed for administration of this chapter, for the purchase of tuition units for a specified beneficiary that may be redeemed at a later date for an equal number of tuition units.

26 ((((15))) (16) "Unit purchase price" means the minimum cost to purchase one tuition unit for an eligible beneficiary. Generally, the 27 28 minimum purchase price is one percent of the undergraduate tuition 29 and fees for the current year, rounded to the nearest whole dollar, adjusted for the costs of administration and adjusted to ensure the 30 actuarial soundness of the account. The analysis for price setting 31 shall also include, but not be limited to consideration of past and 32 projected patterns of tuition increases, program liability, past and 33 34 projected investment returns, and the need for a prudent stabilization reserve. 35

36 Sec. 5. RCW 28B.95.030 and 2011 1st sp.s. c 12 s 2 and 2011 1st 37 sp.s. c 11 s 170 are each reenacted and amended to read as follows:

38 (1) The Washington advanced college tuition payment program shall39 be administered by the committee on advanced tuition payment which

shall be chaired by the director of the office. The committee shall
 be supported by staff of the office.

3 (2)(a) The Washington advanced college tuition payment program 4 shall consist of the sale of tuition units, which may be redeemed by 5 the beneficiary at a future date for an equal number of tuition units 6 regardless of any increase in the price of tuition, that may have 7 occurred in the interval.

8 (b) Each purchase shall be worth a specific number of or fraction 9 of tuition units at each state institution of higher education as 10 determined by the governing body.

11 (c) The number of tuition units necessary to pay for a full 12 year's, full-time undergraduate tuition and fee charges at a state 13 institution of higher education shall be set by the governing body at 14 the time a purchaser enters into a tuition unit contract.

(d) The governing body may limit the number of tuition units purchased by any one purchaser or on behalf of any one beneficiary, however, no limit may be imposed that is less than that necessary to achieve four years of full-time, undergraduate tuition charges at a state institution of higher education. The governing body also may, at its discretion, limit the number of participants, if needed, to ensure the actuarial soundness and integrity of the program.

(e) While the Washington advanced college tuition payment program is designed to help all citizens of the state of Washington, the governing body may determine residency requirements for eligible purchasers and eligible beneficiaries to ensure the actuarial soundness and integrity of the program.

(3)(a) No tuition unit may be redeemed until two years after thepurchase of the unit.

29 (b) Units may be redeemed for enrollment at any institution of 30 higher education that is recognized by the internal revenue service 31 under chapter 529 of the internal revenue code. <u>Units may also be</u> 32 <u>redeemed to pay for dual credit fees.</u>

33 (((b))) (c) Units redeemed at a nonstate institution of higher 34 education or for graduate enrollment shall be redeemed at the rate 35 for state public institutions in effect at the time of redemption.

36 (4) The governing body shall determine the conditions under which 37 the tuition benefit may be transferred to another family member. In 38 permitting such transfers, the governing body may not allow the 39 tuition benefit to be bought, sold, bartered, or otherwise exchanged 40 for goods and services by either the beneficiary or the purchaser.

1 (5) The governing body shall administer the Washington advanced 2 college tuition payment program in a manner reasonably designed to be actuarially sound, such that the assets of the trust will be 3 sufficient to defray the obligations of the trust including the costs 4 of administration. The governing body may, at its discretion, 5 6 discount the minimum purchase price for certain kinds of purchases 7 such as those from families with young children, as long as the actuarial soundness of the account is not jeopardized. 8

9 (6) The governing body shall annually determine current value of 10 a tuition unit.

(7) The governing body shall promote, advertise, and publicizethe Washington advanced college tuition payment program.

13 (8) In addition to any other powers conferred by this chapter,14 the governing body may:

(a) Impose reasonable limits on the number of tuition units orunits that may be used in any one year;

(b) Determine and set any time limits, if necessary, for the use of benefits under this chapter;

19 (c) Impose and collect administrative fees and charges in 20 connection with any transaction under this chapter;

(d) Appoint and use advisory committees and the state actuary as needed to provide program direction and guidance;

(e) Formulate and adopt all other policies and rules necessaryfor the efficient administration of the program;

(f) Consider the addition of an advanced payment program for roomand board contracts and also consider a college savings program;

(g) Purchase insurance from insurers licensed to do business in the state, to provide for coverage against any loss in connection with the account's property, assets, or activities or to further insure the value of the tuition units;

(h) Make, execute, and deliver contracts, conveyances, and other instruments necessary to the exercise and discharge of its powers and duties under this chapter;

(i) Contract for the provision for all or part of the services
 necessary for the management and operation of the program with other
 state or nonstate entities authorized to do business in the state;

37 (j) Contract for other services or for goods needed by the 38 governing body in the conduct of its business under this chapter;

(k) Contract with financial consultants, actuaries, auditors, and
 other consultants as necessary to carry out its responsibilities
 under this chapter;

4 (1) Solicit and accept cash donations and grants from any person,
5 governmental agency, private business, or organization; and

6 (m) Perform all acts necessary and proper to carry out the duties 7 and responsibilities of this program under this chapter.

8 Sec. 6. RCW 28A.600.320 and 2009 c 524 s 4 are each amended to 9 read as follows:

A school district shall provide general information about the 10 program to all pupils in grades ((ten, eleven, and)) eight through 11 twelve and the parents and guardians of those pupils, including 12 information about the opportunity to enroll in the program through 13 online courses available at community and technical colleges and 14 15 other state institutions of higher education and including the 16 college high school diploma options under RCW 28B.50.535. To assist the district in planning, a pupil shall inform the district of the 17 pupil's intent to enroll in courses at an institution of higher 18 education for credit. Students are responsible for applying for 19 admission to the institution of higher education. 20

21 Sec. 7. RCW 28A.300.118 and 2000 c 126 s 1 are each amended to 22 read as follows:

(1) Beginning with the 2000-01 school year, the superintendent of public instruction shall notify senior high schools and any other public school that includes <u>eighth or</u> ninth grades of the names and contact information of public and private entities offering programs leading to college credit, including information about online advanced placement classes, if the superintendent has knowledge of such entities and if the cost of reporting these entities is minimal.

30 (2) Beginning with the 2000-01 school year, each senior high school and any other public school that includes ninth grade shall 31 publish annually and deliver to each parent with children enrolled in 32 ninth through twelfth grades, information concerning the entrance 33 34 requirements and the availability of programs in the local area that lead to college credit, including classes such as advanced placement, 35 running start, tech-prep, skill centers, college in the high school, 36 37 and international baccalaureate programs. The information may be included with other information the school regularly mails to 38

parents. In addition, each senior high school and any other public school that includes ninth grade shall enclose information of the names and contact information of other public or private entities offering such programs, including online advanced placement programs, to its ninth through twelfth grade students if the school has knowledge of such entities.

7 (3) Beginning with the 2015-16 school year, each middle school 8 and any other public school that includes eighth grade shall publish 9 annually and deliver to each parent with children enrolled in eighth 10 through twelfth grades, information concerning the entrance 11 requirements and the availability of programs in the local area that 12 lead to college credit as required in subsection (2) of this section.

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