House Bill 399

By: Representatives Spencer of the 180th, Stover of the 71st, Quick of the 117th, and Tarvin of the 2nd

A BILL TO BE ENTITLED AN ACT

1	To amend Article 4 of Chapter 7 of Title 31 of the Official Code of Georgia Annotated,
2	relating to county and municipal hospital authorities, so as to revise various requirements and
3	provisions relative to county and municipal hospital authorities; to provide for legislative
4	findings; to revise definitions; to revise provisions relating to the composition of authorities;
5	to revise the manner of filling vacancies; to repeal certain population act provisions; to revise
6	residency requirements; to revise the oath; to provide for certain requirements prior to the
7	sale or lease by a hospital authority of a health care facility; to revise powers of hospital
8	authorities; to revise provisions relating to the proceeds of certain sales or leases; to revise
9	provisions relating to failure to perform minimum functions; to revise provisions regarding
10	contracts with political subdivisions; to revise provisions relating to the dissolution of a
11	hospital authority; to revise provisions relating to audits; to provide for related matters; to
12	repeal conflicting laws; and for other purposes.
13	BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:
14	SECTION 1.
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- (4) Hospital authorities are established to care for those sick or injured in cases where
 an accident or emergency occurred within that county or municipal corporation or in the
 area of operation of the hospital authority."
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SECTION 2.

- Said article is further amended in Code Section 31-7-71, relating to definitions, by adding
 new paragraphs and by revising paragraphs (4) and (5) as follows:
- 33 "(3.1) 'Health care facilities' means hospitals, nursing homes, rehabilitation centers,
 34 extended care facilities, pediatric facilities, ambulatory surgical centers or obstetrical
 35 facilities, and other facilities providing health care services to residents.
- (4) 'Participating <u>units</u> <u>unit</u>' or 'participating <u>subdivisions</u> <u>units</u>' means any <u>county or</u>
 <u>municipality activating an authority pursuant to this article or any</u> two or more counties,
 or any two or more municipalities, or a combination of any county and any municipality
 acting together for the creation of an authority <u>pursuant to this article</u>.
- 40 (5) 'Project' includes the acquisition, construction, and equipping of hospitals, health care 41 facilities, dormitories, office buildings, clinics, housing accommodations, nursing homes, 42 rehabilitation centers, extended care facilities, and other public health facilities for the use 43 of patients and officers and employees of any institution under the supervision and 44 control of any hospital authority or leased by the hospital authority for operation by 45 others to promote the public health needs of the community and all utilities and facilities 46 deemed by the authority necessary or convenient for the efficient operation thereof. Such 47 term may include wellness centers or similar facilities for their indigent residents. Such 48 term may also include any such institutions, utilities, and facilities located outside the city or county in which the authority is located, provided that the acquisition, construction, 49 50 equipping, and operation thereof is requested or approved by the governing bodies of 51 such city and county in which the project is located and by the board of any hospital authorities located within such city and county or provided that the acquisition, 52 53 construction, equipping, and operation is to be located in the area of operation of the 54 authority."
- 55 <u>"(7) 'Wellness center' means a center or facility that provides wellness checks, including</u>
 56 but not limited to blood pressure checks, cholesterol checks, diabetes screenings, and
 57 body mass index checks."
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SECTION 3.

Said article is further amended in Code Section 31-7-72, relating to creation of a hospital
authority in each county and municipality, by revising subsections (a), (b), and (g) as
follows:

62 "(a) There is created in and for each county and municipal corporation of the state a public 63 body corporate and politic to be known as the 'hospital authority' of such county or city, 64 which shall consist of a board of not less than five nor more than nine <u>11</u> members to be 65 appointed by the governing body of the county or municipal corporation of the area of operation for staggered terms as specified by resolution of the governing body. The 66 67 number of members of any hospital authority as of March 1, 1984, may be increased by not 68 more than two additional members by the adoption of a resolution of the members of the 69 hospital authority, and such additional members shall be appointed through the same 70 process used for filling vacancies which was in effect for such hospital authority on 71 January 1, 1984. <u>All appointed members shall serve at the pleasure of the governing body</u> 72 of the county or municipal corporation. Whenever an appointment to fill a vacancy on the 73 board of any hospital authority is made, either for an unexpired term or a full term, consideration shall be given as to whether a licensed doctor of medicine physician or 74 75 registered professional nurse currently serves on such authority. If no licensed doctor of medicine physician or registered professional nurse currently serves on such authority, then 76 consideration shall be given to the nomination and choice of a licensed doctor of medicine 77 78 physician or a registered professional nurse to fill such vacancy. No authority created 79 under this Code section shall transact any business or exercise any powers under this Code 80 section until the governing body of the area of operation shall, by proper resolution, declare 81 that there is need for an authority to function in such county or municipal corporation. 82 Copies of a resolution so adopted and any resolution adopted by the governing body 83 providing for filling vacancies in the membership of the authority or making any changes 84 in membership shall be filed with the department.

(b) Appointments Except as otherwise provided in subsection (c) of this Code section, on
and after July 1, 2015, appointments to fill vacancies on the board of any hospital authority
activated on or after March 15, 1964, for either an unexpired or full term as fixed in the
original resolution or ordinance creating the authority, shall be made by the governing body
of the county or municipal corporation of the area of operation. as follows:

90 (1) The governing body of the area of operation shall submit a list of three eligible
91 persons to the board of the hospital authority;

(2) The board at its next regular meeting shall either select one of the three persons
 named in such list or decline to select any of the persons named in the list. If the board
 declines to select any of the persons named on the list, it shall so notify the governing

- 95 body; and
- 96 (3) Upon receipt of notification that the board has declined to select any of the persons
 97 named in the governing body's list, the governing body shall submit a second list of three
 98 eligible persons, no one of whom was named on the first list, to the board of the hospital

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- authority. The board at its next regular meeting after receipt of the second list shall select
 one of the three persons named in the second list."
- 101 "(g) Hospital authorities created pursuant to this Code section shall have perpetual
 102 existence <u>unless otherwise dissolved pursuant to Code Section 31-7-89</u>."
- Said article is further amended in Code Section 31-7-72, relating to creation of a hospital
 authority in each county and municipality, by repealing in their entirety subsections (d) and
 (e) and by enacting new subsections (d) and (e) to read as follows:

SECTION 4.

- 107 "(d) Any two or more counties, any two or more municipalities, any county and 108 municipality, or any combination of one or more counties and one or more municipalities, 109 by a like resolution or ordinance of their respective governing bodies, may authorize the 110 exercise of the powers provided for in this article by an authority. The membership of such 111 authority effected by like resolutions of the respective governing bodies of any two or more 112 of the participating units shall be not less than five nor more than 15 members to be 113 appointed by and to serve at the pleasure of the respective governing body, the terms and
- 114 <u>distribution of members between the participating units to be provided for by the</u> 115 <u>resolutions adopted by the governing bodies of the participating units. The resolutions of</u>
- 116 <u>the governing bodies of participating units acting together for the creation of an authority</u>
- 117 <u>may be amended by the governing bodies of the participating units from time to time.</u>
- 118 (e) Nothing in this Code section is intended to invalidate any of the acts of existing boards
- 119 <u>of authorities. Hospital authorities shall be granted the same exemptions and exclusions</u>
- 120 from taxes as are granted to cities and counties for the operation of facilities similar to
- 121 <u>facilities to be operated by hospital authorities as provided for under this title.</u>"
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SECTION 5.

123 Said article is further amended by revising Code Section 31-7-74, relating to residency

124 requirements, officers, compensations, and rules and regulations, as follows:

125 *"*31-7-74.

The members of a hospital authority shall be <u>full-time</u> residents of the participating units 126 comprising the authority. The requirement of residence shall not apply to authorities 127 128 activated under subsection (d) of Code Section 31-7-72, provided that they are selected 129 from within the area of service and within 12 miles of the hospital location or within 12 miles of the sponsoring county or municipality, whichever is farther. The members shall 130 131 elect one of their number as chair chairperson and another as vice chair chairperson and 132 shall also elect a secretary-treasurer, who need not be a member. The members shall 133 receive no compensation for their services, either as members or as employees of the authority, but may be reimbursed for their actual expenses incurred in the performance of their duties, or; in the alternative, the members may elect to be reimbursed for such expenses on a per diem basis in an amount not to exceed \$100.00 per meeting and the total amount not to exceed \$100.00 per month. The authority shall make rules and regulations for its governance and may delegate to one or more of its members, officers, agents, or employees such powers and duties as may be deemed necessary and proper."

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SECTION 6.

Said article is further amended in Code Section 31-7-74.1, relating to prohibited transactions
by county and municipal hospital authority members, by revising subsection (b) as follows:
"(b) Each member of a hospital authority shall disclose upon his or her selection as a
member, and at least annually thereafter, the following described interests and
relationships:

(1) Any financial interest held by the member or the member's family, or held by an
entity in which the member or the member's family owns a financial interest, in any
health care provider, any managed care provider or network, or any entity which sells
products or services to the authority;

(2) Any position held by the member or the member's family as an officer, director, or
employee of a hospital health care facility, hospital health care facility holding company,
other health care provider, or managed care network; and

153 (3) Any contract which exists between the member or the member's family, or any entity

in which the member or the member's family owns a financial interest, and the authority,

155 including, but not limited to, supply contracts, service contracts, and leases."

156 **SECTION 7.** Said article is further amended by revising Code Section 31-7-74.2, relating to the oath to be 157 taken by members of a hospital authority, as follows: 158 "31-7-74.2. 159 160 Each member of a hospital authority shall take in the presence of an officer authorized to administer same the following oath: 161 _____, citizen of ______ County, Georgia, do solemnly 162 I, _ swear that I will, to the best of my ability, without favor or affection to any person and 163 without any unauthorized financial gain or compensation to myself, faithfully and fairly 164 discharge all of the duties and responsibilities that devolve upon me as a member of 165 _Hospital Authority, including abiding by all contracts entered into and 166 all conditions agreed to by the hospital authority, during the term of my service as such 167 member." 168

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SECTION 8.

Said article is further amended by revising Code Section 31-7-74.3, relating to the sale or
lease by a hospital authority, hearing required, factors to be considered at the hearing,
applicability, and requirements for a lease, as follows:

173 *"*31-7-74.3.

(a) No hospital health care facility which is owned by a hospital authority may be sold or 174 175 leased to a for profit entity, a not for profit entity, or another hospital authority unless a public hearing regarding such action is held in the county where such hospital health care 176 177 facility is located at least 60 days prior to such sale or lease becoming effective. In the 178 event there is more than one participating unit for an authority, a hearing shall be held in each participating unit's county at least 60 days prior to the sale or lease becoming 179 180 effective. The hospital authority must publish notice of the hearing at least three times, with the first such notice appearing at least 60 days prior to the hearing in the legal organ 181 of each participating unit. At each such public hearing, the hospital authority shall 182 183 describe, discuss, or otherwise disclose:

(1) The reasonably foreseeable adverse and beneficial effects of such lease or sale upon
health care in the service area of the hospitals health care facility to be leased or sold,
and, for purposes of this paragraph, the service area shall include the county in which the
hospital health care facility is located and each adjoining county;

(2) A financial statement <u>and independent appraisal</u> indicating the estimated value of the
total assets and liabilities to be transferred or received in the transaction; <u>provided</u>,
however, <u>that</u> if the value of any individual asset exceeds \$100,000.00, a description and
the value of such assets shall be indicated on the financial statement; and

- (3) The resumes of the top five executive officers who will manage the <u>health care</u>facility after it is sold or leased.
- This subsection shall not apply to any transaction which is subject to the provisions ofCode Section 31-7-89.1.
- 196 (b) No hospital health care facility which is owned by a hospital authority may be leased

197 to another person, corporation, or business entity, other than as provided in paragraphs (23)

and (24) of Code Section 31-7-75, unless such lease requires that:

(1) At least one member of the hospital authority will serve as a full voting member upon
 the governing body or local board of the business entity exercising control and
 management powers over the leased hospital health care facility; and

(2) The governing body or local board of the business entity exercising control and
 management powers over the leased hospital health care facility submits to the governing
 authority body of each county in which the hospital health care facility is located, within

- 205 90 days after the close of the calendar year or that entity's fiscal year, a complete and206 detailed financial statement for that entity.
- (c) Provisions of a lease required by subsection (b) of this Code section may not berenegotiated or otherwise altered or amended for the duration of such lease."

SECTION 9.

- 210 Said article is further amended by adding a new Code section to read as follows:
- 211 ″<u>31-7-74.4.</u>
- 212 Each member of the hospital authority shall attend and complete at least eight hours of
- 213 training on health care services and the operation of health care facilities within the first
- 214 <u>12 months of the member's appointment to the hospital authority</u>. Such training shall be
- 215 conducted in accordance with criteria established by the Department of Community Affairs
- 216 for such purpose. Members in office on January 1, 2015, shall be exempt from this
- 217 requirement unless reappointed for an additional term."
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SECTION 10.

Said article is further amended in Code Section 31-7-75, relating to functions and powers of
county and municipal hospital authorities, by revising paragraphs (6), (12), (17), and (24) as
follows:

- 222 "(6) To sell to others, or to lease to others for any number of years up to a maximum of 223 40 years, any lands, buildings, structures, or facilities constituting all or any part of any 224 existing or hereafter established project. In the event a hospital authority undertakes to 225 sell a hospital health care facility, such authority shall, prior to the execution of a contract of sale, provide reasonable public notice of such sale and provide for a public hearing to 226 227 receive comments from the public concerning such sale. This power shall be unaffected 228 by the language set forth in paragraph (13) of this Code section or any implications 229 arising therefrom unless grants of assistance have been received by the authority with respect to such lands, buildings, structures, or facilities, in which case approval in writing 230 231 as set forth in paragraph (13) of this Code section shall be obtained prior to selling or 232 leasing to others within 20 years after completion of construction;"
- "(12) To acquire receive from a governing body of the area of operation that is acquiring
 property by the exercise of the right of eminent domain any property essential to the
 purposes of the authority. The right of eminent domain may only be exercised under this
 article by the governing body of a county or municipal corporation;"
- 237 "(17) To borrow money for any corporate purpose; provided, however, that if the
 238 obtaining of any loan would cause the total current and long-term debt of the authority,
 239 as determined through current financial statements, the most current audit conducted

pursuant to Code Section 31-7-91, and independent appraisals, to exceed 50 percent of
 the value of the collateral eligible assets of the authority, such loan shall not be entered
 into without a prior referendum and approval of a majority of the voters of the area of
 operation;"

"(24) To provide management, consulting, and operating services, including, but not 244 245 limited to, administrative, operational, personnel, and maintenance services to another 246 hospital authority, hospital, health care facility, as said term is defined in Chapter 6 of this title, person, firm, corporation, or any other entity or any group or groups of the 247 248 foregoing; to enter into contracts alone or in conjunction with others to provide such 249 services without regard to the location of the parties to such transactions; to receive management, consulting, and operating services including, but not limited to, 250 251 administrative, operational, personnel, and maintenance services from another such 252 hospital authority, hospital, health care facility, person, firm, corporation, or any other 253 entity or any group or groups of the foregoing; and to enter into contracts alone or in 254 conjunction with others to receive such services without regard to the location of the 255 parties to such transactions;"

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SECTION 11.

Said article is further amended in Code Section 31-7-75.1, relating to proceeds of sale of a
hospital held in trust to fund indigent hospital care, by revising subsections (a), (b), and (c)
as follows:

260 "(a) The Except as otherwise provided in Code Section 31-7-75.3, the proceeds from any 261 sale or lease of a hospital health care facility owned by a hospital authority or political subdivision of this state, which proceeds shall not include not including funds required to 262 263 pay off the bonded indebtedness of the sold hospital health care facility or any expense of 264 the authority or political subdivision attributable to the sale or lease, shall be held by the authority or political subdivision in an irrevocable trust fund. Such proceeds in that such 265 266 trust fund may be invested in the same way that public moneys may be invested generally pursuant to general law, but money in that such trust fund shall be used exclusively for 267 funding the provision of hospital health care or wellness programs for the indigent residents 268 of the political subdivision which owned the hospital health care facility or by which the 269 270 authority was activated or for which the authority was created. If the funds available for 271 a political subdivision in that such irrevocable trust fund are less than \$100,000.00, the principal amount may be used to fund the provision of indigent hospital health care or 272 273 wellness programs; otherwise, only the income from that such trust fund may be used for 274 that such care or programs. Such funding or reimbursement for indigent care shall not 275 exceed the diagnosis related group rate for that hospital in each individual case.

276 (b) In the event a hospital authority which sold or leased a hospital health care facility was activated by or created for more than one political subdivision or in the event a hospital 277 278 health care facility having as owner more than one political subdivision is sold or leased 279 by those political subdivisions, each such constituent political subdivision's portion of the 280 irrevocable trust fund for indigent hospital health care shall be determined by multiplying 281 the amount of that such trust fund by a figure having a numerator which is the population 282 of that political subdivision and a denominator which is the combined population of all the 283 political subdivisions which owned the hospital health care facility or by which or for 284 which the authority was activated or created. 285 (c) For purposes of hospital health care and wellness programs for the indigent under this

Code section, the standard of indigency shall be that determined under Code Section 31-8-43, relating to standards of indigency for emergency care of pregnant women, based

upon 125 percent of the federal poverty level."

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SECTION 12.

Said article is further amended in Code Section 31-7-75.1, relating to proceeds of sale of a
hospital held in trust to fund indigent hospital care, by repealing subsection (d) and by
enacting a new subsection (d) to read as follows:

- 293 "(d) This Code section shall not apply to the following actions:
- 294 (1) A reorganization or restructuring;
- 295 (2) Any sale of a hospital, or the proceeds from that sale, made prior to April 2, 1986;
 296 and
- 297 (3) Any sale or lease of a health care facility when the purchaser or lessee pledges, by 298 written contract entered into concurrently with such purchase or lease, to provide an 299 amount of health care equal to that which would have otherwise been available pursuant to subsections (a), (b), and (c) of this Code section for the indigent residents of the 300 301 political subdivisions which owned the health care facility, by which the hospital authority was activated, or for which the authority was created. However, the exception 302 303 to this Code section provided by this paragraph shall only apply to: 304 (A) Hospital authorities that operate a licensed health care facility pursuant to a lease
- 305 <u>from the county which created the appropriate authority;</u>
- 306 (B) Hospitals that have a bed capacity of more than 150 beds;
- 307 (C) Hospitals located in a county in which no other medical-surgical licensed hospital
 308 is located; and
- 309 (D) Hospitals operated by a hospital authority that entered into a lease-purchase
- 310 agreement between such hospital and a private corporation prior to July 1, 1997."

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311	SECTION 13.
312	Said article is further amended by revising Code Section 31-7-75.2, relating to exemption
313	from disclosure for potentially commercially valuable plan, proposal, or strategy, as follows:
314	"31-7-75.2.
315	Notwithstanding any other provision of law to the contrary, no Georgia nonprofit
316	corporation in its operation of a hospital or other medical health care facility for the benefit
317	of a governmental entity in this state and no hospital authority shall be required by Chapter
318	14 of Title 50 or Article 4 of Chapter 18 of Title 50 to disclose or make public any
319	potentially commercially valuable plan, proposal, or strategy that may be of competitive
320	advantage in the operation of the corporation or authority or its medical health care
321	facilities and which has not been made public. This exemption shall terminate at such time
322	as such plan, proposal, or strategy has either been approved or rejected by the governing
323	board of such corporation or hospital authority. Except as provided in this Code section
324	or as otherwise provided by law, hospital authorities shall comply with the provisions of
325	Chapter 14 of Title 50 and Article 4 of Chapter 18 of Title 50."
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326	SECTION 14.
327	Said article is further amended by adding a new Code section to read as follows:
327 328	Said article is further amended by adding a new Code section to read as follows: " <u>31-7-75.3.</u>
327 328 329	Said article is further amended by adding a new Code section to read as follows: " <u>31-7-75.3.</u> (a) On and after July 1, 2015, if a hospital authority:
327328329330	 Said article is further amended by adding a new Code section to read as follows: "<u>31-7-75.3.</u> (a) On and after July 1, 2015, if a hospital authority: (1) Closes or terminates the operation of all of its health care facilities, including the
 327 328 329 330 331 	 Said article is further amended by adding a new Code section to read as follows: "<u>31-7-75.3.</u> (a) On and after July 1, 2015, if a hospital authority: (1) Closes or terminates the operation of all of its health care facilities, including the lease or contract for the operation of all projects; or
 327 328 329 330 331 332 	 Said article is further amended by adding a new Code section to read as follows: "<u>31-7-75.3.</u> (a) On and after July 1, 2015, if a hospital authority: (1) Closes or terminates the operation of all of its health care facilities, including the lease or contract for the operation of all projects; or (2) Sells all of its health care facilities and does not lease or contract for the operation of
 327 328 329 330 331 332 333 	 Said article is further amended by adding a new Code section to read as follows: "<u>31-7-75.3.</u> (a) On and after July 1, 2015, if a hospital authority: (1) Closes or terminates the operation of all of its health care facilities, including the lease or contract for the operation of all projects; or (2) Sells all of its health care facilities and does not lease or contract for the operation of any project,
 327 328 329 330 331 332 333 334 	 Said article is further amended by adding a new Code section to read as follows: "<u>31-7-75.3.</u> (a) On and after July 1, 2015, if a hospital authority: (1) Closes or terminates the operation of all of its health care facilities, including the lease or contract for the operation of all projects; or (2) Sells all of its health care facilities and does not lease or contract for the operation of any project, then the hospital authority and the governing body or bodies of its participating units shall,
 327 328 329 330 331 332 333 334 335 	 Said article is further amended by adding a new Code section to read as follows: "<u>31-7-75.3.</u> (a) On and after July 1, 2015, if a hospital authority: (1) Closes or terminates the operation of all of its health care facilities, including the lease or contract for the operation of all projects; or (2) Sells all of its health care facilities and does not lease or contract for the operation of any project. then the hospital authority and the governing body or bodies of its participating units shall, within 60 days of the final closure or sale, initiate proceedings for dissolution in accordance
 327 328 329 330 331 332 333 334 335 336 	 Said article is further amended by adding a new Code section to read as follows: "<u>31-7-75.3.</u> (a) On and after July 1, 2015, if a hospital authority: (1) Closes or terminates the operation of all of its health care facilities, including the lease or contract for the operation of all projects; or (2) Sells all of its health care facilities and does not lease or contract for the operation of any project, then the hospital authority and the governing body or bodies of its participating units shall, within 60 days of the final closure or sale, initiate proceedings for dissolution in accordance with Code Section 31-7-89.
 327 328 329 330 331 332 333 334 335 336 337 	 Said article is further amended by adding a new Code section to read as follows: "31-7-75.3. (a) On and after July 1, 2015, if a hospital authority: (1) Closes or terminates the operation of all of its health care facilities, including the lease or contract for the operation of all projects; or (2) Sells all of its health care facilities and does not lease or contract for the operation of any project. then the hospital authority and the governing body or bodies of its participating units shall, within 60 days of the final closure or sale, initiate proceedings for dissolution in accordance with Code Section 31-7-89. (b) If, as of June 30, 2015, a hospital authority is not operating a health care facility or
 327 328 329 330 331 332 333 334 335 336 337 338 	 Said article is further amended by adding a new Code section to read as follows: "<u>31-7-75.3.</u> (a) On and after July 1, 2015, if a hospital authority: (1) Closes or terminates the operation of all of its health care facilities, including the lease or contract for the operation of all projects; or (2) Sells all of its health care facilities and does not lease or contract for the operation of any project, then the hospital authority and the governing body or bodies of its participating units shall, within 60 days of the final closure or sale, initiate proceedings for dissolution in accordance with Code Section 31-7-89. (b) If, as of June 30, 2015, a hospital authority is not operating a health care facility or leasing or contracting for the operation of a health care facility, it shall liquidate all of its
 327 328 329 330 331 332 333 334 335 336 337 338 339 	 Said article is further amended by adding a new Code section to read as follows: "<u>31-7-75.3.</u> (a) On and after July 1, 2015, if a hospital authority: (1) Closes or terminates the operation of all of its health care facilities, including the lease or contract for the operation of all projects; or (2) Sells all of its health care facilities and does not lease or contract for the operation of any project, then the hospital authority and the governing body or bodies of its participating units shall, within 60 days of the final closure or sale, initiate proceedings for dissolution in accordance with Code Section 31-7-89. (b) If, as of June 30, 2015, a hospital authority is not operating a health care facility or leasing or contracting for the operation of a health care facility, it shall liquidate all of its assets if the governing body or bodies of its participating unit so directs.
 327 328 329 330 331 332 333 334 335 336 337 338 	 Said article is further amended by adding a new Code section to read as follows: "<u>31-7-75.3.</u> (a) On and after July 1, 2015, if a hospital authority: (1) Closes or terminates the operation of all of its health care facilities, including the lease or contract for the operation of all projects; or (2) Sells all of its health care facilities and does not lease or contract for the operation of any project, then the hospital authority and the governing body or bodies of its participating units shall, within 60 days of the final closure or sale, initiate proceedings for dissolution in accordance with Code Section 31-7-89. (b) If, as of June 30, 2015, a hospital authority is not operating a health care facility or leasing or contracting for the operation of a health care facility, it shall liquidate all of its

342 <u>on June 30, 2015, regarding the operation of any hospital authority.</u>"

SECTION 15.

Said article is further amended by revising Code Section 31-7-76, relating to the procedure
in the event of the failure of an authority to perform minimum functions, determination of
removal from office, and appointments to fill vacancies created by removal, as follows: *"*31-7-76.

348 (a) The General Assembly declares that it is the intent of this article to provide a 349 mechanism for the operation and maintenance of needed health care facilities in the several counties and municipalities of this state. It is the further intent of the General Assembly 350 351 that, whenever an authority ceases to perform the minimum functions required for the continued operation and maintenance of needed health care facilities in the county or 352 municipality, a procedure be made available to recognize the failure of the authority to 353 354 perform these minimum functions and to provide for the orderly and responsible 355 reorganization of the authority.

(b)(1) Whenever it appears that an authority has ceased to perform the minimum
functions required for the continued operation and maintenance of needed health care
facilities in the county or municipality in which the authority is authorized to function,
the governing body or bodies of such county or municipality shall, within 90 days:

360 (A) Notify each of its appointed authority members that he or she will be removed
 361 from office if the failure to perform minimum functions is not corrected within 90 days.
 362 Such authority members shall be removed by the governing body if such failure is not
 363 corrected within 90 days of notice and shall not be eligible for reappointment; or

- 364 (B) File a petition may be filed in the superior court in the county requesting that the 365 members of the authority be removed from office and that any vacancy created by a removal be filled as provided in Code Section 31-7-72 for the initial appointment of 366 367 members of an authority. Each such petition shall be filed by one or more residents of 368 the county in which the authority is authorized to function, or by the county governing authority, and shall be supported by petition of a number of residents of the county 369 equal to 5 percent or more of the number of electors registered to vote in the general 370 371 election last held in the county. In the case of an authority authorized to function solely 372 within a municipality, the petition shall be filed by one or more residents of the municipality in which the authority is authorized to function, or by the municipal 373 374 governing authority, and shall be supported by petition of a number of residents of the 375 municipality equal to 5 percent or more of the number of electors registered to vote in the general election last held in the municipality. 376
- 377 (2) In the event a governing body fails to provide notice or file a petition as required by
 378 paragraph (1) of this subsection, the members of the governing body shall be subject to
 379 contempt proceedings by the court as provided by law.

343

(c) Upon the filing of any petition as provided in subsection (b) subparagraph (b)(1)(B)
of this Code section, the judge of the superior court shall set a hearing to inquire into the
merits of the petition not sooner than ten days nor later than 30 days from the date of filing
of the petition. The hearing may be continued, in the discretion of the judge, on motion of
any party.

(d) At each hearing held as provided in subsection (c) of this Code section, the judge,
sitting without a jury, shall inquire into and determine the question of whether the authority
has ceased to perform the minimum functions required for the continued operation and
maintenance of needed health care facilities in the county or municipality. In making his
<u>or her determination</u>, the judge shall consider, but shall not be limited by, whether the
authority has:

391 (1) Failed to establish and enforce rates and charges as provided in Code Section392 31-7-77;

393 (2) Failed to take any reasonable action when the failure has the effect of jeopardizing
394 repayment of principal or interest, when due, on revenue anticipation certificates issued
395 by the authority;

396 (3) Failed to take any reasonable action when the failure has the effect of breaching a
397 contract providing for continued maintenance and use of the authority's facilities and
398 entered into with a county or municipality as provided in Code Section 31-7-85;

399 (4) Failed to make plans for unmet needs of the community as authorized by400 paragraph (22) of Code Section 31-7-75;

401 (5) Failed to make and file its annual report as provided in Code Section 31-7-90;

402 (6) Failed to adopt an annual budget as provided in Code Section 31-7-90;

403 (7) Failed to file a community benefit report as provided in Code Section 31-7-90.1;

- 404 (7)(8) Failed to conduct the annual audit as provided in Code Section 31-7-91;
- 405 (8)(9) Failed to report or publish the annual audit as provided in Code Section 31-7-92;
- 406 (10) Failed to annually register with the Department of Community Affairs as provided

407 <u>in Code Section 36-80-16;</u>

(9)(11) Failed to hold at least one meeting in the preceding calendar quarter; or

409 (10)(12) Failed to take any other action required pursuant to this article.

(e) After giving all parties an opportunity to be heard, the judge shall determine, based on
the evidence presented, whether the clear and convincing weight of the evidence is that the
authority has ceased to perform the minimum functions required for the continued
operation and maintenance of needed health care facilities in the county or municipality.
In the event the judge so decides, he <u>or she</u> shall order the immediate removal from office
of the members of the authority, except that no member shall be removed who
demonstrates to the satisfaction of the judge his <u>or her</u> good faith attempt to fulfill his <u>or</u>

417 her duties as a member of the authority. In the event the court denies the petition, the petition shall be dismissed. Any authority members removed pursuant to this subsection 418 419 shall not be eligible for reappointment. (f) Vacancies created pursuant to this Code section shall be filled in the same manner as 420 421 provided in Code Section 31-7-72 for the initial appointment of members of an authority. 422 Vacancies created by the expiration of the term or the resignation or disability of a member 423 appointed pursuant to this Code section shall be filled as provided in Code Section 31-7-72 424 for the filling of vacancies.

- 425 (g) This Code section shall not impair the power of a governing body to remove any of its
- 426 <u>appointed authority members pursuant to the at-will status of each such member under</u>
- 427 <u>Code Section 31-7-72.</u>"
- 428

SECTION 16.

Said article is further amended in Code Section 31-7-84, relating to payment for authority's
services and facilities, levy of tax by political subdivisions, and compliance by authority with
county budgetary procedures, by revising subsections (a) and (b) as follows:

"(a) An authority shall have no power to tax, but upon the adoption of the resolution by the 432 433 governing body or bodies of participating units or subdivisions as provided in this article 434 and the execution of a contract for the use of facilities and services of the authority by political subdivisions or participating units as authorized in Code Section 31-7-85, 435 436 provision shall be made annually by such participating units or political subdivisions contracting with an authority for the payment for the services and facilities of the authority 437 438 used by the participating units or subdivisions or the residents thereof out of general funds of the participating units or subdivisions or out of tax revenues realized for the purpose of 439 440 providing medical care or hospitalization for the indigent sick and others entitled to the use 441 of the services and facilities of the authority.

442 (b) For the purpose of providing such tax revenues as specified above in subsection (a) of 443 this Code section, there is authorized to be levied an ad valorem tax not exceeding seven 444 mills, exclusive of all other taxes which may be levied by counties or by cities or by towns, from which revenues when realized there shall be appropriated annually sums sufficient 445 to pay for the cost of the use of the services and facilities of authorities by participating 446 447 subdivisions units or the residents thereof pursuant to the provisions and covenants of the contract between such participating units and subdivisions and authorities. In determining 448 449 the cost of such services and facilities furnished pursuant to such contract, there may be 450 included, but without limiting same, the following:

451 (1) The cost of acquiring, constructing, altering, repairing, renovating, improving, and452 equipping projects; and

(2) Principal, interest, and sinking fund and other reserve requirements in connection
with the issuance of revenue certificates, bonds, or obligations by authorities to finance,
in whole or in part, the cost of projects and the payment of expenses incident thereto; the
cost of operating, maintaining, and repairing such projects; and the cost of retiring,
refinancing, or refunding any outstanding debt or other obligation of any nature incurred
by such authorities."

459

SECTION 17.

460 Said article is further amended by revising Code Section 31-7-85, relating to contracts with461 political subdivisions, as follows:

462 *"*31-7-85.

(a) For the purpose of using such the health care facilities of an authority, any city or 463 county is authorized by action of its governing body to enter into contracts with an such 464 authority for such periods of time not exceeding 40 years as shall be necessary to provide 465 for the continued maintenance and use of the such facilities of an authority. Sums due and 466 payable under such contract shall be determined from year to year during the period of such 467 contract and no sums shall be paid for the services in excess of the amounts necessary to 468 469 provide for the maintenance and operation of projects of authorities and such sums as shall 470 be necessary to provide adequate and necessary facilities for medical care and 471 hospitalization of the indigent sick, including reasonable reserves necessary for expansion 472 and necessary for the payment of the cost of facilities of the projects, provided that any 473 such contract may obligate a city or county or any combination thereof to pay for such services a fixed and definite minimum sum each year based or calculated upon the 474 475 anticipated cost of such services including the cost and expense of making the facilities of 476 the authority available for the furnishing and performance of such services. The contracts 477 authorized under this Code section to be entered into between cities or counties or any 478 combination thereof and an authority may provide for the conveyance or lease of any existing hospital health care facilities or projects to an authority created by any such cities 479 480 or counties for a nominal consideration only, provided that such conveyance shall contain 481 a clause providing that, upon dissolution of the authority, such hospital health care facilities or projects shall revert to the city or county conveying the same to the authority and 482 provided, further, that no property so conveyed may be mortgaged or in any way given as 483 484 security for an indebtedness of the authority; this limitation is not to be construed as limiting the right of the authority to pledge or hypothecate revenues which may be realized 485 by the authority from the operation of any property so conveyed to the authority. 486

(b) When, in accordance with this article, any county shall activate a hospital authority forsuch county and such authority shall acquire or construct or shall make preparations to

489 acquire or construct a hospital health care facility in the county, any municipality in the 490 county shall be authorized to contract with the hospital authority for the care in such 491 hospital health care facility of indigent sick or injured persons who are residents of the municipality either on a per-patient-per-day basis or for a fixed amount of money payable 492 493 at such time as the contracting parties may agree upon; and any such contract may, at the 494 election of such municipality, be binding upon it for a period of not exceeding 40 years. 495 Such contract and the amount to be received by the hospital authority thereunder may be 496 pledged by the hospital authority as security for the payment of the principal and interest 497 of any bonds or revenue anticipation certificates which it may issue in order to acquire or 498 construct the hospital health care facility.

- 499 (c) No governing body of a city or county shall extend a loan or any funds or guarantee
- 500 of funds to a hospital authority without verifying, through current financial statements, the
- 501 most current audit conducted pursuant to Code Section 31-7-91, and appraisals indicating
- 502 the total assets and liabilities of the hospital authority, the ability of the hospital authority
- 503 to comply with all repayment terms and conditions."
- 504 SECTION 18.
 505 Said article is further amended by revising Code Section 31-7-87, relating to hypothecation
 506 or mortgaging of purchased hospital facilities, as follows:
- 507 "31-7-87.
- 508 Should an authority acquire by purchase existing hospital health care facilities of political
- 509 subdivisions and pay the reasonable value therefor, nothing in this article shall be construed
- 510 to prevent the hypothecation or mortgaging of such facilities as security for the repayment
- 511 of any indebtedness which may be legally incurred by such authority."
- 512

SECTION 19.

513 Said article is further amended by revising Code Section 31-7-89, relating to the procedure

514 for dissolution and disposition of property, as follows:

515 "31-7-89.

By joint action of the board of trustees of an authority and the governing bodies of 516 participating units, authorities created under and pursuant to the terms of this article may 517 be dissolved, provided that no such dissolution shall in any way impair the rights of third 518 519 persons or the contracts of the authority with such third persons. Prior to its dissolution, an authority shall cause all real property to be appraised and shall have conducted a final 520 audit of its assets in the same manner and subject to the same requirements as contained 521 522 in Code Sections 31-7-91 through 31-7-93. Disposition to be made of the property of the 523 authority upon dissolution shall be covered in any resolution adopted by the participating

524 units and the board of trustees of the authority; provided, however, that any and all 525 remaining assets of the authority shall be distributed among the governing bodies of 526 participating units in a similar manner as contained in subsection (b) of Code Section 527 31-7-75.1. Such assets may be used by such governing bodies for the provision of indigent 528 health care or wellness programs or for such other purposes as the governing bodies are 529 authorized to use public funds. At no time, however, shall any authority upon dissolution 530 convey any of its property, except as may be otherwise authorized by law, to any private

531 person, association, or corporation."

532

SECTION 20.

533 Said article is further amended by revising Code Section 31-7-90.1, relating to community

benefit reports and reports disclosing member ownership in entities transacting business witha hospital authority, as follows:

536 *"*31-7-90.1.

(a)(1) Each hospital authority created by and under this article, which has been activated 537 by one or more governing bodies, regardless of whether such hospital authority owns, 538 539 operates, or leases a health care facility or other project, shall annually prepare a 540 community benefit report disclosing the cost of indigent and charity care provided by 541 such authority for the preceding year not later than 90 days after the close of the fiscal or 542 calendar year. Such report provided for in this Code section shall include a statement of 543 the cost and type of indigent and charity care provided by the authority, including the 544 number of indigent persons served, categorization of those persons by county of 545 residence, as well as the cost of indigent and charity care provided in dollars. Such community benefit report shall be filed with the clerk of superior court of the county in 546 547 which the authority's hospital health care facility is located, as well as with the governing 548 body or bodies of such authority's participating units.

549 (2) The department may withhold all or any portion of any state grants or funds that the hospital authority is eligible to receive pursuant to Code Section 31-7-94 or 31-7-94.1, 550 551 disproportionate share hospitals funds, or any other applicable state or federal grants or 552 funds. In the event that the department withholds any such grants or funds, the department shall provide notice of such action to the governing body of each participating 553 unit of the authority and to the members of the legislative delegation of the General 554 555 Assembly who represent such participating units. (b) Each hospital authority created by and under this article shall also annually prepare a 556

report indicating any entity in which a member or member's family has a direct or indirect ownership of assets or stock constituting between 10 percent and 25 percent which transacted business with the authority during the previous year. Such report shall be filed

with the clerk of superior court of the county in which the authority's hospital health care
 <u>facility</u> is located, as well as with the governing body or bodies of such authority's
 participating units."

563

SECTION 21.

Said article is further amended by revising Code Section 31-7-91, relating to required annualaudits, as follows:

566 *"*31-7-91.

Each hospital authority created by and under this article, which has been activated by one 567 568 or more governing bodies, regardless of whether such hospital authority owns, operates, 569 or leases a health care facility or other project, shall ensure that an annual audit of the 570 financial affairs, books, and records of such authority is conducted at the end of each fiscal 571 year for the preceding year. Each hospital authority shall obtain either a certified public accountant or a firm of certified public accountants to conduct such audit. The auditor so 572 573 appointed shall perform the audit in accordance with generally accepted accounting principles and shall submit a complete and final report and audit to the authority not later 574 than 90 days after the close of the fiscal year. All audits provided for in this Code section 575 576 shall be certified to and shall include, but in no way be limited to, a full and complete audit 577 containing a balance sheet, profit and loss statement, and statement of receipts and 578 disbursements. Such audit shall be accompanied by the most recent IRS Form 990, Return 579 of Organization Exempt From Income Tax, filed by the authority or any of its nonprofit 580 entities."

581

SECTION 22.

Said article is further amended by revising Code Section 31-7-92, relating to the filing ofaudits, as follows:

584 *"*31-7-92.

(a) All final audits provided for in Code Section 31-7-91 shall be reproduced in sufficient 585 number, and copies of the audit shall be filed with the department, with the Department of 586 Audits and Accounts, with the clerk of the superior court in the county where any hospital 587 health care facility or other project is operated, owned, or leased by a hospital authority, 588 and in the office of the clerk of the superior court of any county that is a participating unit 589 590 of the authority. In the event any hospital health care facility or other project is operated, 591 owned, or leased by a municipal hospital authority, the audit required by this Code section to be filed with the office of the clerk of the superior court shall be filed in the office of city 592 593 clerk, clerk of council, clerk of the board of aldermen, or clerk of the governing body of 594 the municipality; in lieu of being filed with the clerk of the superior court.

- 595 (b) The Department of Audits and Accounts shall review the final audits submitted, and
- 596 if it finds irregularities or budget deficits, it shall report such irregularities or budget
- 597 deficits to the department, the hospital authority, the governing body or bodies of such
- 598 <u>authority's participating units, and the members of the legislative delegation of the General</u>
- 599 Assembly who represent such participating units."
- 600

SECTION 23.

Said article is further amended by revising Code Section 31-7-93, relating to failure toprovide for an audit, as follows:

603 *"*31-7-93.

In the event any hospital authority shall fail or refuse to provide for an annual audit and
have such audit prepared and filed <u>and accompanied by IRS Form 990</u> as set forth in Code
Sections 31-7-91 and 31-7-92, <u>or shall fail to register annually with the Department of</u>
<u>Community Affairs as provided in Code Section 36-80-16:</u>

608 (1) The governing body of the participating unit shall within ten days any taxpayer of any participating unit of such authority or the governing authority of such unit may 609 610 petition the superior court of the county wherein the authority operates, owns, or leases 611 a health care facility or other project a hospital to require the authority to have such audit 612 prepared and filed and accompanied by IRS Form 990 as provided by the above Code sections Code Sections 31-7-91 and 31-7-92 or to register as provided by Code Section 613 614 <u>36-80-16</u>. The judge of such court shall set a time for the hearing on such petition and 615 after notice to the authority shall hear and determine the petition. If it is determined that 616 the authority has failed to comply with the requirements for the preparation and filing of 617 the audit or annual registration, the judge shall pass such orders as are necessary to 618 effectuate compliance with such requirements. In the event the authority fails to have an audit prepared and filed or fails to register as required by court order, the members of the 619 620 authority shall be subject to contempt proceedings by the court as provided by law: and 621 (2) The department may withhold all or any portion of any state grants or funds that the hospital authority is eligible to receive pursuant to Code Section 31-7-94 or 31-7-94.1, 622 disproportionate share hospitals funds, or any other applicable state or federal grants or 623 funds. In the event that the department withholds any such grants or funds, the 624 department shall provide notice of such action to the governing body of each participating 625 unit of the authority and to the members of the legislative delegation of the General 626 Assembly who represent such participating units." 627

628

SECTION 24.

629 All laws and parts of laws in conflict with this Act are repealed.