Senate Bill 109

By: Senators Orrock of the 36th and Unterman of the 45th

AS PASSED SENATE

A BILL TO BE ENTITLED AN ACT

- 1 To amend Article 1 of Chapter 1 of Title 31 of the Official Code of Georgia Annotated,
- 2 relating to general provisions relative to health, so as to clarify the use and effectiveness of
- 3 Physician Orders for Life-Sustaining Treatment forms; to provide alternate terminology for
- 4 do not resuscitate orders; to amend other Code sections of the Official Code of Georgia
- 5 Annotated for purposes of conformity; to provide for related matters; to repeal conflicting
- 6 laws; and for other purposes.

7 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

Q	SECTION 1.
O	SECTION I.

- 9 Article 1 of Chapter 1 of Title 31 of the Official Code of Georgia Annotated, relating to
- 10 general provisions relative to health, is amended by adding a new Code section to read as
- 11 follows:
- 12 <u>"31-1-14.</u>
- 13 (a) As used in this Code section, the term:
- 14 (1) 'Attending physician' means the physician who has primary responsibility at the time
- of reference for the treatment and care of the patient.
- 16 (2) 'Authorized person' shall have the same meaning as in Code Section 31-39-2.
- 17 (3) 'Decision-making capacity' means the ability to understand and appreciate the nature
- and consequences of an order regarding end of life care decisions, including the benefits
- and disadvantages of such an order, and to reach an informed decision regarding the
- 20 <u>order.</u>
- 21 (4) 'Health care facility' shall have the same meaning as in Code Section 31-32-2.
- 22 (5) 'Health care provider' shall have the same meaning as in Code Section 31-32-2.
- 23 (6) 'Life-sustaining procedures' means medications, machines, or other medical
- 24 procedures or interventions which, when applied to a patient in a terminal condition or
- 25 <u>in a state of permanent unconsciousness, could in reasonable medical judgment keep the</u>
- 26 patient alive but cannot cure the patient and where, in the judgment of the attending

27 physician and a second physician, death will occur without such procedures or interventions. The term 'life-sustaining procedures' shall not include the provision of 28 29 nourishment or hydration but a patient may direct the withholding or withdrawal of the 30 provision of nourishment or hydration in a POLST form. The term 'life-sustaining procedures' shall not include the administration of medication to alleviate pain or the 31 32 performance of any medical procedure deemed necessary to alleviate pain. 33 (7) 'Physician Orders for Life-Sustaining Treatment form' or 'POLST form' means a form executed pursuant to this Code section which provides directions regarding the patient's 34 35 end of life care. 36 (8) 'Provision of nourishment or hydration' means the provision of nutrition or fluids by 37 tube or other medical means. 38 (9) 'State of permanent unconsciousness' means an incurable or irreversible condition in 39 which the patient is not aware of himself or herself or his or her environment and in which the patient is showing no behavioral response to his or her environment. 40 41 (10) 'Terminal condition' means an incurable or irreversible condition which would result 42 in the patient's death in a relatively short period of time. (b) The department shall develop and make available a Physician Orders for 43 44 <u>Life-Sustaining Treatment form.</u> Such form shall provide directions regarding the patient's 45 end of life care and shall be voluntarily executed by either a patient who has decision-making capacity and an attending physician or the patient's authorized person and 46 47 an attending physician; provided, however, that this shall not prevent a health care facility 48 from imposing additional administrative or procedural requirements as directed by federal 49 law or regulations. A POLST form may be executed when a patient has a serious illness 50 or condition and the attending physician's reasoned judgment is that the patient will die 51 within the next 365 days. Such form, if signed by an authorized person, shall indicate the 52 relationship of the authorized person to the patient pursuant to paragraph (3) of Code Section 31-39-2. 53 54 (c)(1) A POLST form shall constitute a legally sufficient order. Such an order shall 55 remain effective unless the order is revoked by the patient. An attending physician who 56 has issued such an order and who transfers care of the patient to another physician shall 57

(c)(1) A POLST form shall constitute a legally sufficient order. Such an order shall remain effective unless the order is revoked by the patient. An attending physician who has issued such an order and who transfers care of the patient to another physician shall inform the receiving physician and the health care facility, if applicable, of the order. Review of the POLST form is recommended at care transitions and such review should be specified on the form. A POLST form signed by the patient and attending physician and indicating 'allow natural death' or 'do not resuscitate' or the equivalent may be implemented without restriction. If the POLST form (i) is signed by the attending physician and an authorized person instead of the patient and (ii) indicates 'allow natural death' or 'do not resuscitate' or the equivalent, in compliance with subsection (c) of Code

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64 Section 31-39-4, the POLST form may be implemented or become effective when the patient is a candidate for nonresuscitation, and such consent shall be based in good faith 65 upon what such authorized person determines such candidate for nonresuscitation would 66 67 have wanted had such candidate for nonresuscitation understood the circumstances under which such order is being considered. A POLST form addressing interventions other 68 69 than resuscitation and signed by the patient and attending physician may be implemented 70 without restriction. If the POLST form is signed by an authorized person who is the 71 health care agent named by the patient in an advance directive for health care and the 72 attending physician, in compliance with paragraph (1) of subsection (e) of Code Section 73 31-32-7, all treatment indications on the POLST form may be implemented. If the 74 POLST form is signed by an authorized person who is not the health care agent named 75 by the patient in an advance directive for health care, treatment indications on the POLST 76 form may be implemented or become effective only when the patient is in a terminal 77 condition or a state of permanent unconsciousness. 78 (2) A POLST form shall be portable with the patient across care settings and shall be 79 valid in any health care facility in which the patient who is the subject of such form is 80 being treated. A health care facility and a health care provider, in its discretion, may rely 81 upon a POLST form as legally valid consent by the patient to the terms therein; provided, 82 however, that this shall not prevent a health care facility from imposing additional 83 requirements regarding a patient's end of life care decisions. 84 (3) A copy of a POLST form shall be valid and have the same meaning and effect as the 85 original document. 86 (4) A physician orders for life-sustaining treatment form which was executed in another 87 state, which is valid under the laws of such state and which is substantially similar to the 88 Georgia POLST form, and contains signatures of (i) either the patient or an authorized 89 person and (ii) the attending physician, shall be treated as a POLST form which complies 90 with this Code section. 91 (d)(1) Each health care provider, health care facility, and any other person who acts in 92 good faith reliance on a POLST form shall be protected and released to the same extent 93 as though such provider, facility, or other person had interacted directly with the patient 94 as a fully competent person. Without limiting the generality of the foregoing, the following specific provisions shall also govern, protect, and validate the acts of an 95 96 authorized person and each such health care provider, health care facility, and any other 97 person acting in good faith reliance on such POLST form: 98 (A) No such health care provider, health care facility, or person shall be subject to civil 99 or criminal liability or discipline for unprofessional conduct solely for complying with 100 a POLST form, even if death or injury to the patient ensues;

101 (B) No such health care provider, health care facility, or person shall be subject to civil 102 or criminal liability or discipline for unprofessional conduct solely for failure to comply 103 with a POLST form, so long as such health care provider, health care facility, or person 104 promptly informs the patient's authorized person of such health care provider's, health 105 care facility's, or person's refusal or failure to comply with such POLST form. The 106 authorized person shall then be responsible for arranging the patient's transfer to 107 another health care provider or health care facility. A health care provider, health care facility, or person who is unwilling to comply with a POLST form shall continue to 108 109 provide reasonably necessary consultation and care in connection with the pending 110 transfer; 111 (C) If the actions of a health care provider, health care facility, or person who fails to 112 comply with a POLST form are substantially in accord with reasonable medical 113 standards at the time of reference; and such provider, facility, or person cooperates in the transfer of the patient, then the health care provider, health care facility, or person 114 115 shall not be subject to civil or criminal liability or discipline for unprofessional conduct 116 for failure to comply with such POLST form; (D) No authorized person who, in good faith, acts with due care for the benefit of the 117 118 patient and in accordance with a POLST form, or who fails to act, shall be subject to 119 civil or criminal liability for such action or inaction; and (E) If a POLST form is revoked, a person shall not be subject to criminal prosecution 120 121 or civil liability for acting in good faith reliance upon such POLST form unless such 122 person had actual knowledge of the revocation. 123 (2) No person shall be civilly liable for failing or refusing in good faith to effectuate a 124 POLST form regarding the withholding or withdrawal of life-sustaining procedures or 125 the withholding or withdrawal of the provision of nourishment or hydration. 126 (3) No physician or any person acting under a physician's direction and no health care 127 facility or any agent or employee thereof who, acting in good faith in accordance with the 128 requirements of this Code section, causes the withholding or withdrawal of life-sustaining 129 procedures or the withholding or withdrawal of the provision of nourishment or hydration 130 from a patient or who otherwise participates in good faith therein shall be subject to any 131 civil or criminal liability or guilty of unprofessional conduct therefor. 132 (4) Any person who participates in the withholding or withdrawal of life-sustaining 133 procedures or the withholding or withdrawal of the provision of nourishment or hydration pursuant to a POLST form and who has actual knowledge that such POLST form has 134 been properly revoked shall not have any civil or criminal immunity otherwise granted 135 136 under this subsection for such conduct.

(e) In the event there are any directions in a patient's previously executed living will, advance directive for health care, durable power of attorney for health care, do not resuscitate order, or other legally authorized instrument that conflict with the directions in a POLST form, the most recent instrument will take precedence to the extent of the conflict.

(f) Nothing in this Code section shall be construed to authorize any act prohibited by Code Section 16-5-5. Any health care provider, health care facility, or any other person who violates Code Section 16-5-5 shall not be entitled to any civil immunity provided pursuant

146 **SECTION 2.**

to this Code section."

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Chapter 39 of Title 31 of the Official Code of Georgia Annotated, relating to cardiopulmonary resuscitation, is amended by revising subsections (a) and (c) of Code Section 31-39-4, relating to persons authorized to issue an order not to resuscitate, as follows: "(a) It shall be lawful for the attending physician to issue an order not to resuscitate pursuant to the requirements of this chapter. Any written order issued by the attending physician using the term 'do not resuscitate,' 'DNR,' 'order not to resuscitate,' 'do not attempt resuscitation,' 'DNAR,' 'no code,' 'allow natural death,' 'AND,' 'order to allow natural death,' or substantially similar language in the patient's chart shall constitute a legally sufficient order and shall authorize a physician, health care professional, nurse, physician assistant, caregiver, or emergency medical technician to withhold or withdraw cardiopulmonary resuscitation. Such an order shall remain effective, whether or not the patient is receiving treatment from or is a resident of a health care facility, until the order is canceled as provided in Code Section 31-39-5 or until consent for such order is revoked as provided in Code Section 31-39-6, whichever occurs earlier. An attending physician who has issued such an order and who transfers care of the patient to another physician shall inform the receiving physician and the health care facility, if applicable, of the order." "(c) The appropriate authorized person may, after being informed of the provisions of this Code section, consent orally or in writing to an order not to resuscitate for an adult candidate for nonresuscitation; provided, however, that such consent is based in good faith upon what such authorized person determines such candidate for nonresuscitation would have wanted had such candidate for nonresuscitation understood the circumstances under which such order is being considered. Where such authorized person is an agent under a durable power of attorney for health care or a health care agent under an advance directive for health care appointed pursuant to Chapter 32 of this title or where a Physician Orders for Life-Sustaining Treatment form with a code status of 'do not resuscitate' or its equivalent has been executed in accordance with Code Section 31-1-14 by an authorized

person who is an agent under a durable power of attorney for health care or a health care agent under an advance directive for health care appointed pursuant to Chapter 32 of this title, the attending physician may issue an order not to resuscitate a candidate for nonresuscitation pursuant to the requirements of this chapter without the concurrence of another physician, notwithstanding the provisions of paragraph (4) of Code Section 31-39-2."

179 **SECTION 3.**

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180 Code Section 16-5-5 of the Official Code of Georgia Annotated, relating to assisted suicide 181 and notification of licensing board regarding violations, is amended by revising paragraphs 182 (3) and (4) of subsection (c) as follows:

- "(3) Any person prescribing, dispensing, or administering medications or medical procedures pursuant to, without limitation, a living will, a durable power of attorney for health care, an advance directive for health care, a Physician Orders for Life-Sustaining <u>Treatment form pursuant to Code Section 31-1-14</u>, or a consent pursuant to Code Section 29-4-18 or 31-9-2 when such actions are calculated or intended to relieve or prevent a patient's pain or discomfort but are not calculated or intended to cause such patient's death, even if the medication or medical procedure may have the effect of hastening or increasing the risk of death;
- (4) Any person discontinuing, withholding, or withdrawing medications, medical 192 procedures, nourishment, or hydration pursuant to, without limitation, a living will, a 193 durable power of attorney for health care, an advance directive for health care, a 194 Physician Orders for Life-Sustaining Treatment form pursuant to Code Section 31-1-14, a consent pursuant to Code Section 29-4-18 or 31-9-2, or a written order not to 195 196 resuscitate; or"

197 **SECTION 4.**

Code Section 16-5-101 of the Official Code of Georgia Annotated, relating to neglect to a 198 199 disabled adult, elder person, or resident, is amended by revising subsection (b) as follows:

"(b) The provisions of this Code section shall not apply to a physician nor any person acting under a physician's direction nor to a hospital, hospice, or long-term care facility, nor any agent or employee thereof who is in good faith acting within the scope of his or her employment or agency or who is acting in good faith in accordance with a living will, a durable power of attorney for health care, an advance directive for health care, a Physician Orders for Life-Sustaining Treatment form pursuant to Code Section 31-1-14, an order not to resuscitate, or the instructions of the patient or the patient's lawful surrogate decision maker, nor shall the provisions of this Code section require any physician, any institution

licensed in accordance with Chapter 7 of Title 31, or any employee or agent thereof to 208 provide essential services or shelter to any person in the absence of another legal obligation 209 210 to do so."

211 **SECTION 5.**

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212 Code Section 29-4-18 of the Official Code of Georgia Annotated, relating to definitions, requirements, and termination of temporary medical consent guardianship, is amended by 213 214 revising subsections (k) and (l) as follows:

- "(k)(1) No hospital or other health care facility, health care provider, or other person or entity shall be subject to civil or criminal liability or discipline for unprofessional conduct solely for relying in good faith on any direction or decision by a temporary medical consent guardian, even if death or injury to the medical consent ward ensues. Each hospital or other health care facility, health care provider, and any other person or entity who acts in good faith reliance on any direction or decision by a temporary medical consent guardian shall be protected and released to the same extent as though such person had interacted directly with the medical consent ward as a fully competent person.
- (2) No temporary medical consent guardian who, in good faith, acts with due care for the 223 224 benefit of the medical consent ward, or who fails to act, shall be subject to civil or 225 criminal liability for such action or inaction.
- (3) Any person who acts in good faith in accordance with a Physician Order for 226 227 Life-sustaining Treatment developed pursuant to subsection (1) of this Code section shall have all of the immunity granted pursuant to Code Section 31-32-10. 228
- 229 (1) The Department of Public Health shall develop and make available a Physician Order for Life-sustaining Treatment, a specific form voluntarily executed by a patient or his or 230 her authorized person as defined in Code Section 31-39-2 and a physician which provides 232 directions regarding end of life care."

233 **SECTION 6.**

234 All laws and parts of laws in conflict with this Act are repealed.