H-1648.1

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SUBSTITUTE HOUSE BILL 1107

State of Washington 64th Legislature 2015 Regular Session

By House Community Development, Housing & Tribal Affairs (originally sponsored by Representatives Springer, Wilcox, Reykdal, Fitzgibbon, Bergquist, Hudgins, Lytton, McBride, Santos, Jinkins, Appleton, Tarleton, and Walkinshaw)

READ FIRST TIME 02/13/15.

AN ACT Relating to access to and creation of cultural 1 and 2 heritage programs and facilities; amending RCW 84.52.010 and 3 84.52.010; adding a new section to chapter 82.14 RCW; adding a new 4 section to chapter 84.52 RCW; adding a new chapter to Title 36 RCW; 5 creating new sections; providing an effective date; and providing an expiration date. 6

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

PART I INTENT

10 NEW SECTION. Sec. 101. INTENT. (1) The legislature finds that: 11 (a) The cultural organizations of the state provide numerous 12 public benefits. Providing support for the state's cultural 13 organizations is in the public interest and will serve multiple public purposes including, among others, enhancing and extending the 14 15 educational reach and offerings of cultural organizations; ensuring 16 continued and expanded access to the facilities and programs of 17 cultural organizations by economically and geographically underserved populations; and providing financial stability to the organizations 18 to enable them to focus on core missions as well as to continue and 19 20 extend the numerous public benefits they provide.

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1 (b) Economic impact studies consistently confirm that cultural 2 institutions represent a multibillion dollar segment of the state's 3 overall economy and are directly responsible for tens of thousands of 4 jobs.

5 (2) The purpose of this chapter is to authorize the cultural 6 access program, under which counties authorize funding for public 7 school cultural access programs and support cultural organizations.

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PART II DEFINITIONS

10 <u>NEW SECTION.</u> **Sec. 201.** DEFINITIONS. The definitions in this 11 section apply throughout this chapter unless the context clearly 12 requires otherwise.

(1) "Administrative costs" means all operating, administrative,
and maintenance expenses for a program, a designated public agency,
or a designated entity.

16 (2) "Attendance" means the total number of visits by persons in 17 physical attendance during a year at cultural organization facilities 18 located or cultural organization programs provided within the county 19 creating a program, including attendance for which admission was 20 paid, discounted, or free, consistent with and verifiable under 21 guidelines adopted by the appropriate program.

(3) "Cultural organization" means 22 a nonprofit corporation 23 incorporated under the laws of the state of Washington and recognized 24 by the internal revenue service as described in section 501(c)(3) of the internal revenue code of 1986, as amended, with its principal 25 26 location or locations and conducting a majority of its activities 27 within the state, not including: Any agency of the state or any of political subdivisions; any municipal corporation; any 28 its organization that raises funds for redistribution to 29 multiple 30 cultural organizations; or any radio or television broadcasting 31 network or station, cable communications system, internet-based communications venture or service, newspaper, or magazine. The 32 primary purpose of the organization must be the advancement and 33 34 preservation of science or technology, the visual or performing arts, zoology, botany, anthropology, heritage, or natural history and any 35 must directly provide programming or 36 organization experiences 37 available to the general public. Any organization with the primary purpose of advancing and preserving zoology such as zoos and 38

aquariums must be or support a facility that is accredited by the
 association of zoos and aquariums or its functional successor. A
 state-related cultural organization may be a cultural organization.

4 (4) "Designated entity" means the entity designated by the 5 legislative authority of a county creating the program, as required 6 under section 601(1)(d) of this act. The entity may be a public 7 agency, including the state arts commission established under chapter 8 43.46 RCW, or a Washington nonprofit corporation that is not a 9 cultural organization eligible for funding under this chapter.

10 (5) "Designated public agency" means the public agency designated 11 by the legislative authority of a county creating the program, as 12 required under section 601(2)(h) of this act.

13 (6) "Program" means a cultural access program established by a 14 county by ordinance.

(7) "Revenues" means revenues from all sources generated by a 15 16 cultural organization, consistent with generally accepted accounting 17 practices and any program guidelines, excluding: (a) Revenues 18 associated with capital projects other than major maintenance projects including, but not limited to, capital campaign expenses; 19 (b) funds provided under this chapter; (c) revenue that would be 20 21 considered unrelated business taxable income under the internal revenue code of 1986, as amended; and (d) with respect to a state-22 related cultural organization, state funding received by it or for 23 the institution it supports. Revenues include transfers from an 24 25 organization's endowment or reserves and may include the value of in-26 kind goods and services to the extent permitted under any program quidelines. 27

28 (8) "State-related cultural organization" means an organization 29 incorporated as a nonprofit corporation under the laws of the state of Washington and recognized by the internal revenue service as 30 31 described in section 501(c)(3) of the internal revenue code of 1986, 32 as amended, with a primary purpose and directly providing programming or experiences available to the general public consistent with the 33 requirements for recognition as a cultural organization under this 34 chapter operating in a facility owned and supported by the state, a 35 36 state agency, or state educational institution.

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PART III CULTURAL ACCESS PROGRAM

<u>NEW SECTION.</u> Sec. 301. CREATION. (1) Any county legislative
 authority may create a cultural access program by ordinance.

3 (2) Any contiguous group of counties may create a program by
4 entering into an interlocal agreement under chapter 39.34 RCW,
5 approved by resolution of the county legislative authorities.

б (3) A city may create a cultural access program if the county 7 legislative authority in which the city is located adopts а resolution stating that the county forfeits its option to create a 8 9 program or does not place a proposition before the people to create such a program by June 30, 2017. In the event the exception in this 10 11 subsection occurs, all references in this chapter to a county must 12 include a city that has exercised its authority under this subsection. 13

14 Sec. 302. NEW SECTION. START-UP FUNDING AND CONDITIONAL 15 FORMATION. (1) The county creating a program may advance to the 16 program funding for its administrative costs, including the cost of 17 informing the public about the formation of the program, how it is proposed to be funded, and the public benefits to be realized if it 18 is successful. However, this subsection does not authorize the 19 20 preparation and distribution of information to the general public for 21 the purpose of influencing the outcome of any election called for voter authorization of a proposed tax to support a program. 22

(2) The county creating a program may provide for repayment of any start-up funding advanced to a program from the proceeds of taxes authorized under sections 401 through 403 of this act and approved by voters after the taxes are first collected. The funds may be repaid to such county with interest at the internal rate of return on the invested funds of such county.

29 NEW SECTION. sec. 303. NONSUPPLANTATION. In creating a program 30 under this chapter, any county creating the program must affirm that any funding such county usually and customarily provides to cultural 31 organizations similar to funding that would be available to those 32 organizations under this chapter may not be replaced or materially 33 34 diminished as a result of funding becoming available under this chapter. If an organization designated to receive funds under this 35 chapter is a state-related cultural organization, the funds received 36 37 under this chapter may not replace or materially diminish any funding 38 usually or customarily provided by the state.

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1 NEW SECTION. Sec. 304. ADVISORY COUNCILS. Each county creating a program under this chapter may establish an advisory council, the 2 membership of which must include citizen representatives 3 of constituencies and organizations with interests relevant to the work 4 of the program including, but not limited to, leaders in the 5 б business, educational, and cultural communities. Advisory council 7 members should be residents of the county creating the program. Policies concerning the size and operation of any advisory council 8 must be established by the county that creates the program. 9

NEW SECTION. Sec. 305. ALTERNATIVE ADMINISTRATIVE ARRANGEMENTS. 10 A county with a population of less than one million five hundred 11 thousand may contract with the state arts commission formed under 12 chapter 43.46 RCW for the provision of consulting, management, or 13 other administrative services to be provided to its program created 14 15 under this chapter. Any county creating a program may elect to 16 consolidate administration of such a program with that of the entity 17 or public agency designated by the county creating such a program to perform the functions required under section 601 of this act. 18

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PART IV FUNDING

21 <u>NEW SECTION.</u> Sec. 401. PROGRAM TO IMPOSE TAX. (1) A county 22 creating a program under this chapter may impose sales and use taxes 23 under section 402 of this act or additional regular property tax 24 levies under section 403 of this act for the purposes authorized 25 under this chapter.

(2) If a county imposes sales and use taxes under section 402 of this act, the county may not impose an additional regular property tax levy under section 403 of this act so long as such sales and use taxes are in effect.

30 (3) If a county imposes an additional regular property tax levy 31 under section 403 of this act, the county may not impose sales and 32 use taxes under section 402 of this act so long as such property tax 33 levy is in effect.

34 (4) All revenue from taxes imposed under this chapter must be 35 credited to a special fund in the treasury of the county imposing 36 such tax and used solely for the purpose of paying all or any part of 37 the cost of cultural access programs as provided in this chapter. <u>NEW SECTION.</u> Sec. 402. A new section is added to chapter 82.14
 RCW to read as follows:

SALES AND USE TAXES. (1) The legislative authority of a county or 3 a city may impose a sales and use tax of up to one-tenth of one 4 percent of the selling price in the case of a sales tax, or value of 5 6 the article used, in the case of a use tax, for the purposes authorized under chapter 36.--- RCW (the new chapter created in 7 section 702 of this act). The legislative authority of the county or 8 city may impose the sales and use tax by ordinance and must condition 9 its imposition on the specific authorization of a majority of the 10 11 voters voting on a proposition submitted at a special or general 12 election held after June 30, 2016. The ordinance and ballot proposition may provide for the tax to apply for a period of up to 13 14 seven consecutive years.

15 (2) The tax authorized in this section is in addition to any 16 other taxes authorized by law and must be collected from those 17 persons who are taxable by the state under chapters 82.08 and 82.12 18 RCW upon the occurrence of any taxable event.

19 (3) The legislative authority of a county or city may reimpose a 20 tax imposed under this section for one or more additional periods of 21 up to seven consecutive years. The legislative authority of the 22 county or city may only reimpose the sales and use tax by ordinance 23 and on the prior specific authorization of a majority of the voters 24 voting on a proposition submitted at a special or general election.

25 (4) Moneys collected under this section may only be used for the 26 purposes set forth in section 601 of this act.

(5) The department must perform the collection of taxes under this section on behalf of a county or city at no cost to the county or city, and the state treasurer must distribute those taxes as available on a monthly basis to the county or city or, upon the direction of the county or city, to its treasurer or a fiscal agent, paying agent, or trustee for obligations issued or incurred by the program.

34 (6) The definitions in section 201 of this act apply to this 35 section.

36 <u>NEW SECTION.</u> Sec. 403. A new section is added to chapter 84.52 37 RCW to read as follows:

38 PROPERTY TAX. (1) The legislative authority of a county or city 39 may impose an additional regular property tax levy for the purposes

1 authorized under chapter 36.--- RCW (the new chapter created in section 702 of this act). The legislative authority of the county or 2 city may impose the additional levy by ordinance and must condition 3 its imposition of the levy upon prior specific authorization of a 4 majority of the voters voting on a proposition submitted at a special 5 б or general election held after June 30, 2016. The ordinance and the ballot proposition must set forth the total dollar amount to be 7 collected in the first year of the levy and may provide for a levy 8 for a period of up to seven consecutive years. The total dollar 9 amount to be set forth in the ordinance and the ballot proposition 10 11 may not exceed an amount equal to: (a) The total taxable retail sales 12 and taxable uses for the most recent calendar year as reported by the department; multiplied by (b) one-tenth of one percent. 13

(2) The legislative authority of a county or city may reimpose an 14 additional regular property tax levy imposed under subsection (1) of 15 16 this section for one or more additional periods of up to seven 17 consecutive years. The legislative authority of the county or city 18 may only reimpose the sales and use tax by ordinance and on the prior 19 specific authorization of a majority of the voters voting on a proposition submitted at a special or general election. The ordinance 20 21 and the ballot proposition must set forth the total dollar amount to be collected in the first year of the reimposed levy, which dollar 22 amount may not exceed an amount equal to: (a) The total number of 23 taxable retail sales and taxable uses for the most recent calendar 24 25 year as reported by the department; multiplied by (b) one-tenth of 26 one percent.

(3) In the event a county or city is levying property taxes under this section that, in combination with property taxes levied by other taxing districts, exceed the limitation in RCW 84.52.050 or 84.52.043(2), the county's or city's property tax levy under this section must be reduced or eliminated consistent with RCW 84.52.010.

(4) The limitation in RCW 84.55.010 does not apply to the first
levy imposed under subsection (1) of this section or to the first
levy reimposed under subsection (2) of this section.

35 (5) The limitations in RCW 84.52.043(1) do not apply to the tax 36 levy authorized in this section.

37 (6) Moneys collected under this section may only be used for the38 purposes set forth in section 601 of this act.

39 (7) The definitions in section 201 of this act apply to this 40 section. 1 Sec. 404. RCW 84.52.010 and 2011 1st sp.s. c 28 s 2 are each 2 amended to read as follows:

3 (1) Except as is permitted under RCW 84.55.050, all taxes must be
4 levied or voted in specific amounts.

(2) The rate percent of all taxes for state and county purposes, 5 б and purposes of taxing districts coextensive with the county, must be 7 determined, calculated and fixed by the county assessors of the respective counties, within the limitations provided by law, upon the 8 assessed valuation of the property of the county, as shown by the 9 completed tax rolls of the county, and the rate percent of all taxes 10 11 levied for purposes of taxing districts within any county must be 12 determined, calculated and fixed by the county assessors of the respective counties, within the limitations provided by law, upon the 13 14 assessed valuation of the property of the taxing districts 15 respectively.

16 (3) When a county assessor finds that the aggregate rate of tax 17 levy on any property, that is subject to the limitations set forth in 18 RCW 84.52.043 or 84.52.050, exceeds the limitations provided in 19 either of these sections, the assessor must recompute and establish a 20 consolidated levy in the following manner:

21 (a) The full certified rates of tax levy for state, county, county road district, and city or town purposes must be extended on 22 the tax rolls in amounts not exceeding the limitations established by 23 24 law; however any state levy takes precedence over all other levies 25 and may not be reduced for any purpose other than that required by 26 RCW 84.55.010. If, as a result of the levies imposed under RCW 36.54.130, 84.34.230, 84.52.069, 84.52.105, the portion of the levy 27 by a metropolitan park district that was protected under RCW 28 29 84.52.120, 84.52.125, 84.52.135, 84.52.140, and the protected portion of the levy under RCW 86.15.160 by flood control zone districts in a 30 31 county with a population of seven hundred seventy-five thousand or more that are coextensive with a county, the combined rate of regular 32 property tax levies that are subject to the one percent limitation 33 exceeds one percent of the true and fair value of any property, then 34 these levies must be reduced as follows: 35

36 (i) The portion of the levy by a metropolitan park district that 37 has a population of less than one hundred fifty thousand and is 38 located in a county with a population of one million five hundred 39 thousand or more that is protected under RCW 84.52.120 must be

reduced until the combined rate no longer exceeds one percent of the
 true and fair value of any property or must be eliminated;

(ii) If the combined rate of regular property tax levies that are 3 subject to the one percent limitation still exceeds one percent of 4 the true and fair value of any property, the protected portion of the 5 6 levy imposed under RCW 86.15.160 by a flood control zone district in 7 a county with a population of seven hundred seventy-five thousand or more that is coextensive with a county must be reduced until the 8 combined rate no longer exceeds one percent of the true and fair 9 value of any property or must be eliminated; 10

(iii) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the levy imposed by a county under RCW 84.52.140 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;

(iv) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the portion of the levy by a fire protection district that is protected under RCW 84.52.125 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;

(v) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the levy imposed by a county under RCW 84.52.135 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;

(vi) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the levy imposed by a ferry district under RCW 36.54.130 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;

(vii) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the portion of the levy by a metropolitan park district with a population of one hundred fifty thousand or more that is protected under RCW 84.52.120 must be

reduced until the combined rate no longer exceeds one percent of the
 true and fair value of any property or must be eliminated;

(viii) If the combined rate of regular property tax levies that 3 are subject to the one percent limitation still exceeds one percent 4 of the true and fair value of any property, then the levies imposed 5 б under RCW 84.34.230, 84.52.105, and any portion of the levy imposed 7 under RCW 84.52.069 that is in excess of thirty cents per thousand dollars of assessed value, must be reduced on a pro rata basis until 8 the combined rate no longer exceeds one percent of the true and fair 9 value of any property or must be eliminated; and 10

(ix) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, then the thirty cents per thousand dollars of assessed value of tax levy imposed under RCW 84.52.069 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated.

(b) The certified rates of tax levy subject to these limitations by all junior taxing districts imposing taxes on such property must be reduced or eliminated as follows to bring the consolidated levy of taxes on such property within the provisions of these limitations:

(i) First, the certified property tax levy rates of those junior
taxing districts authorized under RCW 36.68.525, 36.69.145,
35.95A.100, section 403 of this act, and 67.38.130 must be reduced on
a pro rata basis or eliminated;

(ii) Second, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy rates of flood control zone districts other than the portion of a levy protected under RCW 84.52.815 must be reduced on a pro rata basis or eliminated;

31 (iii) Third, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy rates of all other 32 junior taxing districts, other than fire protection districts, 33 regional fire protection service authorities, library districts, the 34 first fifty cent per thousand dollars of assessed valuation levies 35 36 for metropolitan park districts, and the first fifty cent per thousand dollars of assessed valuation levies for public hospital 37 districts, must be reduced on a pro rata basis or eliminated; 38

(iv) Fourth, if the consolidated tax levy rate still exceedsthese limitations, the first fifty cent per thousand dollars of

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1 assessed valuation levies for metropolitan park districts created on 2 or after January 1, 2002, must be reduced on a pro rata basis or 3 eliminated;

4 (v) Fifth, if the consolidated tax levy rate still exceeds these 5 limitations, the certified property tax levy rates authorized to fire 6 protection districts under RCW 52.16.140 and 52.16.160 and regional 7 fire protection service authorities under RCW 52.26.140(1) (b) and 8 (c) must be reduced on a pro rata basis or eliminated; and

(vi) Sixth, if the consolidated tax levy rate still exceeds these 9 limitations, the certified property tax levy rates authorized for 10 11 fire protection districts under RCW 52.16.130, regional fire 12 protection service authorities under RCW 52.26.140(1)(a), library districts, metropolitan park districts created before January 1, 13 2002, under their first fifty cent per thousand dollars of assessed 14 valuation levy, and public hospital districts under their first fifty 15 16 cent per thousand dollars of assessed valuation levy, must be reduced 17 on a pro rata basis or eliminated.

18 Sec. 405. RCW 84.52.010 and 2009 c 551 s 7 are each amended to 19 read as follows:

Except as is permitted under RCW 84.55.050, all taxes ((shall))
<u>must</u> be levied or voted in specific amounts.

The rate percent of all taxes for state and county purposes, and 22 purposes of taxing districts coextensive with the county, ((shall)) 23 24 must be determined, calculated and fixed by the county assessors of 25 the respective counties, within the limitations provided by law, upon the assessed valuation of the property of the county, as shown by the 26 27 completed tax rolls of the county, and the rate percent of all taxes levied for purposes of taxing districts within any county ((shall)) 28 must be determined, calculated and fixed by the county assessors of 29 30 the respective counties, within the limitations provided by law, upon the assessed valuation of the property of the taxing districts 31 respectively. 32

When a county assessor finds that the aggregate rate of tax levy on any property, that is subject to the limitations set forth in RCW 84.52.043 or 84.52.050, exceeds the limitations provided in either of these sections, the assessor ((shall)) <u>must</u> recompute and establish a consolidated levy in the following manner:

(1) The full certified rates of tax levy for state, county,
 county road district, and city or town purposes ((shall)) <u>must</u> be

extended on the tax rolls in amounts not exceeding the limitations 1 2 established by law; however any state levy ((shall)) takes precedence over all other levies and ((shall)) may not be reduced for any 3 purpose other than that required by RCW 84.55.010. If, as a result of 4 levies imposed under RCW 36.54.130, 84.34.230, 84.52.069, 5 the б 84.52.105, the portion of the levy by a metropolitan park district that was protected under RCW 84.52.120, 84.52.125, 84.52.135, and 7 84.52.140, the combined rate of regular property tax levies that are 8 subject to the one percent limitation exceeds one percent of the true 9 and fair value of any property, then these levies ((shall)) must be 10 11 reduced as follows:

12 (a) The levy imposed by a county under RCW 84.52.140 ((shall)) 13 <u>must</u> be reduced until the combined rate no longer exceeds one percent 14 of the true and fair value of any property or ((shall)) <u>must</u> be 15 eliminated;

(b) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the portion of the levy by a fire protection district that is protected under RCW 84.52.125 ((shall)) <u>must</u> be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or ((shall)) <u>must</u> be eliminated;

(c) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the levy imposed by a county under RCW 84.52.135 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;

(d) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the levy imposed by a ferry district under RCW 36.54.130 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;

35 (e) If the combined rate of regular property tax levies that are 36 subject to the one percent limitation still exceeds one percent of 37 the true and fair value of any property, the portion of the levy by a 38 metropolitan park district that is protected under RCW 84.52.120 39 ((shall)) must be reduced until the combined rate no longer exceeds

1 one percent of the true and fair value of any property or ((shall))
2 must be eliminated;

(f) If the combined rate of regular property tax levies that are 3 subject to the one percent limitation still exceeds one percent of 4 the true and fair value of any property, then the levies imposed 5 6 under RCW 84.34.230, 84.52.105, and any portion of the levy imposed 7 under RCW 84.52.069 that is in excess of thirty cents per thousand dollars of assessed value, ((shall)) must be reduced on a pro rata 8 basis until the combined rate no longer exceeds one percent of the 9 true and fair value of any property or ((shall)) must be eliminated; 10 11 and

(g) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, then the thirty cents per thousand dollars of assessed value of tax levy imposed under RCW 84.52.069 ((shall)) <u>must</u> be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or eliminated.

19 (2) The certified rates of tax levy subject to these limitations 20 by all junior taxing districts imposing taxes on such property 21 ((shall)) <u>must</u> be reduced or eliminated as follows to bring the 22 consolidated levy of taxes on such property within the provisions of 23 these limitations:

(a) First, the certified property tax levy rates of those junior
taxing districts authorized under RCW 36.68.525, 36.69.145,
35.95A.100, ((and)) 67.38.130, and section 403 of this act ((shall))
must be reduced on a pro rata basis or eliminated;

(b) Second, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy rates of flood control zone districts ((shall)) <u>must</u> be reduced on a pro rata basis or eliminated;

(c) Third, if the consolidated tax levy rate still exceeds these 32 limitations, the certified property tax levy rates of all other 33 junior taxing districts, other than fire protection districts, 34 regional fire protection service authorities, library districts, the 35 36 first fifty cent per thousand dollars of assessed valuation levies for metropolitan park districts, and the first fifty cent per 37 thousand dollars of assessed valuation levies for public hospital 38 districts, ((shall)) must be reduced on a pro rata basis or 39 eliminated; 40

1 (d) Fourth, if the consolidated tax levy rate still exceeds these 2 limitations, the first fifty cent per thousand dollars of assessed 3 valuation levies for metropolitan park districts created on or after 4 January 1, 2002, ((shall)) <u>must</u> be reduced on a pro rata basis or 5 eliminated;

6 (e) Fifth, if the consolidated tax levy rate still exceeds these 7 limitations, the certified property tax levy rates authorized to fire 8 protection districts under RCW 52.16.140 and 52.16.160 and regional 9 fire protection service authorities under RCW 52.26.140(1) (b) and 10 (c) ((shall)) must be reduced on a pro rata basis or eliminated; and

11 (f) Sixth, if the consolidated tax levy rate still exceeds these 12 limitations, the certified property tax levy rates authorized for fire protection districts under RCW 52.16.130, regional fire 13 protection service authorities under RCW 52.26.140(1)(a), library 14 districts, metropolitan park districts created before January 1, 15 16 2002, under their first fifty cent per thousand dollars of assessed 17 valuation levy, and public hospital districts under their first fifty 18 cent per thousand dollars of assessed valuation levy, ((shall)) must 19 be reduced on a pro rata basis or eliminated.

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PART V

PUBLIC BENEFITS AND PUBLIC SCHOOL CULTURAL ACCESS PROGRAM

NEW SECTION. Sec. 501. PUBLIC BENEFITS. (1) A program created 22 23 under this chapter must provide or continue to provide funding authorized under this chapter only to cultural organizations that 24 provide discernible public benefits. Each program created under this 25 26 chapter must identify a range of public benefits that cultural organizations may provide or continue to provide in satisfaction of 27 this requirement for eligibility to receive funding authorized under 28 this chapter. The public benefits include, 29 without limitation: 30 Reasonable opportunities for access to facilities, programs, and services on a reduced or no admission fee basis, particularly for 31 diverse and underserved populations and communities; providing, 32 through technological and other means, services or programs 33 in locations other than an organization's own facilities; providing 34 educational programs and experiences both at an organization's own 35 facilities and in schools and other venues; broadening cultural 36 37 programs, performances, and exhibitions for the enlightenment and entertainment of the public; supporting collaborative relationships 38

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1 with other cultural organizations in order to extend the reach and impact of the collaborating organizations for the benefit of the 2 public; and, in the case of community-based cultural organizations, 3 organizational capacity-building projects or activities that 4 an organization can demonstrate, to the reasonable satisfaction of the 5 б designated entity, will enhance the ability of the organization to 7 provide or continue to provide meaningful public benefits not otherwise achievable. 8

(2) Each program created under this chapter must adopt guidelines 9 establishing a baseline standard of continuous performance with 10 respect to the provision of public benefits required under this 11 12 chapter and for evaluating the eligibility of any cultural organization to receive funds under this chapter based on the 13 continuous performance of the organization in the provision of the 14 public benefits. The quidelines must include: (a) Procedures for 15 16 notifying any organization at risk of losing its eligibility to 17 receive funds under this chapter for failure to achieve the program's baseline standard of performance with respect to the continuous 18 19 provision of public benefits; and (b) measures or procedures available to the organization for either retaining or recovering 20 21 eligibility, as appropriate.

22 <u>NEW SECTION.</u> Sec. 502. PUBLIC SCHOOL CULTURAL ACCESS PROGRAM. 23 (1) A program created under this chapter must develop and provide a 24 public school cultural access program, as provided in section 601 of 25 this act.

26 (2) To the extent practicable consistent with available 27 resources, the public school cultural access element of a program of 28 a county described in section 601(2) of this act must include the 29 following attributes:

30 (a) Provide benefits designed to increase public school student 31 access to the programming offered and facilities operated by regional 32 and community-based cultural organizations receiving funding under 33 this chapter;

(b) Offer benefits to every public school in the county while scaling the range of benefits available to and the frequency of opportunities to participate by any particular school to coincide with the relative percentage of students attending the school who participate in the national free or reduced-price school meals program; (c) Benefits provided under the public school cultural access
 program must include, without limitation:

Establishing and operating, within funding provided to 3 (i) support the public school cultural access program under this 4 subsection, of a centralized service available to regional and 5 6 community-based cultural organizations receiving funding under this chapter and public schools in the county to coordinate opportunities 7 for public school student access to the programs and activities 8 offered by the organizations both at the facilities and venues 9 operated by the organizations and through programs and experiences 10 provided by the organizations at schools and elsewhere; 11

(ii) Providing directly or otherwise funding and arranging for transportation for public school students to attend and participate in the programs and activities offered by such organizations;

15 (iii) In consultation with cultural organizations located within 16 the county, preparing and maintaining a readily accessible and 17 current guide cataloging access opportunities and facilitating 18 scheduling;

(iv) Coordinating closely with cultural organizations to maximize student utilization of available opportunities in a cost-efficient manner including possible scheduling on a single day opportunities for different grade levels at any one school and participation in multiple programs or activities in the same general area for which program-funded transportation is provided;

(v) Supporting the development of tools, materials, and media by cultural organizations to ensure that school access programs and activities correlate with school curricula and extend the reach of access programs and activities for classroom use with or without direct on-site participation, to the extent practicable;

30 (vi) Building meaningful partnerships with public schools and 31 cultural organizations in order to maximize participation in school 32 access programs and activities and ensure their relevance and 33 effectiveness;

(d) When a program determines that its program element required under (c)(i) through (vi) of this subsection has achieved sufficient scale and participation among public schools located within its boundaries and that it has resources remaining to devote to additional public school cultural access programs without diminishing such participation, the county may develop and financially support other public school cultural access activities in conjunction with

1 cultural organizations receiving funds under this chapter; public school districts; and other public or nonprofit organizations that 2 support cultural access. Any funding for development and support of 3 such activities provided to cultural organizations receiving funds 4 under this subsection must only be used to supplement the public 5 6 benefits provided by such organizations as required under this chapter and may not be used by such organizations to replace or 7 diminish funding for such required public benefits; 8

9 (e) Preparation of an annual public school cultural access plan 10 for review and adoption prior to implementation; and

(f) Compilation of an annual report documenting the reach and evaluating the effectiveness of program-funded public school cultural access efforts, including recommendations to the county for improvements.

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PART VI

USE OF FUNDS

17 <u>NEW SECTION.</u> Sec. 601. ALLOCATION. (1) A program in a county 18 with a population of less than one million five hundred thousand must 19 allocate the proceeds of taxes authorized under sections 402 and 403 20 of this act as follows:

(a) If any start-up funding has been provided to the program under section 302 of this act with the expectation that the funding will be repaid, the program must annually reserve from total funds available funding sufficient to provide for repayment of such startup funding until any such start-up funding has been fully repaid;

(b) The funding determined by the county forming such a program to be reserved for program costs, including direct administrative costs, and repaying any start-up funding provided under section 302 of this act. Information disclosing the amount of funding to be reserved for program administrative costs must be included in any proposition submitted to voters under section 402 or 403 of this act;

32 (c) The county must determine the percentage of total funds 33 available annually to be reserved for a public school cultural access 34 program established and managed by the county to increase access to 35 cultural activities and programming for public school students 36 resident in the county. The activities and programming need not be 37 located or provided within the county. In developing its program, the 38 county may consider the attributes prescribed for a public school

1 cultural access program required to be undertaken under section 2 502(2) of this act and may also consider providing funding for music 3 and arts education in public schools that is in addition to that 4 provided for in the program of basic education funding;

5 (d) Remaining funds available annually, including all funds not 6 initially reserved under (a), (b), and (c) of this subsection as well 7 as funds not distributed by the county from the reserved funds must 8 be distributed by the county to the entity designated by the 9 legislative authority of the county creating the program. The county 10 must determine:

(i) Guidelines, consistent with the requirements of this chapter, it deems necessary or appropriate for determining the eligibility of cultural organizations to receive funding under this chapter;

14 (ii) Criteria for the award of funds to eligible cultural 15 organizations, including the public benefits to be derived from 16 projects submitted for funding;

17 (iii) The amount of funding to be allocated to support designated 18 entity administrative costs;

(iv) Criteria for the identification by the county or, if so directed by the county, by the designated entity of any cultural organization or organizations that would receive annual distributions of funds in such amounts determined by the county or, if so directed by the county, the designated entity; and

(v) Procedures to be used by the designated entity in awarding funding to other cultural organizations that may, but are not required to include a periodic competitive process for awarding funds for particular purposes or projects proposed by eligible cultural organizations;

(e) In evaluating requests for funding authorized under this chapter, the designated entity responsible for the distribution of the funds must consider the public benefits that any cultural organizations represented will be derived from proposed projects. At the conclusion of a project approved for funding, such organization is required to report to the designated entity on the public benefits realized;

36 (f) Funds distributed to cultural organizations may be used to 37 support cultural and educational activities, programs, and 38 initiatives; public benefits and communications; and basic 39 operations. Funds may also be used for: (i) Capital expenditures or 40 acquisitions including, but not limited to, the acquisition of or

1 construction of improvements to real property; and (ii) technology, 2 equipment, and supplies reasonably related to or necessary for a 3 project otherwise eligible for funding under this chapter. Program 4 guidelines may also determine the circumstances under which funds may 5 be used to fund start-up expenses of new community-based cultural 6 organizations;

7 (g) If the county or designated entity determine the eligibility 8 of a cultural organization to receive funding or the relative 9 magnitude of the funding it receives on the basis of its budget, 10 revenues, or expenses, any determination with respect to a qualifying 11 state-related cultural organization must exclude any state funding 12 received by the organization or for the institution it supports.

13 (2) A county with a population of more than one million five 14 hundred thousand must allocate the proceeds of the taxes authorized 15 under sections 402 and 403 of this act as follows:

16 (a) If any start-up funding has been provided to the program 17 under section 302 of this act with the expectation that the funding 18 will be repaid, the program must annually reserve from total funds 19 available annually funding sufficient to provide for repayment of 20 such start-up funding until any such start-up funding has been fully 21 repaid;

(b) After allocating any funds as required in (a) of this
subsection, up to one and one-fourth percent of total funds available
annually may be used for program administrative costs;

(c) After allocating funds as required in (a) and (b) of this subsection, ten percent of remaining funds available annually must be used to fund a public school cultural access program to be administered by the program;

(d) Seventy-five percent of total remaining funds available 29 annually excluding funds initially reserved under (a), (b), and (c) 30 31 of this subsection must be reserved for distribution by the program 32 to regional cultural organizations that are cultural organizations that own, operate, or support cultural facilities or provide 33 performances, exhibits, educational programs, experiences, 34 or entertainment that widely benefit and are broadly attended by the 35 public, subject to further definition under guidelines adopted by the 36 program. A regional cultural organization may also generally be 37 characterized under program guidelines as a financially stable, 38 39 substantial organization with full-time support and program staff, 40 maintaining a broad-based membership, having year-round or enduring

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1 seasonal operations, being a substantial financial contributor to the 2 development, operation, and maintenance of the organization's 3 principal venue or venues, and providing substantial public benefits. 4 The funding must be provided only to those regional cultural 5 organizations that the program determines, on an annual basis, to 6 have met the following guidelines:

7 (i) For at least the preceding three years, the organization has 8 been continuously in good standing as a nonprofit corporation under 9 the laws of the state of Washington;

10 (ii) The organization has its principal location or locations and 11 conducts the majority of its activities within the county area 12 primarily for the benefit of county residents;

(iii) The organization has not declared bankruptcy or suspended or substantially curtailed operations for a period longer than six months during the preceding two years;

16 (iv) The organization provided to the program audited annual 17 financial statements for at least its two most recent fiscal years;

18 (v) Over the three preceding years, the organization has minimum average annual revenues of at least one million two hundred fifty 19 thousand dollars. The program must annually and cumulatively adjust 20 21 the minimum revenues by the annual percentage change in the consumer price index for the prior year for the Seattle-Tacoma-Bellevue, 22 Washington metropolitan statistical area for all urban consumer, all 23 goods, as published by the United States department of labor, bureau 24 25 of labor statistics. The minimum revenues requirement, adjusted for inflation as provided in this section, remains effective through the 26 date on which the initial tax authorized by the voters under section 27 402 or 403 of this act expires. Thereafter, the program must, at the 28 29 beginning of each subsequent period of funding as approved by the voters, establish initial minimum average annual revenues of not less 30 31 than the amount of the minimum revenues required during the final 32 year of the immediately preceding period of funding;

(vi) For purposes of determining the eligibility of a regional organization to receive funding or the relative magnitude of the funding it receives on the basis of its revenues, any determination with respect to a qualifying state-related cultural organization must exclude any state funding received by the organization or for the institution it supports; and

39 (vii) Any additional guidelines, consistent with section 201 of 40 this act and this section, as the program deems necessary or

1 appropriate for determining the eligibility of prospective regional 2 cultural organizations to receive funding under this section and for 3 establishing the amount of funding any organization may receive;

Funds available under (d) of this subsection must 4 (e) be distributed among eligible regional cultural organizations based on 5 6 an annual ranking of eligible organizations by the combined size of their average annual revenues and their average annual attendance, 7 both over the three preceding years. However, an organization's 8 attendance must have twice the weight of the organization's revenues 9 10 in determining its relative ranking. Available funds must be distributed proportionally among eligible organizations, consistent 11 12 with the ranking, such that the organization with the largest combined revenues and weighted attendance would receive the most 13 funding and the organization with the smallest combined revenues and 14 weighted attendance would receive the least funding. However, no 15 16 organization may receive funds in excess of fifteen percent of its 17 average annual revenues over the three preceding years. Any funds available under (d) of this subsection not distributed to regional 18 cultural organizations as a result of application of the formula 19 provided under this subsection (2)(e) must be allocated by the 20 21 program for distribution under (g) of this subsection;

(f) Funds distributed to regional cultural organizations under 22 23 (d) of this subsection must be used to support cultural and educational activities, programs and initiatives, public benefits and 24 25 communications, and basic operations. No funds distributed to regional cultural organizations under (d) of this subsection may be 26 used for capital expenditures or acquisitions including, but not 27 28 limited to, the acquisition of or the construction of improvements to 29 real property;

(g) In addition to providing or continuing to provide public 30 31 benefits identified by the program under this section, regional 32 cultural organizations receiving funding under this subsection (2) must participate in good faith in the program's public school 33 cultural access program required under section 502 of this act. The 34 regional cultural organizations must provide or continue to provide 35 public benefits under this section in addition to participating in 36 the public school cultural access program. Each regional cultural 37 organization receiving funds authorized under this chapter pursuant 38 39 to a program allocation formula must annually, prior to year end, 40 preview for the program public benefits the organization's plans to

1 provide or continue to provide in the following year and report on 2 public benefits it provided or continued to provide during the 3 current year;

(h) Remaining funds available annually, including funds not
initially reserved under (a) through (d) of this subsection as well
as funds not distributed by the program from the reserved funds must
be distributed by the program to the public agency designated by the
legislative authority of the county creating such a program;

9 (i) Funds distributed by the designated public agencies under (h) 10 of this subsection must be applied as follows:

(i) Not more than eight percent of such funds must be used for administrative costs of the public agency designated by a county creating the program; and

(ii) The balance must be used to fund community-based cultural 14 organizations that are cultural organizations or a community 15 16 preservation and development authority formed under chapter 43.167 17 RCW prior to January 1, 2011, that primarily function, focus their activities, and are supported or patronized within a local community 18 19 and are not a regional cultural organization, subject to further definition under guidelines adopted by the designated public agency. 20 21 Designated public agencies must adopt:

(A) Guidelines, consistent with the requirements of this chapter,
 it deems necessary or appropriate for determining the eligibility of
 community-based cultural organizations to receive funding under this
 chapter and for establishing the amount of funding any organization
 may receive;

(B) Criteria for the award of funds to eligible community-based
 cultural organizations, including the public benefits to be derived
 from projects submitted for funding; and

30 (C) Procedures for conducting, at least annually, a competitive 31 process for the award of available funding;

32 (j) Funds distributed to community-based cultural organizations may be used to support cultural and educational activities, programs, 33 and initiatives; public benefits and communications; and basic 34 operations. Funds may also be used for: (i) Capital expenditures or 35 acquisitions including, but not limited to, the acquisition of or 36 construction of improvements to real property; and (ii) technology, 37 equipment, and supplies reasonably related to or necessary for a 38 39 project otherwise eligible for funding under this chapter. Program 40 quidelines may also determine the circumstances under which funds may

1 be used to fund start-up expenses of new community-based cultural 2 organizations.

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PART VII MISCELLANEOUS

5 <u>NEW SECTION.</u> Sec. 701. No direct or collateral attack on any 6 program purported to be authorized or created in conformance with 7 this chapter may be commenced more than thirty days after creation.

8 <u>NEW SECTION.</u> Sec. 702. Sections 101 through 305, 401, 501, 502, 9 and 601 of this act constitute a new chapter in Title 36 RCW.

10 <u>NEW SECTION.</u> Sec. 703. If any provision of this act or its 11 application to any person or circumstance is held invalid, the 12 remainder of the act or the application of the provision to other 13 persons or circumstances is not affected.

14 <u>NEW SECTION.</u> Sec. 704. The provisions of this act must be 15 liberally construed to effectuate the policies and purposes of this 16 act.

17 <u>NEW SECTION.</u> Sec. 705. Section 404 of this act expires January 18 1, 2018.

19 <u>NEW SECTION.</u> Sec. 706. Section 405 of this act takes effect 20 January 1, 2018.

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